



## ANNUAL FINANCIAL REPORT

# Carroll County, Tennessee

*For the Year Ended June 30, 2025*

**Jason E. Mumpower**  
*Comptroller of the Treasury*



**DIVISION OF  
LOCAL GOVERNMENT AUDIT**

**ANNUAL FINANCIAL REPORT**  
**CARROLL COUNTY, TENNESSEE**  
**FOR THE YEAR ENDED JUNE 30, 2025**

**COMPTROLLER OF THE TREASURY**  
*JASON E. MUMPOWER*

**DIVISION OF LOCAL GOVERNMENT AUDIT**  
*JAMES R. ARNETTE*  
*Director*

*LEE ANN WEST, CPA, CGFM*  
*Audit Manager*

This financial report is available at [www.comptroller.tn.gov](http://www.comptroller.tn.gov).

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## CARROLL COUNTY, TENNESSEE

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# Summary of Audit Findings

Annual Financial Report  
Carroll County, Tennessee  
For the Year Ended June 30, 2025

## *Scope*

We have audited the basic financial statements of Carroll County as of and for the year ended June 30, 2025.

## *Results*

Our report on Carroll County's financial statements is unmodified.

Our audit resulted in four findings and recommendations, which we have reviewed with Carroll County management. Detailed findings, recommendations, and management's responses are included in the Single Audit section of this report.

## *Findings*

The following is a summary of the audit findings:

### **OFFICE OF CIRCUIT, GENERAL SESSIONS, AND JUVENILE COURTS CLERK**

- ◆ Circuit and general sessions courts allowed a private probation company to collect court fines and costs on behalf of the county without adequate controls resulting in a cash shortage of \$16,787.

### **OFFICE OF ASSESSOR OF PROPERTY**

- ◆ The assessor did not maintain an adequate program of property sales verification.
- ◆ The assessor did not maintain an adequate program of visual inspections.
- ◆ The assessor did not properly maintain personal property information.



# INTRODUCTORY SECTION

# CARROLL COUNTY OFFICIALS

June 30, 2025

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## Officials

Joseph Butler, County Mayor  
John McAdams, Director of Schools  
Paula Bolen, Trustee  
Rita Jones, Assessor of Property  
Darlene Kirk, County Clerk  
Sarah Bradberry, Circuit, General Sessions and Juvenile Courts Clerk  
Kenneth Todd, Clerk and Master  
Natalie Porter, Register of Deeds  
Andy Dickson, Sheriff

## Board of County Commissioners

Joseph Butler, County Mayor, Chairman  
John Austin  
Manuel Crossno  
Joey Darnall  
Jimmy Halford  
Willie Huffman  
Randy Long  
Jason Martin  
Jimmy McClure  
Philip Moore  
Barry Murphy

Cyril Ostiguy  
Dr. Jay Phipps  
Darrell Ridgley  
Spiridon Roditis  
Morris Rogers  
Joey Simmons  
Walter Smothers  
Larry Spencer  
Lana Suite  
Daniel Thomas  
Daniel Willman

## Board of Education

Harold McLain, Jr., Chairman  
Debbie Broadbent  
Mike Foster  
Randy Kelly  
Larry Overman  
Charlotte Tucker

## Audit Committee

Dr. Jay Phipps, Chairman  
David Huss  
Barry Murphy  
Darrell Ridgely  
Joey Simmons

# FINANCIAL SECTION



JASON E. MUMPOWER  
*Comptroller*

## Independent Auditor's Report

Carroll County Mayor and  
Board of County Commissioners  
Carroll County, Tennessee

To the County Mayor and Board of County Commissioners:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the county's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General and Highway/Public Works funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Carroll County Board of Public Utilities, which has a proprietary fund that is a major fund and comprised the entire business-type activities. In addition, the Carroll County Board of Public Utilities has a pension trust fund (a fiduciary fund) which represent 31.5 percent, 46.1 percent, and 3.66 percent, respectively, of the assets, net position, and revenues of the aggregate remaining fund information. Also, we did not audit the financial statements of the Carroll County Indigent Care Board (a fiduciary fund), which represent 11.9 percent, 17.3 percent, and 0.4 percent, respectively, of the assets, net position, and revenues of the aggregate remaining fund information. We also did not audit the financial statements of the Internal School Fund of the Carroll County School Department (a discretely presented component unit), which represent .33 percent, .35 percent, and 1.34 percent, respectively, of the assets, net position, and revenues of the discretely presented school department component unit. We also did not audit the financial statements of the Carroll County Emergency Communications District, which represent 27.61 percent, 27.97 percent, and 19.35 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Carroll County Board of Public Utilities, the Carroll County Indigent Care Board, the Internal School Fund of the discretely presented Carroll County School Department, and the Carroll County Emergency Communications District is based solely on the reports of the other auditors.

### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Carroll County, Tennessee, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Changes in Accounting Principle***

As described in Note V.B., Carroll County has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences* and GASB Statement No. 102, *Certain Risk Disclosures*. GASB 101 updates the recognition and measurement guidance for compensated absences under a unified model and amends certain previously required disclosures. GASB 102 provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

### ***Emphasis of Matter***

We draw attention to Note I.D.9. to the financial statements, which describes restatements to the beginning Governmental Activities net position totaling (\$38,787) for the primary government and (\$6,009) for the discretely presented Carroll County School Department. These restatements were necessary because of the transitional requirements of GASB Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Carroll County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Carroll County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Carroll County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the schedules of changes in the county's net pension liability (asset) and related ratios, schedules of county and school contributions, schedules of school's proportionate share of the net pension liability (asset), and schedules of county and school changes in the total other postemployment benefits liability and related ratios, as listed under Required Supplementary Information in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Carroll County's basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds, combining and individual fund financial statements of the Carroll County School Department (a discretely presented component unit), and miscellaneous schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds, combining and individual fund financial statements of the Carroll County School Department (a discretely presented component unit), and miscellaneous schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Requirements by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2025, on our consideration of Carroll County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Carroll County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carroll County's internal control over financial reporting and compliance.

Very truly yours,

Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee



December 12, 2025

JEM/gc

# BASIC FINANCIAL STATEMENTS SECTION

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position**  
**June 30, 2025**

	<b>Primary Government</b>			<b>Component Units</b>	
	Governmental Activities	Business- type Activities	Total	Carroll County School Department	Emergency Communica- tions District
<b>ASSETS</b>					
Cash	\$ 26,104	\$ 2,605,307	\$ 2,631,411	\$ 36,165	\$ 3,376,174
Equity in Pooled Cash and Investments	15,033,442	0	15,033,442	7,340,952	0
Inventories	0	939,447	939,447	0	0
Investments	0	9,038,397	9,038,397	0	0
Accounts Receivable	3,474,830	4,528,414	8,003,244	76,886	0
Allowance for Uncollectibles	(3,274,497)	(25,000)	(3,299,497)	0	0
Due from Other Governments	1,277,067	0	1,277,067	156,894	0
Due from Component Units	161,586	0	161,586	0	0
Property Taxes Receivable	4,246,268	0	4,246,268	256,353	0
Allowance for Uncollectible Property Taxes	(189,595)	0	(189,595)	(11,450)	0
Prepaid Items	0	117,756	117,756	0	4,393
Accrued Interest Receivable	0	0	0	0	39,105
Customer Deposits	0	0	0	0	50
Restricted Assets:					
Amounts Accumulated for Pension Benefits	0	0	0	33,643	0
Net Pension Asset - Agent Plan	0	0	0	0	114,415
Net Pension Asset - Commissioners Agent Plan	99,273	0	99,273	0	0
Net Pension Asset - Teacher Retirement Plan	0	0	0	6,336	0
Net Pension Asset - Teacher Legacy Pension Plan	0	0	0	276,700	0
Capital Assets:					
Assets Not Depreciated:					
Land	1,728,268	443,997	2,172,265	176,489	36,417
Construction in Progress	607,358	213,875	821,233	0	459,885
Assets Net of Accumulated Depreciation:					
Buildings and Improvements	9,391,283	0	9,391,283	150,322	15,645
Infrastructure	10,042,729	0	10,042,729	0	0
Other Capital Assets	2,913,270	24,859,491	27,772,761	2,428,086	122,452
Intangible Right-to-Use Assets	0	198,974	198,974	0	0
<b>Total Assets</b>	<b>\$ 45,537,386</b>	<b>\$ 42,920,658</b>	<b>\$ 88,458,044</b>	<b>\$ 10,927,376</b>	<b>\$ 4,168,536</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension Changes in Experience	\$ 1,242,619	\$ 0	\$ 1,242,619	\$ 203,527	\$ 16,993
Pension Changes in Assumptions	429,400	0	429,400	47,593	8,154
Pension Changes in Proportion	0	0	0	6,755	0
Pension Contributions After Measurement Date	655,083	0	655,083	115,079	3,994
OPEB Changes in Experience	0	5,705	5,705	29,262	0
OPEB Changes in Proportion	0	0	0	6,806	0
OPEB Changes in Assumptions	0	26,842	26,842	20,973	0
OPEB Contributions After Measurement Date	0	0	0	1,262	0
<b>Total Deferred Outflows of Resources</b>	<b>\$ 2,327,102</b>	<b>\$ 32,547</b>	<b>\$ 2,359,649</b>	<b>\$ 431,257</b>	<b>\$ 29,141</b>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position (Cont.)**

	Primary Government			Component Units	
	Governmental Activities	Business- type Activities	Total	Carroll County School Department	Emergency Communica- tions District
<b>LIABILITIES</b>					
Accounts Payable	\$ 0	\$ 4,434,540	\$ 4,434,540	\$ 11,772	\$ 140,358
Due to Primary Government	0	0	0	161,586	0
Payroll Deductions Payable	177,904	0	177,904	37,959	2,364
Accrued Interest Payable	33,773	0	33,773	0	0
Due to State of Tennessee	1,209	0	1,209	0	0
Unearned Revenue	0	94,181	94,181	0	0
Other Current Liabilities	0	996,922	996,922	0	0
Customer Deposits Payable	0	1,415,510	1,415,510	0	0
Noncurrent Liabilities:					
Due Within One Year - Debt	330,000	38,999	368,999	0	0
Due Within One Year - Other	66,943	649,368	716,311	14,486	0
Due in More Than One Year - Debt	4,173,000	162,042	4,335,042	0	0
Due in More Than One Year - Other	1,371,728	1,012,930	2,384,658	290,795	0
Total Liabilities	\$ 6,154,557	\$ 8,804,492	\$ 14,959,049	\$ 516,598	\$ 142,722
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 3,902,657	\$ 0	\$ 3,902,657	\$ 235,599	\$ 0
Pension Changes in Experience	48,896	0	48,896	7,080	5,911
Pension Changes in Investment Earnings	339,491	0	339,491	90,356	4,760
Pension Changes in Proportion	0	0	0	30,926	0
OPEB Changes in Experience	0	29,236	29,236	37,176	0
OPEB Changes in Proportion	0	0	0	15,966	0
OPEB Changes in Assumptions	0	15,971	15,971	8,739	0
Total Deferred Inflows of Resources	\$ 4,291,044	\$ 45,207	\$ 4,336,251	\$ 425,842	\$ 10,671
<b>NET POSITION</b>					
Net Investment in Capital Assets	\$ 20,179,908	\$ 25,515,296	\$ 45,695,204	\$ 2,754,897	\$ 634,399
Restricted for:					
General Government	1,442,729	0	1,442,729	0	0
Finance	83,215	0	83,215	0	0
Administration of Justice	817	0	817	0	0
Public Safety	1,571,007	0	1,571,007	0	0
Public Health and Welfare	957,253	0	957,253	0	0
Highways/Public Works	202,623	0	202,623	0	0
Education	0	0	0	36,165	0
Instruction	0	0	0	11,764	0
Support Services	0	0	0	7,905	0
Debt Service	36,354	0	36,354	0	0
Capital Projects	99,514	0	99,514	0	0
Hybrid Retirement Stabilization Funds	0	0	0	33,643	0
Pensions	99,273	0	99,273	283,036	114,415
Unrestricted	12,746,194	8,588,210	21,334,404	7,288,783	3,295,470
Total Net Position	\$ 37,418,887	\$ 34,103,506	\$ 71,522,393	\$ 10,416,193	\$ 4,044,284

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Activities**  
**For the Year Ended June 30, 2025**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Units	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Carroll County School Department	Emergency Communications District
					Total Governmental Activities	Business-type Activities	Total		
Primary Government:									
Governmental Activities:									
General Government	\$ 3,276,300	\$ 415,371	\$ 166,638	\$ 33,439	\$ (2,660,852)	\$ 0	\$ (2,660,852)	\$ 0	\$ 0
Finance	960,560	815,406	0	0	(145,154)	0	(145,154)	0	0
Administration of Justice	1,380,164	610,326	33,160	0	(736,678)	0	(736,678)	0	0
Public Safety	9,872,968	1,251,981	2,463,043	271,456	(5,886,488)	0	(5,886,488)	0	0
Public Health and Welfare	3,537,668	1,725,291	341,895	522,432	(948,050)	0	(948,050)	0	0
Social, Cultural, and Recreational Services	151,177	119,457	46,740	379,230	394,250	0	394,250	0	0
Agriculture and Natural Resources	455,344	0	0	0	(455,344)	0	(455,344)	0	0
Highways/Public Works	4,110,171	0	2,836,104	0	(1,274,067)	0	(1,274,067)	0	0
Interest on Long-term Debt	107,491	0	0	0	(107,491)	0	(107,491)	0	0
Total Governmental Activities	\$ 23,851,843	\$ 4,937,832	\$ 5,887,580	\$ 1,206,557	\$ (11,819,874)	\$ 0	\$ (11,819,874)	\$ 0	\$ 0
Business-type Activities:									
Public Utility	\$ 46,274,135	\$ 47,858,308	\$ 0	\$ 0	\$ 0	\$ 1,584,173	\$ 1,584,173	\$ 0	\$ 0
Total Primary Government	\$ 70,125,978	\$ 52,796,140	\$ 5,887,580	\$ 1,206,557	\$ (11,819,874)	\$ 1,584,173	\$ (10,235,701)	\$ 0	\$ 0
Component Units:									
Carroll County School Department	\$ 4,030,772	\$ 730,559	\$ 191,859	\$ 0	\$ 0	\$ 0	\$ 0	\$ (3,108,354)	\$ 0
Emergency Communications District	336,556	727,650	5,040	0	0	0	0	0	396,134
Total Component Units	\$ 4,367,328	\$ 1,458,209	\$ 196,899	\$ 0	\$ 0	\$ 0	\$ 0	\$ (3,108,354)	\$ 396,134

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Activities (Cont.)**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position					
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units		
					Total Governmental Activities	Business- type Activities	Total	Carroll County School Department	Emergency Communica- tions District	
General Revenues:										
Taxes:										
Property Taxes Levied for General Purposes					\$ 6,307,946	\$ 0	\$ 6,307,946	\$ 368,465	\$ 0	
Property Taxes Levied for Debt Service					206,208	0	206,208	0	0	
Local Option Sales Taxes					892,242	0	892,242	147,132	0	
Wheel Tax					1,158,159	0	1,158,159	0	0	
Litigation Taxes					213,261	0	213,261	0	0	
Business Tax					293,095	0	293,095	0	0	
Wholesale Beer Tax					69,977	0	69,977	0	0	
Other Local Taxes					8,089	0	8,089	0	0	
Grants and Contributions Not Restricted to Specific Programs					833,340	0	833,340	2,242,366	0	
Unrestricted Investment Income					863,249	553,343	1,416,592	3,014	152,482	
Miscellaneous					306,239	0	306,239	7,641	661	
<b>Total General Revenues</b>					<b>\$ 11,151,805</b>	<b>\$ 553,343</b>	<b>\$ 11,705,148</b>	<b>\$ 2,768,618</b>	<b>\$ 153,143</b>	
Transfers					\$ 492,022	\$ (492,022)	\$ 0	\$ 0	\$ 0	
Change in Net Position					\$ (176,047)	\$ 1,645,494	\$ 1,469,447	\$ (339,736)	\$ 549,277	
Net Position, July 1, 2024					37,633,721	32,707,006	70,340,727	10,761,938	3,495,007	
Restatement - See Note I.D.9.					(38,787)	0	(38,787)	(6,009)	0	
Restatement - See Note VI.D.6.					0	(248,994)	(248,994)	0	0	
<b>Net Position, June 30, 2025</b>					<b>\$ 37,418,887</b>	<b>\$ 34,103,506</b>	<b>\$ 71,522,393</b>	<b>\$ 10,416,193</b>	<b>\$ 4,044,284</b>	

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Balance Sheet - Governmental Funds**  
**June 30, 2025**

	<u>Major Funds</u>		<u>Nonmajor</u>	<u>Total</u>
	<u>General</u>	<u>Highway / Public Works</u>	<u>Funds</u> Other Govern- mental Funds	
<b>ASSETS</b>				
Cash	\$ 0	\$ 0	\$ 26,104	\$ 26,104
Equity in Pooled Cash and Investments	11,210,956	920,948	2,901,538	15,033,442
Accounts Receivable	0	0	3,474,830	3,474,830
Allowance for Uncollectibles	0	0	(3,274,497)	(3,274,497)
Due from Other Governments	787,018	490,049	0	1,277,067
Due from Other Funds	37,188	0	0	37,188
Due from Component Units	0	0	161,586	161,586
Property Taxes Receivable	3,470,891	406,985	368,392	4,246,268
Allowance for Uncollectible Property Taxes	(155,287)	(17,860)	(16,448)	(189,595)
Total Assets	<u>\$ 15,350,766</u>	<u>\$ 1,800,122</u>	<u>\$ 3,641,505</u>	<u>\$ 20,792,393</u>
<b>LIABILITIES</b>				
Payroll Deductions Payable	\$ 160,167	\$ 14,258	\$ 3,479	\$ 177,904
Due to Other Funds	0	0	37,188	37,188
Due to State of Tennessee	293	906	10	1,209
Total Liabilities	<u>\$ 160,460</u>	<u>\$ 15,164</u>	<u>\$ 40,677</u>	<u>\$ 216,301</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Balance Sheet - Governmental Funds (Cont.)**

	<b>Major Funds</b>		<b>Nonmajor</b>	<b>Total</b>
	<b>General</b>	<b>Highway / Public Works</b>	<b>Other Govern- mental Funds</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Current Property Taxes	\$ 3,189,279	\$ 374,794	\$ 338,584	\$ 3,902,657
Deferred Delinquent Property Taxes	106,175	12,097	11,080	129,352
Other Deferred/Unavailable Revenue	108,710	237,709	179,292	525,711
<b>Total Deferred Inflows of Resources</b>	<b>\$ 3,404,164</b>	<b>\$ 624,600</b>	<b>\$ 528,956</b>	<b>\$ 4,557,720</b>
<b>FUND BALANCES</b>				
Restricted:				
Restricted for General Government	\$ 38,256	\$ 0	\$ 1,396,266	\$ 1,434,522
Restricted for Finance	83,215	0	0	83,215
Restricted for Administration of Justice	101	0	716	817
Restricted for Public Safety	1,265,001	0	306,006	1,571,007
Restricted for Public Health and Welfare	774,812	0	0	774,812
Restricted for Debt Service	0	0	62,196	62,196
Restricted for Capital Projects	99,514	0	0	99,514
Restricted for Other Purposes	8,207	0	0	8,207
Committed:				
Committed for General Government	5,979,385	0	0	5,979,385
Committed for Public Health and Welfare	0	0	641,726	641,726
Committed for Social, Cultural, and Recreational Services	147,543	0	0	147,543
Committed for Highways/Public Works	0	1,160,358	0	1,160,358
Committed for Debt Service	0	0	664,962	664,962
Unassigned	3,390,108	0	0	3,390,108
<b>Total Fund Balances</b>	<b>\$ 11,786,142</b>	<b>\$ 1,160,358</b>	<b>\$ 3,071,872</b>	<b>\$ 16,018,372</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 15,350,766</b>	<b>\$ 1,800,122</b>	<b>\$ 3,641,505</b>	<b>\$ 20,792,393</b>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Reconciliation of the Balance Sheet of Governmental**  
**Funds to the Statement of Net Position**  
**June 30, 2025**

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit C-1)		\$ 16,018,372
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Add: land	\$ 1,728,268	
Add: construction in progress	607,358	
Add: building and improvements net of accumulated depreciation	9,391,283	
Add: infrastructure net of accumulated depreciation	10,042,729	
Add: other capital assets net of accumulated depreciation	<u>2,913,270</u>	24,682,908
(2) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.		
Less: other loan payable	\$ (4,503,000)	
Less: accrued interest payable	(33,773)	
Less: compensated absences payable	(409,877)	
Less: net pension liability - agent plan	<u>(1,028,794)</u>	(5,975,444)
(3) Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be amortized and recognized as components of pension expense in future years.		
Add: deferred outflows of resources related to pensions	\$ 2,327,102	
Less: deferred inflows of resources related to pensions	<u>(388,387)</u>	1,938,715
(4) Net pension assets are not current financial resources and therefore are not reported in the governmental funds.		
Add: net pension asset - commissioners agent plan		99,273
(5) Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the governmental funds.		<u>655,063</u>
Net position of governmental activities (Exhibit A)		<u><u>\$ 37,418,887</u></u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds**  
**For the Year Ended June 30, 2025**

	Major Funds		Nonmajor	Total
	General	Highway / Public Works	Other Govern- mental Funds	
<b>Revenues</b>				
Local Taxes	\$ 7,592,096	\$ 1,120,254	\$ 698,473	\$ 9,410,823
Licenses and Permits	5,781	0	0	5,781
Fines, Forfeitures, and Penalties	201,154	0	35,569	236,723
Charges for Current Services	555,489	0	1,836,841	2,392,330
Other Local Revenues	1,679,800	2,735	79,372	1,761,907
Fees Received From County Officials	1,135,754	0	0	1,135,754
State of Tennessee	3,927,905	2,842,642	67	6,770,614
Federal Government	968,590	0	436,366	1,404,956
Other Governments and Citizens Groups	84,953	0	0	84,953
<b>Total Revenues</b>	<b>\$ 16,151,522</b>	<b>\$ 3,965,631</b>	<b>\$ 3,086,688</b>	<b>\$ 23,203,841</b>
<b>Expenditures</b>				
Current:				
General Government	\$ 1,995,830	\$ 0	\$ 0	\$ 1,995,830
Finance	834,000	0	0	834,000
Administration of Justice	1,204,118	0	98,097	1,302,215
Public Safety	9,298,092	0	9,528	9,307,620
Public Health and Welfare	1,202,689	0	2,427,764	3,630,453
Social, Cultural, and Recreational Services	408,083	0	0	408,083
Agriculture and Natural Resources	125,125	0	0	125,125

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds (Cont.)**

	<u>Major Funds</u>		<u>Nonmajor</u>	
	General	Highway / Public Works	Other Govern- mental Funds	Total Governmental Funds
<b>Expenditures (Cont.)</b>				
Current (Cont.)				
Other Operations	\$ 1,001,509	\$ 0	\$ 1,000,504	\$ 2,002,013
Highways	0	3,913,577	963	3,914,540
Debt Service:				
Principal on Debt	0	205,000	322,000	527,000
Interest on Debt	0	3,201	108,561	111,762
Other Debt Service	0	0	5,219	5,219
Total Expenditures	<u>\$ 16,069,446</u>	<u>\$ 4,121,778</u>	<u>\$ 3,972,636</u>	<u>\$ 24,163,860</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 82,076</u>	<u>\$ (156,147)</u>	<u>\$ (885,948)</u>	<u>\$ (960,019)</u>
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 45,253	\$ 0	\$ 0	\$ 45,253
Transfers In	402,049	255,338	44,361	701,748
Transfers Out	(209,726)	0	0	(209,726)
Total Other Financing Sources (Uses)	<u>\$ 237,576</u>	<u>\$ 255,338</u>	<u>\$ 44,361</u>	<u>\$ 537,275</u>
Net Change in Fund Balances	\$ 319,652	\$ 99,191	\$ (841,587)	\$ (422,744)
Fund Balance, July 1, 2024	<u>11,466,490</u>	<u>1,061,167</u>	<u>3,913,459</u>	<u>16,441,116</u>
Fund Balance, June 30, 2025	<u>\$ 11,786,142</u>	<u>\$ 1,160,358</u>	<u>\$ 3,071,872</u>	<u>\$ 16,018,372</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2025**

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit C-3)		\$	(422,744)
(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:			
Add: capital assets purchased in the current period	\$	2,314,751	
Less: current-year depreciation expense		<u>(2,451,292)</u>	(136,541)
(2) The net effect of various miscellaneous transactions involving capital assets (sales, trade-ins, and donations) is to decrease net position.			
Less: book value of capital assets disposed			(16,963)
(3) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			
Add: deferred delinquent property taxes and other deferred June 30, 2025	\$	655,063	
Less: deferred delinquent property taxes and other deferred June 30, 2024		<u>(658,167)</u>	(3,104)
(4) The issuance of long-term debt (e.g., notes, other loans) provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.			
Add: principal payments on note	\$	205,000	
Add: principal payments on other loan		<u>322,000</u>	527,000
(5) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.			
Change in accrued interest payable	\$	4,271	
Change in compensated absences payable		44,144	
Change in net pension liability - agent plan		(10,734)	
Change in net pension asset - commissioners agent plan		4,296	
Change in deferred outflows related to pensions		125,492	
Change in deferred inflows related to pensions		<u>(291,164)</u>	<u>(123,695)</u>
Change in net position of governmental activities (Exhibit B)			<u>\$ (176,047)</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 General Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 7,592,096	\$ 8,320,962	\$ 7,895,962	\$ (303,866)
Licenses and Permits	5,781	1,500	1,500	4,281
Fines, Forfeitures, and Penalties	201,154	146,350	146,350	54,804
Charges for Current Services	555,489	569,700	569,700	(14,211)
Other Local Revenues	1,679,800	1,095,250	1,175,479	504,321
Fees Received From County Officials	1,135,754	1,179,000	1,179,000	(43,246)
State of Tennessee	3,927,905	5,043,136	5,105,965	(1,178,060)
Federal Government	968,590	784,077	960,630	7,960
Other Governments and Citizens Groups	84,953	104,000	104,000	(19,047)
<b>Total Revenues</b>	<b>\$ 16,151,522</b>	<b>\$ 17,243,975</b>	<b>\$ 17,138,586</b>	<b>\$ (987,064)</b>
<b>Expenditures</b>				
<b>General Government</b>				
County Commission	\$ 47,413	\$ 54,701	\$ 54,701	\$ 7,288
Board of Equalization	22,452	22,500	22,500	48
Other Boards and Committees	79	665	665	586
County Mayor/Executive	440,044	448,767	448,767	8,723
County Attorney	7,240	13,000	13,000	5,760
Election Commission	271,690	258,211	281,524	9,834
Register of Deeds	267,144	250,264	273,332	6,188
County Buildings	939,768	865,565	950,565	10,797
<b>Finance</b>				
Property Assessor's Office	222,071	275,195	275,195	53,124
Reappraisal Program	23,620	37,763	37,763	14,143
County Trustee's Office	249,296	259,806	259,806	10,510
County Clerk's Office	339,013	355,478	361,778	22,765
<b>Administration of Justice</b>				
Circuit Court	463,598	461,744	495,343	31,745
General Sessions Judge	213,873	215,485	215,485	1,612
Drug Court	10,207	6,100	10,207	0
Chancery Court	223,526	231,499	261,673	38,147
Juvenile Court	214,400	221,465	221,465	7,065
Judicial Commissioners	20,015	20,077	20,077	62
Other Administration of Justice	33,499	33,499	33,499	0
Victim Assistance Programs	25,000	25,000	25,000	0
<b>Public Safety</b>				
Sheriff's Department	3,641,442	3,668,565	3,836,368	194,926
Administration of the Sexual Offender Registry	1,691	3,500	3,500	1,809
Jail	3,340,208	3,639,623	3,639,623	299,415

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 General Fund (Cont.)

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Expenditures (Cont.)</b>				
Public Safety (Cont.)				
Correctional Incentive Program Improvements	\$ 144,868	\$ 283,144	\$ 283,144	\$ 138,276
Juvenile Services	1,464,346	1,770,672	1,822,043	357,697
Fire Prevention and Control	521,846	353,837	578,189	56,343
Civil Defense	127,407	138,445	138,445	11,038
County Coroner/Medical Examiner	56,284	51,375	59,375	3,091
Public Health and Welfare				
Local Health Center	978,694	976,280	1,026,280	47,586
Rabies and Animal Control	15,068	15,150	15,150	82
Alcohol and Drug Programs	190,423	213,354	323,456	133,033
General Welfare Assistance	1,481	900	2,400	919
Other Local Welfare Services	17,023	17,023	17,023	0
Social, Cultural, and Recreational Services				
Senior Citizens Assistance	112,416	140,628	140,628	28,212
Libraries	165,886	166,624	174,852	8,966
Parks and Fair Boards	129,781	143,168	143,168	13,387
Agriculture and Natural Resources				
Agricultural Extension Service	67,844	69,601	69,601	1,757
Forest Service	2,000	2,000	2,000	0
Soil Conservation	37,956	38,493	38,493	537
Flood Control	17,325	17,325	17,325	0
Other Operations				
Industrial Development	10,000	10,000	10,000	0
Other Economic and Community Development	67,000	17,000	67,000	0
Airport	405,999	435,572	435,572	29,573
Veterans' Services	34,021	36,202	36,202	2,181
Other Charges	425,166	445,262	445,262	20,096
Contributions to Other Agencies	59,323	59,323	59,323	0
Total Expenditures	<u>\$ 16,069,446</u>	<u>\$ 16,769,850</u>	<u>\$ 17,646,767</u>	<u>\$ 1,577,321</u>
Excess (Deficiency) of Revenues Over Expenditures	\$ 82,076	\$ 474,125	\$ (508,181)	\$ 590,257
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 45,253	\$ 0	\$ 16,842	\$ 28,411
Transfers In	402,049	0	425,000	(22,951)
Transfers Out	(209,726)	(209,726)	(209,726)	0
Total Other Financing Sources	<u>\$ 237,576</u>	<u>\$ (209,726)</u>	<u>\$ 232,116</u>	<u>\$ 5,460</u>
Net Change in Fund Balance	\$ 319,652	\$ 264,399	\$ (276,065)	\$ 595,717
Fund Balance, July 1, 2024	11,466,490	9,221,014	9,221,014	2,245,476
Fund Balance, June 30, 2025	<u>\$ 11,786,142</u>	<u>\$ 9,485,413</u>	<u>\$ 8,944,949</u>	<u>\$ 2,841,193</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Highway/Public Works Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 1,120,254	\$ 1,176,432	\$ 1,176,432	\$ (56,178)
Other Local Revenues	2,735	5,000	5,000	(2,265)
State of Tennessee	2,842,642	2,993,844	2,993,844	(151,202)
Total Revenues	<u>\$ 3,965,631</u>	<u>\$ 4,175,276</u>	<u>\$ 4,175,276</u>	<u>\$ (209,645)</u>
<b>Expenditures</b>				
Highways				
Administration	\$ 252,863	\$ 266,421	\$ 278,031	\$ 25,168
Highway and Bridge Maintenance	1,058,352	1,150,085	1,138,475	80,123
Operation and Maintenance of Equipment	713,040	761,482	801,482	88,442
Other Charges	156,595	164,500	164,500	7,905
Employee Benefits	368,991	512,357	512,357	143,366
Capital Outlay	1,363,736	1,735,000	1,695,000	331,264
Principal on Debt				
Highways and Streets	205,000	209,726	206,525	1,525
Interest on Debt				
Highways and Streets	3,201	0	3,201	0
Total Expenditures	<u>\$ 4,121,778</u>	<u>\$ 4,799,571</u>	<u>\$ 4,799,571</u>	<u>\$ 677,793</u>
Excess (Deficiency) of Revenues Over Expenditures				
	<u>\$ (156,147)</u>	<u>\$ (624,295)</u>	<u>\$ (624,295)</u>	<u>\$ 468,148</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 255,338	\$ 209,726	\$ 209,726	\$ 45,612
Total Other Financing Sources	<u>\$ 255,338</u>	<u>\$ 209,726</u>	<u>\$ 209,726</u>	<u>\$ 45,612</u>
Net Change in Fund Balance	\$ 99,191	\$ (414,569)	\$ (414,569)	\$ 513,760
Fund Balance, July 1, 2024	<u>1,061,167</u>	<u>769,127</u>	<u>769,127</u>	<u>292,040</u>
Fund Balance, June 30, 2025	<u>\$ 1,160,358</u>	<u>\$ 354,558</u>	<u>\$ 354,558</u>	<u>\$ 805,800</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position - Proprietary Fund**  
**June 30, 2025**

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>ASSETS</b>	
Current Assets:	
Cash	\$ 2,605,307
Inventories	939,447
Investments	9,038,397
Accounts Receivable	4,528,414
Allowance for Uncollectibles	(25,000)
Prepaid Items and Other Current Assets	117,756
Total Current Assets	<u>\$ 17,204,321</u>
Noncurrent Assets:	
Capital Assets:	
Assets Not Depreciated:	
Land	\$ 443,997
Construction in Progress	213,875
Assets Net of Accumulated Depreciation:	
Other Capital Assets	24,859,491
Intangible Right-to-Use Assets	198,974
Total Noncurrent Assets	<u>\$ 25,716,337</u>
Total Assets	<u>\$ 42,920,658</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
OPEB Changes in Experience	\$ 5,705
OPEB Changes in Assumptions	26,842
Total Deferred Inflows of Resources	<u>\$ 32,547</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position - Proprietary Fund (Cont.)**

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	\$ 4,434,540
Accrued Leave - Current	649,368
Unearned Revenue	94,181
Other Current Liabilities	996,922
Lease Liability - Current	38,999
Customer Deposits Payable	1,415,510
Total Current Liabilities	<u>\$ 7,629,520</u>
Noncurrent Liabilities:	
Accrued Leave - Long-term	\$ 762,301
Lease Liability - Long-term	162,042
Other Postemployment Benefits Obligation	250,629
Total Noncurrent Liabilities	<u>\$ 1,174,972</u>
Total Liabilities	<u>\$ 8,804,492</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
OPEB Changes in Experience	\$ 29,236
OPEB Changes in Assumptions	15,971
Total Deferred Inflows of Resources	<u>\$ 45,207</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	\$ 25,515,296
Unrestricted	8,588,210
Total Net Position	<u>\$ 34,103,506</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund**  
**For the Year Ended June 30, 2025**

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>Operating Revenues</b>	
Charges for Sales and Services	\$ 46,611,135
Other Electric Revenue	1,247,173
Total Operating Revenues	<u>\$ 47,858,308</u>
<b>Operating Expenses</b>	
Cost of Sales and Services	\$ 37,804,924
Operations Expense	2,933,489
Maintenance Expense	2,007,586
Administrative Expense	1,655,730
Depreciation and Amortization	1,553,628
Other Taxes	311,002
Total Operating Expenses	<u>\$ 46,266,359</u>
Operating Income (Loss)	<u>\$ 1,591,949</u>
<b>Nonoperating Revenues (Expenses)</b>	
Interest Income	\$ 553,343
Interest Expense	(7,776)
Total Nonoperating Revenues (Expenses)	<u>\$ 545,567</u>
Income Before Transfers	\$ 2,137,516
Transfers In (Out)	(492,022)
Change in Net Position	<u>\$ 1,645,494</u>
Restatement - See Note VI.D.6.	(248,994)
Net Position, July 1, 2024	<u>32,707,006</u>
Net Position, June 30, 2025	<u>\$ 34,103,506</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Cash Flows - Proprietary Fund**  
**For the Year Ended June 30, 2025**

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>Cash Flows from Operating Activities</b>	
Receipts from Customers and Users	\$ 46,985,903
Payments to Employees	(3,744,729)
Payments to Suppliers	(40,584,038)
Customer Deposits Received	353,400
Customer Deposits Refunded	(225,515)
Net Cash Provided By (Used In) Operating Activities	<u>\$ 2,785,021</u>
<b>Cash Flows from Capital and Related Financing Activities</b>	
Construction and Acquisition of Plant	\$ (2,236,566)
Plant Removal Cost	(167,962)
Materials Salvaged from Retirements	109,174
Interest Paid	(7,776)
Net Cash Provided By (Used In) Capital and Related Financing Activities	<u>\$ (2,303,130)</u>
<b>Cash Flows from Noncapital Financing Activities</b>	
Transfers to Other Funds	\$ (492,022)
Net Cash Provided By (Used In) Noncapital Financing Activities	<u>\$ (492,022)</u>
<b>Cash Flows from Investing Activities</b>	
Purchase of Investment	\$ (9,038,397)
Proceeds from Sale of Investments	8,830,964
Interest Earned	553,343
Net Cash Provided By (Used In) Investing Activities	<u>\$ 345,910</u>
Net Increase (Decrease) in Cash	\$ 335,779
Cash, July 1, 2024	<u>2,269,528</u>
Cash, June 30, 2025	<u><u>\$ 2,605,307</u></u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Cash Flows - Proprietary Fund (Cont.)**

	<b>Business-type            Activities</b> <hr/> <b>Major            Enterprise            Fund</b> <hr/> <b>Public            Utility</b> <hr/>
<b>Reconciliation of Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities</b>	
Operating Income (Loss)	\$ 1,591,949
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities:	
Depreciation Expense	1,553,628
(Increase) Decrease in Accounts Receivable	(872,405)
(Increase) Decrease in Inventories	162,004
(Increase) Decrease in Prepaid Items and Other Current Assets	(667,296)
(Increase) Decrease in Customer Deposits Payable	127,885
Increase (Decrease) in Accounts Payable and Accrued Expenses	875,209
Change in OPEB related deferred outflows and inflows	14,047
	<hr/>
Net Cash Provided By Operating Activities	<u><u>\$ 2,785,021</u></u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position - Fiduciary Funds**  
**June 30, 2025**

	Public Utility Pension Trust Fund	Private Purpose Trust Funds		Total Private Purpose Trust Funds	Custodial Funds
		Endowment Principal	Indigent Care Trust		
<b>ASSETS</b>					
Cash	\$ 287,945	\$ 92,073	\$ 250,091	\$ 342,164	\$ 1,686,363
Equity in Pooled Cash and Investments	0	0	0	0	635,530
Investments	6,026,634	0	2,126,628	2,126,628	0
Accounts Receivable	0	0	0	0	23,918
Due from Other Governments	0	0	0	0	1,588,988
Taxes Receivable	0	0	0	0	3,830,288
Allowance for Uncollectible Taxes	0	0	0	0	(170,939)
Accrued Interest Receivable	0	584	7,540	8,124	0
	0				
Total Assets	\$ 6,314,579	\$ 92,657	\$ 2,384,259	\$ 2,476,916	\$ 7,594,148
<b>LIABILITIES</b>					
Accrued Indigent Payment	\$ 0	\$ 0	\$ 19,086	\$ 19,086	\$ 0
Due to Other Taxing Units	0	0	0	0	2,222,973
Total Liabilities	\$ 0	\$ 0	\$ 19,086	\$ 19,086	\$ 2,222,973
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 3,519,951
Total Deferred Outflows of Resources	\$ 0	\$ 0	\$ 0	\$ 0	\$ 3,519,951
<b>NET POSITION</b>					
<u>Restricted For:</u>					
Pensions	\$ 6,314,579	\$ 0	\$ 0	\$ 0	\$ 0
Held in Trust for Underprivileged Children	0	92,657	0	92,657	0
Held in Trust for Indigent Care	0	0	2,365,173	2,365,173	0
Individuals, Organizations and Other Governments	0	0	0	0	1,851,224
Total Net Position	\$ 6,314,579	\$ 92,657	\$ 2,365,173	\$ 2,457,830	\$ 1,851,224

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Changes in Net Position - Fiduciary Funds**  
**For the Year Ended June 30, 2025**

	Public Utility Pension Trust Fund	Private Purpose Trust Funds		Total Private Purpose Trust Funds	Custodial Funds
		Endowment Principal	Indigent Care Trust		
<b>ADDITIONS</b>					
Contributions:					
Employer	\$ 380,636	\$ 0	\$ 1,547	\$ 1,547	\$ 0
Total Contributions	<u>\$ 380,636</u>	<u>\$ 0</u>	<u>\$ 1,547</u>	<u>\$ 1,547</u>	<u>\$ 0</u>
Investment Earnings:					
Interest Income	\$ 0	\$ 113	\$ 103,218	\$ 103,331	\$ 0
Net Increase (Decrease) in Fair Value of Investments	624,231	0	5,968	5,968	0
Net Investment Earnings	<u>\$ 624,231</u>	<u>\$ 113</u>	<u>\$ 109,186</u>	<u>\$ 109,299</u>	<u>\$ 0</u>
Sales Tax Collections for Other Governments	\$ 0	\$ 0	\$ 0	\$ 0	\$ 4,066,319
ADA - Educational Funds Collected for Cities	0	0	0	0	10,964,122
Fines/Fees and Other Collections	0	0	0	0	8,172,683
District Attorney General Collections	0	0	0	0	20,228
Total Additions	<u>\$ 1,004,867</u>	<u>\$ 113</u>	<u>\$ 110,733</u>	<u>\$ 110,846</u>	<u>\$ 23,223,352</u>
<b>DEDUCTIONS</b>					
Benefit Payments	\$ 363,231	\$ 0	\$ 0	\$ 0	\$ 0
Payments for Indigent Care	0	0	74,758	74,758	0
Professional Fees	0	0	2,541	2,541	0
Administrative Fees	40	0	120	120	0
Payment of Sales Tax Collections to Other Governments	0	0	0	0	4,066,319
Payments to City School Systems	0	0	0	0	10,964,122
Payments to State	0	0	0	0	3,459,169
Payments to Cities, Individuals, and Others	0	0	0	0	4,444,472
Payment of District Attorney General Expenses	0	0	0	0	3,575
Total Deductions	<u>\$ 363,271</u>	<u>\$ 0</u>	<u>\$ 77,419</u>	<u>\$ 77,419</u>	<u>\$ 22,937,657</u>
Change in Net Position	\$ 641,596	\$ 113	\$ 33,314	\$ 33,427	\$ 285,695
Net Position, July 1, 2024	<u>5,672,983</u>	<u>92,544</u>	<u>2,331,859</u>	<u>2,424,403</u>	<u>1,565,529</u>
Net Position, June 30, 2025	<u>\$ 6,314,579</u>	<u>\$ 92,657</u>	<u>\$ 2,365,173</u>	<u>\$ 2,457,830</u>	<u>\$ 1,851,224</u>

The notes to the financial statements are an integral part of this statement.

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**CARROLL COUNTY, TENNESSEE**  
**INDEX OF NOTES TO THE FINANCIAL STATEMENTS**

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**CARROLL COUNTY, TENNESSEE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**For the Year Ended June 30, 2025**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Carroll County's financial statements are presented in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments.

The following are the more significant accounting policies of Carroll County:

**A. *Reporting Entity***

Carroll County is a public municipal corporation governed by an elected 21-member board. As required by GAAP, these financial statements present Carroll County (the primary government) and its component units. The component units discussed below are included in the county's reporting entity because of the significance of their operational or financial relationships with the county.

**Discretely Presented Component Units** – The following entities meet the criteria for discretely presented component units of the county. They are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the county.

The Carroll County School Department operates the Carroll County Vocational Center and three adult and community education programs in the county. The school department also operates the transportation program for all students in the county including students attending the special school districts. The school department's board is elected by the voters of Carroll County. The school department is fiscally dependent on the county because it may not issue debt, and its budget and property tax levy are subject to the county commission's approval. The school department's taxes are levied under the taxing authority of the county and are included as part of the county's total tax levy.

The Carroll County Emergency Communications District provides a simplified means of securing emergency services through a uniform emergency number for the residents of Carroll County, and the Carroll County Commission appoints its governing body. The district is funded primarily through a service charge levied on telephone services. Before the issuance of most debt instruments, the district must obtain the county commission's approval.

The Carroll County School Department does not issue separate financial statements from those of the county. Therefore, basic financial statements of the school department are included in this report as listed in the table of contents. Complete financial statements of the Carroll County Emergency Communications District can be obtained from its administrative office at the following address:

Administrative Office:

Carroll County Emergency  
Communications District  
101 Dillahunty Lane  
Huntingdon, TN 38344

**B. *Government-wide and Fund Financial Statements***

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. However, when applicable, interfund services provided and used between functions are not

eliminated in the process of consolidation in the Statement of Activities. Governmental activities are normally supported by taxes and intergovernmental revenues. Business-type activities, which rely to a significant extent on fees and charges, are required to be reported separately from governmental activities in government-wide financial statements. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The Carroll County School Department component unit only reports governmental activities in the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Carroll County issues all debt for the discretely presented Carroll County School Department. There were no debt issues contributed by the county to the school department during the year ended June 30, 2025.

Separate financial statements are provided for governmental funds, the proprietary fund (enterprise), and fiduciary funds. The fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements.

### ***C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary funds financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Fund financial statements of Carroll County are organized into funds, each of which is considered a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/fund net position, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. Carroll County reports only one proprietary fund, a major enterprise fund.

Separate financial statements are provided for governmental funds, the proprietary fund, and fiduciary funds. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements. All other governmental funds are aggregated into a single column on the fund financial statements. The fiduciary funds are reported in a single column.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the county considers revenues other than grants to be available if they are collected within 30 days after year-end. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and the revenues are available. Carroll County considers grants and similar revenues to be available if they are collected within 60 days after year-end.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Principal and interest on long-term debt are recognized as fund liabilities when due or when amounts have been accumulated in the General Debt Service Fund for payments to be made early in the following year.

Property taxes for the period levied, in-lieu-of tax payments, sales taxes, interest, and miscellaneous taxes are all considered to be susceptible to accrual and have been recognized as revenues of the current period. Applicable business taxes, litigation taxes, state-shared excise taxes, fines, forfeitures, and penalties are not susceptible to accrual since they are not measurable (reasonably estimable). All other revenue items are considered to be measurable and available only when the county receives cash.

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category includes a pension trust fund, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement.

Carroll County reports the following major governmental funds:

**General Fund** – This is the county’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Highway/Public Works Fund** – This special revenue fund accounts for transactions of the county’s highway department. Local and state gasoline/fuel taxes are the foundational revenues of this fund.

Carroll County reports the following major proprietary fund:

**Public Utility Fund** – This fund accounts for the operations of the Carroll County Board of Public Utilities in an enterprise fund.

Additionally, Carroll County reports the following fund types:

**Debt Service Fund** – The General Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

**Pension Trust Fund** – The Public Utility Pension Trust Fund is used to account for the pension assets of the public utility.

**Private-purpose Trust Fund** – The Endowment Principal Fund is used to account for an endowment received by the county for which the principal amount must remain intact while interest earned is to be expended to benefit Carroll County’s underprivileged children.

**Other Trust Fund** – The Indigent Care Trust Fund, established from contributions made from Baptist Memorial Hospital, is used to assist the medically indigent in paying for their in-patient and out-patient care and ambulance services rendered to them for not-for-profit hospital and ambulance facilities or entities in Carroll County. Funding is provided through interest income.

**Custodial Funds** – These funds account for amounts collected in a custodial capacity by the constitutional officers, local sales taxes received by the state to be forwarded to the various

cities and special school districts in Carroll County, and restricted revenues held for the benefit of the Office of District Attorney General.

The discretely presented Carroll County School Department reports the following major governmental funds:

**General Purpose School Fund** – This fund is the primary operating fund for the school department. It is used to account for general operations of the school department.

**School Transportation Fund** – This special revenue fund is used to account for transportation of all students in the county school system and the special school districts. Local taxes are the foundational revenues of this fund.

The school department reports a nonmajor special revenue fund (Internal School Fund) which is used to account for funds held at the individual schools for internal school use such as the purchase of supplies, school clubs, and student activities. Collections from students and school activities are the foundational revenues of this fund. The current year report (FY 25) was not available from the auditor of the Internal School Fund in time for inclusion in this report. Therefore, the prior year balances (FY24) are presented in this report. We do not believe using the prior year balances will affect the independent auditor's opinion on the Aggregate Discretely Presented Component Units. A more detailed reporting of the fund activities at each individual school may be found on the [Tennessee Comptroller of the Treasury's website](#).

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

#### *D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance*

##### **1. Deposits and Investments**

State statutes authorize the government to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposit accounts at state and federal chartered banks and savings and loan associations; repurchase agreements; the State Treasurer's Investment Pool; the State Treasurer's Intermediate Term investment Fund; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes.

The county trustee maintains a cash and internal investment pool that is used by all funds (excluding the Carroll County Board of Public Utilities, enterprise fund) and the discretely presented Carroll County School Department. Each fund's portion of this pool is displayed on the balance sheets or statements of net position as Equity in Pooled Cash and Investments. Most income from these pooled investments is assigned to the General Fund. Carroll County (excluding the Carroll County Board of Public Utilities, enterprise fund) and the school department have adopted a policy of reporting U.S. Treasury obligations, U.S. agency obligations, and repurchase agreements with maturities of one year or less when purchased on the balance sheet at amortized cost. Certificates of deposit are reported at cost.

Investments in the State Treasurer's Investment Pool are reported at amortized cost using a stable net asset value. The primary oversight responsibility for the investments and operations of the State Treasurer's Investment Pool rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is

administered by the state treasurer. These policies were designed to comply with generally accepted accounting principles. In addition, state statutes require the state treasurer to administer the pool under the same terms and conditions, including collateral requirements, as prescribed for other funds invested by the state treasurer. Compliance with Funding Board policies is audited by the Tennessee Comptroller of the Treasury, Division of State Audit. The latest audit opinion issued by the Division of State Audit concluded that the State Treasurer's Investment Pool complied with accounting principles generally accepted in the United States of America.

Investments in the State Treasurer's Intermediate Term Investment Fund are reported at amortized cost using a floating net asset value. The primary oversight responsibility for the investments and operations of the State Treasurer's Intermediate Term Investment Fund rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. These policies were designed to comply with generally accepted accounting principles. In addition, state statutes require the state treasurer to administer the pool under the same terms and conditions as prescribed for other funds invested by the state treasurer. Compliance with Funding Board policies is audited by the Tennessee Comptroller of the Treasury, Division of State Audit. The latest audit opinion issued by the Division of State Audit concluded that the State Treasurer's Intermediate Term Investment Fund complied with accounting principles generally accepted in the United States of America. Carroll County had no investments in the State Treasurer's Intermediate Term Investment Fund during the year.

No investments required to be reported at fair value were held at the balance sheet date, except in the Indigent Care Trust Fund (fiduciary fund) and the pension stabilization trust discussed in Note IV.A.

## **2. Receivables and Payables**

Activity between funds for unremitted current collections outstanding at the end of the fiscal year is referred to as due to/from other funds.

All solid waste and property taxes receivable are shown with an allowance for uncollectibles. Solid Waste receivables allowance for uncollectibles is based on historical data. The allowance for uncollectible property taxes is equal to 1.83 percent of total taxes levied.

Property taxes receivable are recognized as of the date an enforceable legal claim to the taxable property arises. This date is January 1 and is referred to as the lien date. However, revenues from property taxes are recognized in the period for which the taxes are levied, which is the ensuing fiscal year. Since the receivable is recognized before the period of revenue recognition, the entire amount of the receivable, less an estimated allowance for uncollectible taxes, is reported as a deferred inflow of resources as of June 30.

Property taxes receivable are also reported as of June 30 for the taxes that are levied, collected, and reported as revenue during the current fiscal year. These property taxes receivable are presented on the balance sheet as a deferred inflow of resources to reflect amounts not available as of June 30. Property taxes collected within 30 days of year-end are considered available and accrued. The allowance for uncollectible taxes represents the estimated amount of the receivable that will be filed in court for collection. Delinquent taxes filed in court for collection are not included in taxes receivable since they are neither measurable nor available.

Property taxes are levied as of the first Monday in October. Taxes become delinquent and begin accumulating interest and penalty the following March 1. Suit must be filed in Chancery Court between the following February 1 to April 1 for any remaining unpaid taxes. Additional costs attach to delinquent taxes after a court suit has been filed.

**3. Restricted Assets**

Restricted assets consist of amounts held in a pension stabilization trust by the Tennessee Consolidated Retirement System (TCRS) for the benefit of the discreetly presented Carroll County School Department’s Teacher Retirement Pension Plan. The purpose of this trust is to accumulate funds to provide stabilization (smoothing) of retirement costs to the school system in times of fluctuating investment returns and market downturns. These funds are held and invested by TCRS pursuant to an irrevocable agreement and may only be used for the benefit of the Carroll County School Department to fund retirement benefits upon approval of the TCRS Board of Directors. To date, the Carroll County School Department has not withdrawn any funds from the trust to pay pension cost. Trust documents provide that the funds are not subject to the claims of general creditors of the school department.

**4. Capital Assets**

Governmental funds do not capitalize the cost of capital outlays; these funds report capital outlays as expenditures upon acquisition.

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the governmental and business-type columns in the government-wide financial statements. Capital assets are defined by the government (excluding the Carroll County Board of Public Utilities, enterprise fund) as assets with an initial, individual cost of \$5,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets’ lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, equipment, and infrastructure of the primary government (excluding the Carroll County Board of Public Utilities, enterprise fund) and the discreetly presented school department are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	25
Other Capital Assets	5 - 15
Infrastructure:	
Roads	10 - 20
Bridges	15 - 30

**5. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position. These items are for pension and OPEB changes in experience, pension and OPEB changes in assumptions, pension and

OPEB changes in proportionate share, and employer contributions made to the pension and OPEB plans after the measurement date.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position and the governmental funds Balance Sheet. These items are from the following sources: current and delinquent property taxes, pension and OPEB changes in experience, pension changes in investment earnings, pension and OPEB changes in proportionate share, OPEB changes in assumptions, and various receivables for revenues, which do not meet the availability criteria for governmental funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## **6. Compensated Absences**

It is the county's policy (with the exception of the Carroll County Board of Public Utilities) to permit employees to accumulate earned but unused vacation pay benefits up to 30 days. It is the discretely presented Carroll County School Department's policy to allow employees to earn two days of vacation pay benefits per fiscal year; however, balances at year end roll to sick leave. All vacation pay is accrued when incurred in the government-wide financial statements for the county.

It is the policy of the county (with the exception of the Carroll County Board of Public Utilities) to permit employees to accumulate earned but unused sick pay benefits up to 60 days. It is the policy of the discretely presented Carroll County School Department to permit employees to accumulate earned but unused sick pay benefits up to 120 days for noncertified employees and up to 60 days for bus drivers. Certified employees may accumulate an unlimited amount of sick pay benefits. Only a portion of the unpaid accumulated sick leave is accrued. The criteria for accrual includes a "more likely than not," to be used or paid. Since Carroll County and the discretely presented school department do not have policies to pay any amounts when employees separate from service with the government, only the portion of sick leave "more likely than not" expected to be used is accrued in the government-wide financial statements. Sick leave expected to be credited to TCRS service is not accrued.

A liability for vacation pay or sick pay benefits is reported in governmental funds only if amounts have matured, for example, as a result of employee resignations and retirements and payable under the applicable policies.

## **7. Long-term Debt and Long-term Obligations**

In the government-wide financial statements and the proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type Statement of Net Position. Debt premiums and discounts are deferred and are amortized over the life of the new debt using the straight-line method. Debt issuance costs are expensed in the period incurred. In refunding transactions, the difference between the reacquisition price and the net carrying amount of the old debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of interest expense in a systematic and rational manner over the remaining life of the refunded debt or the life of the new debt issued, whichever is shorter.

In the fund financial statements, governmental funds recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is

reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Only the matured portion (the portion that has come due for payment) of long-term indebtedness, including bonds payable, is recognized as a liability and expenditure in the governmental fund financial statements. Liabilities and expenditures for other long-term obligations, including compensated absences, pension liabilities, and other postemployment benefits are recognized to the extent that the liabilities have matured (come due for payment) each period.

## **8. Net Position and Fund Balance**

In the government-wide financial statements and the proprietary fund in the fund financial statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that does not meet the definition of restricted or net investment in capital assets.

The government-wide Statement of Net Position reports \$4,492,785 of restricted net position, of which \$62,196 is restricted by enabling legislation.

It is the county's policy that restricted amounts would be reduced first followed by unrestricted amounts when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available. Also, it is the county's policy that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of these unrestricted fund balance classifications could be used.

In the fund financial statements, governmental funds report fund balance in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in these funds can be spent. These classifications may consist of the following:

Nonspendable Fund Balance – includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – includes amounts that have constraints placed on the use of the resources that are either (a) externally imposed by creditors, grantors, contributors or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the county commission, the

county’s highest level of decision-making authority and the board of education, the school department’s highest level of decision-making authority, and shall remain binding unless removed in the same manner.

Assigned Fund Balance – includes amounts that are constrained by the county’s intent to be used for specific purposes but are neither restricted nor committed (excluding stabilization arrangements). The county commission has by resolution authorized the county’s budget committee to make assignments for the general government. The board of education makes assignments for the school department.

Unassigned Fund Balance – the residual classification of the General and General Purpose School funds. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General and General Purpose School funds. In the other governmental funds, funds expended that exceed the amounts that are restricted, committed, and assigned are reported as negative unassigned fund balance.

**9. Restatements**

With the implementation of GASB Statement 101, *Compensated Absences*, Carroll County must recognize restatements to the beginning net position in the government-wide financial statements for the primary government and the discretely presented Carroll County School Department to record compensated absences liabilities. A restatement of (\$38,787) has been presented to reflect the beginning balance of the primary government and (\$6,009) for the discretely presented Carroll County School Department.

	Government Wide - Governmental Activities	
	Primary Government	Discretely Presented Carroll County School Department
Net Position, as previously reported	\$ 37,633,721	\$ 10,761,938
Adjustments for GASB 101 Implementation:		
Compensated Absences Liability	(38,787)	(6,009)
Net Change in Beginning Net Position	<u>\$ (38,787)</u>	<u>\$ (6,009)</u>
Net Position, June 30, 2024, Restated	<u>\$ 37,594,934</u>	<u>\$ 10,755,929</u>

**E. Pension Plans**

**Primary Government**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Carroll County’s participation in the Public Employee Pension Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from Carroll County’s fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Pension Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Pension Plan of TCRS. Investments are reported at fair value.

### **Discretely Presented Carroll County School Department**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teacher Retirement Pension Plan and the Teacher Legacy Pension Plan in the Tennessee Consolidated Retirement System, and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the TCRS. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Teacher Retirement Pension Plan and the Teacher Legacy Pension Plan. Investments are reported at fair value.

#### ***F. Other Postemployment Benefit (OPEB) Plan***

### **Discretely Presented Carroll County School Department**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, have been determined on the same basis as they are reported by the discretely presented Carroll County School Department. For this purpose, the school department recognizes benefit payments when due and payable in accordance with benefit terms. The school department's OPEB plan is not administered through a trust.

## **II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

#### ***A. Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position***

##### **Primary Government**

Exhibit C-2 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the Government-wide Statement of Net Position.

##### **Discretely Presented Carroll County School Department**

Exhibit I-3 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the Government-wide Statement of Net Position.

#### ***B. Explanation of certain differences between the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the government-wide Statement of Activities***

##### **Primary Government**

Exhibit C-4 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net position of governmental activities reported in the government-wide Statement of Activities.

##### **Discretely Presented Carroll County School Department**

Exhibit I-5 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net position of governmental activities reported in the Government-wide Statement of Activities.

### III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. *Budgetary Information*

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for all governmental funds except the Constitutional Officers - Fees Fund and the school department's Internal School Fund (special revenue funds), which are not budgeted. All annual appropriations lapse at fiscal year-end.

The county is required by state statute to adopt annual budgets. Annual budgets are prepared on the basis in which current available funds must be sufficient to meet current expenditures. Expenditures and encumbrances may not legally exceed appropriations authorized by the county commission and any authorized revisions. Unencumbered appropriations lapse at the end of each fiscal year.

The budgetary level of control is at the major category level established by the County Uniform Chart of Accounts, as prescribed by the Comptroller of the Treasury of the State of Tennessee. Major categories are at the department level (examples of General Fund major categories: County Commission, Board of Equalization, Other Boards and Committees, County Mayor/Executive, etc.). Management may make revisions within major categories, but only the county commission may transfer appropriations between major categories. During the year, several supplementary appropriations were necessary.

The county's budgetary basis of accounting is consistent with GAAP, except instances in which encumbrances are treated as budgeted expenditures. The difference between the budgetary basis and the GAAP basis is presented on the face of each budgetary schedule.

#### B. *Investigation*

On May 8, 2025, the Comptroller's Division of Investigations issued an investigative report disclosing a cash shortage of \$16,787 involving a private probation company used by circuit and general sessions courts. Further details are provided in the Schedule of Findings and Questioned Costs section of the audit report.

### IV. DETAILED NOTES ON ALL FUNDS

#### A. *Deposits and Investments*

Carroll County (excluding the Carroll County Board of Public Utilities, enterprise fund) and the Carroll County School Department participate in an internal cash and investment pool through the Office of Trustee. The county trustee is the treasurer of the county and in this capacity is responsible for receiving, disbursing, and investing most county funds. Each fund's portion of this pool is displayed on the balance sheets or statements of net position as Equity in Pooled Cash and Investments. Cash and investments reflected on the balance sheets or statements of net position represent nonpooled amounts held separately by individual funds.

#### **Deposits**

**Legal Provisions.** All deposits with financial institutions must be secured by one of three methods. One method involves financial institutions that participate in the bank collateral pool administered by the state treasurer. Participating banks determine the aggregate balance of their public fund accounts for the State of Tennessee and its political subdivisions. The amount of collateral required to secure these public deposits must equal at least 90 percent of the average daily balance of public deposits held. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the state treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each account. The members

of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

For deposits with financial institutions that do not participate in the bank collateral pool, state statutes require that all deposits be collateralized with collateral whose fair value is equal to 105 percent of the uninsured amount of the deposits. The collateral must be placed by the depository bank in an escrow account in a second bank for the benefit of the county.

In addition, counties may invest in FDIC insured certificates of deposit. The deposit is first made in a bank or savings and loan association, selected by the government entity, with a branch in the state of Tennessee that is authorized to accept county deposits (the depository bank). The depository bank then arranges for the transfer of the moneys into one or more federally insured banks or savings and loan associations, wherever located (secondary depositories), for the account of the county. In turn, the depository bank receives funds from customers of the secondary depositories equal to or greater than the amount initially invested by the county. The balance of county funds with each secondary depository must not exceed FDIC insurance limits so that all funds are fully insured. Under this program, the trustee must provide the depository bank with a listing of all banks and savings and loan associations holding county funds under the same federal employer identification number (FEIN). To prevent deposits from exceeding FDIC coverage, the depository bank is prohibited from using any of those listed banks or savings and loan associations as secondary depositories. The use of this program must be approved by the county investment committee or finance committee as appropriate for the specific county. Further, the investment committee or finance committee must establish policies and procedures for the investments, including the establishment of controls to ensure that full FDIC insurance coverage is obtained. Service providers used by depositories must be approved by the state treasurer upon concurrence by the commissioner of financial institutions and finance and administration. There are currently only two eligible programs that have been approved by the state treasurer: the Certificate of Deposit Account Registry Service (CDARS) and the Insured Cash Sweep (ICS), which operate through IntraFi Network, LLC.

## Investments

**Legal Provisions.** Counties are authorized to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposits at state and federal chartered banks and savings and loan associations; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes. These investments may not have a maturity greater than two years. The county may make investments with longer maturities if various restrictions set out in state law are followed. Counties are also authorized to make investments in the State Treasurer's Investment Pool, the State Treasurer's Intermediate Term Investment Fund, and in repurchase agreements. The primary oversight responsibility for the investments and operations of the State Treasurer's Investment Pool rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. Investments in the State Treasurer's Investment Pool are reported both by the pool and the county at amortized cost using a stable net asset value. The primary oversight responsibility for the investments and operations of the Intermediate Term Investment Fund rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. Investments in the Intermediate Term Investment Fund are reported both by the pool and the county at amortized cost using a floating net asset value. Repurchase agreements must be approved by the state Comptroller's Office and executed in accordance with procedures established by the State Funding Board. Securities purchased under a repurchase agreement must be obligations of the U.S. government or obligations guaranteed by the U.S. government or any of its agencies. When repurchase agreements are executed, the purchase of the securities must be priced at least two percent below the fair value of the securities on the day of purchase.

The county (excluding the Carroll County Indigent Care Board, fiduciary fund, which is discussed in Note VII.B.3., and the Carroll County Board of Public Utilities, enterprise fund, which is discussed in Note VI.C.1.) had no pooled and nonpooled investments as of June 30, 2025.

### TCRS Stabilization Trust

**Legal Provisions.** The Carroll County School Department is a member of the Tennessee Consolidated Retirement System (TCRS) Stabilization Reserve Trust. The school department has placed funds into the irrevocable trust as authorized by statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the trust. Funds of trust members are held and invested in the name of the trust for the benefit of each member. Each member's funds are restricted for the payment of retirement benefits of that member's employees. Trust funds are not subject to the claims of general creditors of the school department.

The trust is authorized to make investments as directed by the TCRS Board of Trustees. The Carroll County School Department may not impose any restrictions on investments placed by the trust on their behalf. It is the intent of the plan trustees to allocate these funds in the future to offset pension costs.

On June 30, 2025, the Carroll County School Department had the following investments held by the trust on its behalf. These funds are recognized as restricted assets in the General Purpose School Fund of the school department.

Investment	Weighted Average Maturity (days)	Maturities	Fair Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 10,429
Developed Market International Equity	N/A	N/A	4,710
Emerging Market International Equity	N/A	N/A	1,346
U.S. Fixed Income	N/A	N/A	6,729
Real Estate	N/A	N/A	3,364
Short-term Securities	N/A	N/A	336
NAV - Private Equity and Strategic Lending	N/A	N/A	<u>6,729</u>
Total			<u><u>\$ 33,643</u></u>

For further information concerning the legal provisions, investment policies, investment types, and credit risks of the school department's investments with the TCRS Stabilization Reserve Trust, audited financial statements of the Tennessee Consolidated Retirement System may be obtained on the [Tennessee Department of Treasury website](#).

**B. Capital Assets**

Capital assets activity for the year ended June 30, 2025, was as follows:

**Primary Government**

**Governmental Activities:**

	Balance 7-1-24	Increases	Decreases	Balance 6-30-25
Capital Assets Not Depreciated:				
Land	\$ 1,747,068	\$ 0	\$ (18,800)	\$ 1,728,268
Construction in Progress	192,393	554,137	(139,172)	607,358
Total Capital Assets Not Depreciated	<u>\$ 1,939,461</u>	<u>\$ 554,137</u>	<u>\$ (157,972)</u>	<u>\$ 2,335,626</u>
Capital Assets Depreciated:				
Buildings and Improvements	\$ 22,327,244	\$ 91,347	\$ 0	\$ 22,418,591
Infrastructure	24,081,448	789,506	0	24,870,954
Other Capital Assets	13,735,710	1,037,733	(750,012)	14,023,431
Total Capital Assets Depreciated	<u>\$ 60,144,402</u>	<u>\$ 1,918,586</u>	<u>\$ (750,012)</u>	<u>\$ 61,312,976</u>
Less Accumulated Depreciation:				
Buildings and Improvements	\$ 12,304,774	\$ 722,534	\$ 0	\$ 13,027,308
Infrastructure	13,967,506	860,719	0	14,828,225
Other Capital Assets	10,975,171	868,039	(733,049)	11,110,161
Total Accumulated Depreciation	<u>\$ 37,247,451</u>	<u>\$ 2,451,292</u>	<u>\$ (733,049)</u>	<u>\$ 38,965,694</u>
Total Capital Assets Depreciated, Net	<u>\$ 22,896,951</u>	<u>\$ (532,706)</u>	<u>\$ (16,963)</u>	<u>\$ 22,347,282</u>
Governmental Activities Capital Assets, Net	<u><u>\$ 24,836,412</u></u>	<u><u>\$ 21,431</u></u>	<u><u>\$ (174,935)</u></u>	<u><u>\$ 24,682,908</u></u>

Depreciation expense was charged to functions of the primary government as follows:

**Governmental Activities:**

General Government	\$	306,564
Finance		1,734
Administration of Justice		53,277
Public Safety		933,559
Public Health and Welfare		102,932
Social, Cultural, and Recreational Services		16,128
Agriculture and Natural Resources		0
Highway/Public Works		<u>1,037,098</u>
Total Depreciation Expense - Governmental Activities	\$	<u><u>2,451,292</u></u>

**Net Investment in Capital Assets**

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Capital Assets	\$	24,682,908
Less:		
Outstanding principal of capital debt and other capital borrowings		<u>(4,503,000)</u>
Net Investment in Capital Assets	\$	<u><u>20,179,908</u></u>

**Discretely Presented Carroll County School Department**

**Governmental Activities:**

	Balance 7-1-24	Increases	Balance 6-30-25
Capital Assets Not Depreciated:			
Land	\$ 176,489	\$ 0	\$ 176,489
Total Capital Assets Not Depreciated	<u>\$ 176,489</u>	<u>\$ 0</u>	<u>\$ 176,489</u>
Capital Assets Depreciated:			
Buildings and Improvements	\$ 2,975,785	\$ 0	\$ 2,975,785
Other Capital Assets	5,336,166	772,950	6,109,116
Total Capital Assets Depreciated	<u>\$ 8,311,951</u>	<u>\$ 772,950</u>	<u>\$ 9,084,901</u>
Less Accumulated Depreciation:			
Buildings and Improvements	\$ 2,780,746	\$ 44,717	\$ 2,825,463
Other Capital Assets	3,312,908	368,122	3,681,030
Total Accumulated Depreciation	<u>\$ 6,093,654</u>	<u>\$ 412,839</u>	<u>\$ 6,506,493</u>
Total Capital Assets Depreciated, Net	<u>\$ 2,218,297</u>	<u>\$ 360,111</u>	<u>\$ 2,578,408</u>
Governmental Activities Capital Assets, Net	<u>\$ 2,394,786</u>	<u>\$ 360,111</u>	<u>\$ 2,754,897</u>

There were no decreases in capital assets to report during the year ended June 30, 2025.

Depreciation expense was charged to functions of the discretely presented Carroll County School Department as follows:

**Governmental Activities:**

Instruction	\$ 26,915
Support Services	381,502
Capital Outlay	<u>4,422</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 412,839</u>

**C. Interfund Receivables, Payables, and Transfers**

The composition of interfund balances as of June 30, 2025, was as follows:

**Due to/from Other Funds:**

Receivable Fund	Payable Fund	Amount
General	Nonmajor governmental	\$ 37,188

This balance resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur and payments between funds are made.

**Due to/from Primary Government and Component Unit:**

Receivable Fund	Payable Fund	Amount
Primary Government: Nonmajor governmental	Component Unit: School Department: School Transportation	\$ 161,586

**Interfund Transfers:**

Interfund transfers for the year ended June 30, 2025, consisted of the following amounts:

**Primary Government**

Transfers Out	Transfers In			Purpose
	General Fund	Highway/ Public Works Fund	Nonmajor governmental funds	
General Fund	\$ 0	\$ 209,726	\$ 0	Debt retirement
Public Utility Fund	402,049	45,612	44,361	Payment in-lieu-of taxes
Total	\$ 402,049	\$ 255,338	\$ 44,361	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

**D. Long-term Debt**

**Primary Government (excluding the Carroll County Board of Public Utilities, enterprise fund)**

**Capital Outlay Notes and Other Loans**

**Direct Borrowing and Direct Placements** - Carroll County issues other loans to provide funds for the acquisition and construction of major capital facilities for the primary government and the discretely presented school department. Capital outlay notes are also issued to fund capital facilities and other capital outlay purchases, such as equipment. Capital outlay notes and other loans are direct obligations and pledge the full faith, credit, and taxing authority of the government. The other loan

outstanding was issued for original terms of 25 years. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. The other loan included in long-term debt as of June 30, 2025, will be retired from the General Debt Service Fund.

The other loan outstanding as of June 30, 2025, for governmental activities is as follows:

Type	Interest Rate	Final Maturity	Original Amount of Issue	Balance 6-30-25
Direct Borrowing and Direct Placement:				
Other Loan - Fixed rate	2.32 %	3-1-37	\$ 8,164,130	\$ 4,503,000

During the 2011-12 year, Carroll County entered into a loan agreement with the Public Building Authority of the City of Clarksville. Under this loan agreement, the authority loaned \$8,164,130 to Carroll County for the renovation of the county jail. This loan is repayable at an interest rate of 2.32 percent.

The annual requirements to amortize the other loan outstanding as of June 30, 2025, including interest payments, are presented in the following table:

Year Ending June 30	Other Loan - Direct Placement		
	Principal	Interest	Total
2026	\$ 330,000	\$ 101,318	\$ 431,318
2027	337,000	93,893	430,893
2028	345,000	86,310	431,310
2029	353,000	78,548	431,548
2030	361,000	70,605	431,605
2031-2035	1,937,000	227,274	2,164,274
2036-2037	840,000	28,463	868,463
Total	\$ 4,503,000	\$ 686,411	\$ 5,189,411

There is \$727,158 available in the General Debt Service Fund to service long-term debt. Total debt per capita including the other loan totaled \$158, based on the 2020 federal census.

### Changes in Long-term Debt

Long-term debt activity for the primary government (excluding the Carroll County Board of Public Utilities, enterprise fund) for the year ended June 30, 2025, was as follows:

**Governmental Activities:**

	Notes - Direct Placement	Other Loans - Direct Placement
Balance, July 1, 2024	\$ 205,000	\$ 4,825,000
Reductions	(205,000)	(322,000)
Balance, June 30, 2025	<u>\$ 0</u>	<u>\$ 4,503,000</u>
Balance Due Within One Year	<u>\$ 0</u>	<u>\$ 330,000</u>

## Analysis of Noncurrent Liabilities for Debt Presented on Exhibit A:

Total Noncurrent Liabilities - Debt, June 30, 2025	\$ 4,503,000
Less: Balance Due Within One Year - Debt	<u>(330,000)</u>
Noncurrent Liabilities - Due in More Than One Year - Debt - Exhibit A	<u>\$ 4,173,000</u>

**E. Long-term Obligations****Primary Government****Changes in Long-term Obligations**

Long-term obligations activity for the year ended June 30, 2025, was as follows:

**Governmental Activities:**

	Compensated Absences*	Net Pension Liability - Agent Plan
Balance, July 1, 2024	\$ 454,021	\$ 1,018,060
Additions	0	3,915,749
Reductions	(44,144)	(3,905,015)
Balance, June 30, 2025	<u>\$ 409,877</u>	<u>\$ 1,028,794</u>
Balance Due Within One Year	<u>\$ 66,943</u>	<u>\$ 0</u>

\*Restated beginning balance – See Note I.D.9. The change in compensated absences is presented as a net change.

## Analysis of Other Noncurrent Liabilities Presented on Exhibit A:

Total Other Noncurrent Liabilities, June 30, 2025	\$ 1,438,671
Less: Balance Due Within One Year - Other	<u>(66,943)</u>
Other Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	<u>\$ 1,371,728</u>

Compensated absences and the net pension liability will be paid from the employing funds, primarily the General and Highway/Public Works funds.

**Discretely Presented Carroll County School Department**

**Changes in Long-term Obligations**

Long-term obligations activity for the discretely presented Carroll County School Department for the year ended June 30, 2025, was as follows:

<b>Governmental Activities:</b>	Compensated Absences*	Net Pension Liability - Agent Plan	Net OPEB Liability
Balance, July 1, 2024	\$ 6,009	\$ 155,902	\$ 167,058
Additions	7,215	411,045	20,481
Reductions	0	(458,952)	(3,477)
Balance, June 30, 2025	<u>\$ 13,224</u>	<u>\$ 107,995</u>	<u>\$ 184,062</u>
Balance Due Within One Year	<u>\$ 13,224</u>	<u>\$ 0</u>	<u>\$ 1,262</u>

\*Restated beginning balance – See Note I.D.9. The change in compensated absences is presented as a net change.

Analysis of Other Noncurrent Liabilities Presented on Exhibit A:

Total Other Noncurrent Liabilities, June 30, 2025	\$ 305,281
Less: Balance Due Within One Year - Other	<u>(14,486)</u>
Other Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	<u>\$ 290,795</u>

Compensated absences, the net pension liability, and other postemployment benefits will be paid from the employing funds, primarily the General Purpose School Fund.

**F. On-Behalf Payments**

**Discretely Presented Carroll County School Department**

The State of Tennessee pays health insurance premiums for retired teachers on-behalf of the Carroll County School Department. These payments are made by the state to the Local Education Group Insurance. This plan is administered by the State of Tennessee and reported in the state’s Annual Comprehensive Financial Report. Payments by the state to the Local Education Group Plan for the year ended June 30, 2025, were \$1,246. The school department has recognized these on-behalf payments as revenues and expenditures in the General Purpose School Fund.

**V. OTHER INFORMATION**

**A. Risk Management**

**Primary Government (excluding the Carroll County Board of Public Utilities, enterprise fund)**

Carroll County participates in the Local Government Group Insurance Fund (LGGIF), a public entity risk pool established to provide a program of health insurance coverage for employees of local governments and quasi-governmental entities that was established for the primary purpose of providing services for or on behalf of state and local governments. In accordance with Section 8-27-

207, *Tennessee Code Annotated (TCA)*, all local governments and quasi-governmental entities described above are eligible to participate. The LGGIF is included in the Annual Comprehensive Financial Report of the State of Tennessee, but the state does not retain any risk for losses by this fund. The state statute provides for the LGGIF to be self-sustaining through member premiums.

Carroll County participates in the Local Government Workers' Compensation Fund (LWCF), a public entity risk pool established under the provisions of Section 29-20-401, *Tennessee Code Annotated (TCA)*, by the Tennessee County Services Association to provide a program of workers' compensation coverage to employees of local governments. The county pays an annual premium to the LWCF for its workers' compensation insurance coverage. The LWCF is to be self-sustaining through member premiums. The LWCF reinsures through commercial insurance companies for claims exceeding \$500,000.

The county is exposed to various risks related to general liability, property, and casualty losses. The county participates in the Local Government Property and Casualty Fund (LGPCF), which is a public entity risk pool established by the Tennessee County Services Association, an association of member counties. The county pays an annual premium to the LGPCF for its general liability insurance coverage. The creation of LGPCF provides for it to be self-sustaining through member premiums. The LGPCF reinsures through commercial insurance companies for claims exceeding \$250,000 for property and \$450,000 for liability for each insured event.

### **Discretely Presented Carroll County School Department**

The discretely presented Carroll County School Department participates in the Local Education Group Insurance Fund (LEGIF), a public entity risk pool established to provide a program of health insurance coverage for employees of local education agencies. In accordance with Section 8-27-301, *TCA*, all local education agencies are eligible to participate. The LEGIF is included in the Annual Comprehensive Financial Report of the State of Tennessee, but the state does not retain any risk for losses by this fund. Section 8-27-303, *TCA*, provides for the LEGIF to be self-sustaining through member premiums.

The discretely presented Carroll County School Department participates in the Tennessee Risk Management Trust (TN-RMT), which is a public entity risk pool created under the auspices of the Tennessee Governmental Tort Liability Act to provide governmental insurance coverage. The school department pays annual premiums to the TN-RMT for its general liability, property, casualty, and workers' compensation insurance coverage. The creation of TN-RMT provides for it to be self-sustaining through member premiums.

### ***B. Accounting Changes***

GASB Statement No. 101, *Compensated Absences*, became effective for the fiscal year ending June 30, 2025. This statement updates the recognition and measurement guidance for compensated absences under a unified model and amends certain previously required disclosures.

GASB Statement No. 102, *Certain Risk Disclosures*, became effective for the fiscal year ending June 30, 2025. This statement provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

### ***C. Contingent Liabilities***

The county has received various federal and state grants and other assistance for specific purposes that are subject to review and audit by grantor agencies. Such audits could result in reimbursements to the grantor agencies for expenditures disallowed under the terms of the grants. County management is not aware of any potential disallowances and believes that reimbursements, if any, would not be material.

The attorneys for the county and the school department advised that there were no pending lawsuits, unasserted claims, or assessments that would materially affect the county or the school department's financial statements.

*D. Joint Ventures*

The Twenty-fourth Judicial District Drug Task Force (DTF) is a joint venture formed by an interlocal agreement between the district attorney general of the Twenty-fourth Judicial District, Benton, Carroll, Decatur, Hardin, and Henry counties, and various cities within these counties. The purpose of the DTF is to provide multi-jurisdictional law enforcement to promote the investigation and prosecution of drug-related activities. Funds for the operations of the DTF come primarily from federal grants, drug fines, and the forfeiture of drug-related assets to the DTF. The DTF is overseen by the district attorney general and is governed by a board of directors including the district attorney general, sheriffs, and police chiefs of participating law enforcement agencies within each judicial district. Carroll County made no contributions to the DTF for the year ended June 30, 2025, and does not have any equity interest in this joint venture.

The Carroll County Economic Development Council is a joint venture between Carroll County and the cities of Atwood, Bruceton, Clarksburg, Hollow Rock, Huntingdon, McKenzie, McLemoresville, and Trezevant. The board is comprised of the county and city mayors, the president of the Carroll Chamber of Commerce, and one member representing agriculture/greenbelt. The purpose of the board is to foster communication relative to economic and community development between and among governmental entities, industry, and private citizens. The county and cities provide the majority of funding for the board based on the sales tax plan outlined in 1997.

Complete financial statements for the DTF and the Carroll County Economic Development Council can be obtained from their respective administrative offices at the following addresses:

Administrative Offices:

Office of District Attorney General  
P.O. Box 686  
Huntingdon, TN 38344

Carroll County Economic Development Council  
Carroll County Chamber of Commerce  
20740 E. Main Street  
Huntingdon, TN 38344

The Carroll-Henry County Railroad Authority was jointly created in November 1988 by Carroll and Henry counties. The authority was established as a conduit for payment of funds between the Tennessee Department of Transportation and the Kentucky-West Tennessee Railroad Company to rehabilitate the railroad between the Kentucky state line and Bruceton, Tennessee, including a line to Spinks, Tennessee. The authority comprises four members. One member from each county is appointed by the county commission, and each county mayor serves as a member and rotates every two years as chairman. Complete financial statements for the Carroll-Henry County Railroad Authority can be obtained from the Carroll County Mayor's Office.

## *E. Retirement Commitments*

### 1. Tennessee Consolidated Retirement System (TCRS)

#### **Primary Government**

##### *General Information About the Pension Plan*

*Plan Description.* Employees of Carroll County and non-certified employees of the discretely presented Carroll County School Department are provided a defined benefit pension plan through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprised 90.5 percent and the non-certified employees of the discretely presented school department comprised 9.5 percent of the plan based on contribution data. In addition, certain other county employees are provided a defined benefit pension plan (Carroll County Commissioners Plan) through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprised 100 percent of the Carroll County Commissioners Plan based on contribution data. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available to vested members at age 55. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria.

Member and beneficiary annuitants of the Carroll County Plan are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions plus any accumulated interest.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

**Carroll County Plan:**

Inactive Employees or Beneficiaries Currently Receiving Benefits	193
Inactive Employees Entitled to But Not Yet Receiving Benefits	299
Active Employees	222
Total	<u><u>714</u></u>

**Carroll County Commissioners Plan:**

Inactive Employees or Beneficiaries Currently Receiving Benefits	5
Inactive Employees Entitled to But Not Yet Receiving Benefits	5
Active Employees	14
Total	<u><u>24</u></u>

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees contribute five percent of salary. Carroll County makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2025, the employer contribution for the Carroll County Plan was \$728,125 based on a rate of 7.16 percent of covered payroll and the employer contribution for the Carroll County Commissioners Plan was \$838 based on a rate of five percent of covered payroll. By law, employer contributions are required to be paid. TCRS may intercept Carroll County's state shared taxes if required employer contributions are not remitted. The employer's actuarially determined contributions (ADC) and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Net Pension Liability (Asset)***

Carroll County's net pension liability (asset) was measured as of June 30, 2024, and the total pension liability (asset) used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability as of the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June

30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity Developed Market	4.88 %	31 %
International Equity Emerging Market	5.37	14
International Equity Private Equity and Strategic Lending	6.09	4
U.S. Fixed Income	6.57	20
Real Estate	1.20	20
Short-term Securities	4.38	10
	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from Carroll County will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in the Net Pension Liability (Asset)*

**Carroll County Plan:**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balance, July 1, 2023	\$ 34,433,028	\$ 33,259,066	\$ 1,173,962
Changes for the Year:			
Service Cost	\$ 826,039	\$ 0	\$ 826,039
Interest	2,314,390	0	2,314,390
Differences Between Expected and Actual Experience	1,155,925	0	1,155,925
Contributions-Employer	0	641,418	(641,418)
Contributions-Employees	0	515,564	(515,564)
Net Investment Income	0	3,206,985	(3,206,985)
Benefit Payments, Including Refunds of Employee Contributions	(1,943,602)	(1,943,602)	0
Administrative Expense	0	(30,440)	30,440
Net Changes	<u>\$ 2,352,752</u>	<u>\$ 2,389,925</u>	<u>\$ (37,173)</u>
Balance, June 30, 2024	<u>\$ 36,785,780</u>	<u>\$ 35,648,991</u>	<u>\$ 1,136,789</u>

**Allocation of Agent Plan Changes in the Net Pension Liability (Asset)**

		Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
<b>Carroll County Plan</b>				
Primary Government	90.5%	\$ 33,291,131	\$ 32,262,337	\$ 1,028,794
School Department	9.5%	3,494,649	3,386,654	107,995
Total		<u>\$ 36,785,780</u>	<u>\$ 35,648,991</u>	<u>\$ 1,136,789</u>

**Carroll County Commissioners Plan:**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balance, July 1, 2023	\$ 109,425	\$ 204,402	\$ (94,977)
Changes for the Year:			
Service Cost	\$ 6,095	\$ 0	\$ 6,095
Interest	7,421	0	7,421
Differences Between Expected and Actual Experience	1,958	0	1,958
Contributions-Employer	0	773	(773)
Contributions-Employees	0	773	(773)
Net Investment Income	0	19,425	(19,425)
Benefit Payments, Including Refunds of Employee Contributions	(11,156)	(11,156)	0
Administrative Expense	0	(1,201)	1,201
Net Changes	\$ 4,318	\$ 8,614	\$ (4,296)
Balance, June 30, 2024	\$ 113,743	\$ 213,016	\$ (99,273)

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the net pension liability (asset) of Carroll County calculated using the discount rate of 6.75 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Net Pension Liability (Asset)			
Carroll County Plan	\$ 5,967,791	\$ 1,136,789	\$ (2,836,780)
Carroll County Commissioners Plan	(89,491)	(99,273)	(107,549)

***Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions***

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the Carroll County Plan and the Carroll County Commissioners Plan recognized pension expenses (negative pension expense) of \$934,615 and \$2,544, respectively.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, Carroll County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Carroll County Plan:**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 1,360,162	\$ 54,029
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	372,598
Changes in Assumptions	474,475	0
Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	728,125	N/A
<b>Total</b>	<b>\$ 2,562,762</b>	<b>\$ 426,627</b>

- (1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2024,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

**Allocation of Agent Plan Deferred Outflows of Resources and Deferred Inflows of Resources**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Primary Government	\$ 2,314,592	\$ 386,097
School Department	248,170	40,530
<b>Total</b>	<b>\$ 2,562,762</b>	<b>\$ 426,627</b>

**Carroll County Commissioners Plan:**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 11,672	\$ 0
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	2,290
Changes in Assumptions	0	0
Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	838	N/A
<b>Total</b>	<b>\$ 12,510</b>	<b>\$ 2,290</b>

- (1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2024,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

Amounts reported as deferred outflows of resources, with the exception of contributions subsequent to the measurement date, and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Carroll County Plan	Carroll County Commissioners Plan
2026	\$ 383,061	\$ 846
2027	950,809	7,030
2028	40,873	2,703
2029	33,270	(1,199)
2030	0	0
Thereafter	0	0

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

### Discretely Presented Carroll County School Department – Non-certified Employees

#### *General Information About the Pension Plan*

*Plan Description.* As noted above under the primary government, most employees of Carroll County and the non-certified employees of the discretely presented Carroll County School Department are provided a defined benefit pension plan (Carroll County Plan) through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprised 90.5 percent and the non-certified employees of the discretely presented school department comprised 9.5 percent of the plan based on contribution data.

### Discretely Presented Carroll County School Department - Certified Employees - Teacher Retirement Plan

#### *General Information About the Pension Plan*

*Plan Description.* Teachers of the Carroll County School Department with membership in the TCRS before July 1, 2014, are provided with pensions through the Teacher Legacy Pension Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan is closed to new membership. Teachers with membership in the TCRS after June 30, 2014, are provided with pensions through a legally separate plan referred to as the Teacher Retirement Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members are eligible to retire with an unreduced benefit at age 65 with five years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of

service credit. A reduced early retirement benefit is available to vested members at age 60 or pursuant to the rule of 80. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. Members who leave employment may withdraw their employee contributions, plus any accumulated interest. Under the Teacher Retirement Plan, benefit terms and conditions, including COLAs, can be adjusted on a prospective basis. Moreover, there are defined cost controls and unfunded liability controls that provide for the adjustment of benefit terms and conditions on an automatic basis.

*Contributions.* Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly or by automatic cost controls set out in law. Teachers are required to contribute five percent of their salary to the plan. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. Per the statutory provisions governing TCRS, the employer contribution rate cannot be less than four percent, except in years when the maximum funded level, approved by the TCRS Board of Trustees, is reached. By law, employer contributions for the Teacher Retirement Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the LEA if the required employer contributions are not remitted. Employer contributions for the year ended June 30, 2025, to the Teacher Retirement Plan were \$5,995 which is three percent of covered payroll. In addition, employer contributions of \$1,998, which is one percent of covered payroll were made to the Pension Stabilization Reserve Trust Fund to fund future pension costs. The employer rate, when combined with member contributions and the stabilization reserve trust funds, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liabilities (Assets).* On June 30, 2025, the school department reported a liability (asset) of (\$6,336) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The school department's proportion of the net pension liability (asset) was based on the school department's share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2024, the school department's proportion was 0.008891 percent. The proportion as of June 30, 2023, was 0.012585 percent.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the school department recognized pension expense of \$5,721.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the school department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 523	\$ 1,947
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	1,069
Changes in Assumptions	2,518	0
Changes in Proportion of Net Pension Liability (Asset)	6,755	2,319
LEA's Contributions Subsequent to the Measurement Date of June 30, 2024	5,995	N/A
Total	<u>\$ 15,791</u>	<u>\$ 5,335</u>

The school department's employer contributions of \$5,995 reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction (increase) of net pension liability (asset) in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ (192)
2027	1,287
2028	33
2029	39
2030	559
Thereafter	2,735

In the table above, positive amounts will increase pension expense, while negative amounts will decrease pension expense.

*Actuarial Assumptions.* The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates are based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June

30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity Developed Market	4.88 %	31 %
International Equity Emerging Market	5.37	14
International Equity Private Equity and Strategic Lending	6.09	4
U.S. Fixed Income	6.57	20
Real Estate	1.20	20
Short-term Securities	4.38	10
	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from all the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the school department's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the school department's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

School Department's Proportionate Share of the Net Pension Liability (Asset)	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Net Pension Liability (Asset)	\$ 16,709	\$ (6,336)	\$ (23,486)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

### **Discretely Presented Carroll County School Department - Certified Employees - Teacher Legacy Pension Plan**

#### ***General Information About the Pension Plan***

*Plan Description.* Teachers of the Carroll County School Department with membership in the TCRS before July 1, 2014, are provided with pensions through the Teacher Legacy Pension Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan closed to new membership on June 30, 2014, but will continue providing benefits to existing members and retirees. Beginning July 1, 2014, the Teacher Retirement Plan became effective for teachers employed by LEAs after June 30, 2014. The Teacher Retirement Plan is a separate cost-sharing, multiple-employer defined benefit plan. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members of the Teacher Legacy Pension Plan are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available to vested members at age 55. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

*Contributions.* Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Teachers are required to contribute five percent of their salaries. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. By law, employer contributions for the Teacher Legacy Pension Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the

LEA if the required employer contributions are not remitted. Employer contributions by the Carroll County School Department for the year ended June 30, 2025, to the Teacher Legacy Pension Plan were \$35,204, which is 6.36 percent of covered payroll. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liability (Assets).* On June 30, 2025, the school department reported a liability (asset) of (\$276,700) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The school department's proportion of the net pension liability (asset) was based on the school department's long-term share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2024, the school department's proportion was 0.016060 percent. The proportion measured on June 30, 2023, was 0.014562 percent.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the school department recognized (negative pension expense) of \$43,459.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the school department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 73,789	\$ 0
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	53,890
Changes in Proportion of Net Pension Liability (Asset)	0	28,607
LEA's Contributions Subsequent to the Measurement Date of June 30, 2024	35,204	N/A
Total	<u>\$ 108,993</u>	<u>\$ 82,497</u>

The school department's employer contributions of \$35,204 reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction (increase) in net pension liability (asset) in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ (46,240)
2027	94,021
2028	(28,116)
2029	(28,373)
2030	0
Thereafter	0

In the table above, positive amounts will increase pension expense, while negative amounts will decrease pension expense.

*Actuarial Assumptions.* The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates are based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return		Percentage Target Allocations	
U.S. Equity Developed Market	4.88	%	31	%
International Equity Emerging Market	5.37		14	
International Equity Private Equity and Strategic Lending	6.09		4	
U.S. Fixed Income Real Estate	6.57		20	
Real Estate	1.20		20	
Short-term Securities	4.38		10	
	0.00		1	
Total			100	%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from all the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the school department's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the school department's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

School Department's Proportionate Share of the Net Pension Liability (Asset)	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Net Pension Liability (Asset)	\$ 351,505	\$ (276,700)	\$ (797,710)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

**2. Deferred Compensation**

Teachers hired after July 1, 2014, by the school department are required to participate in a hybrid pension plan consisting of a defined benefit portion, which is detailed in the pensions footnote above and is managed by the Tennessee Consolidated Retirement System, and a defined contribution portion, which is placed into the state’s 401(k) plan and is managed by the employee. The defined contribution portion of the plan requires that the school department contribute five percent of each teacher’s salary into their deferred compensation plan. In addition, teachers are required to contribute two percent of their salaries into this deferred compensation plan, unless they opt out of the employee portion. During the year, the school department contributed \$11,918 and teachers contributed \$6,379 to this deferred compensation pension plan.

**F. Other Postemployment Benefits (OPEB)**

The discretely presented Carroll County School Department provides OPEB benefits to its retirees under the state administered public entity risk pool. For reporting purposes, the plan is considered a single employer defined benefit OPEB plan based on criteria in Statement No. 75 of the Governmental Accounting Standards Board (GASB). The plan is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

**OPEB Provided through State Administered Public Entity Risk Pools**

The school department provides healthcare benefits to its employees under the Local Education Plan (LEP) until they reach Medicare eligibility. The certified retirees of the Carroll County School Department may then join the Tennessee Plan – Medicare (TNM) which provides supplemental medical insurance for retirees with Medicare. However, the school department does not provide any subsidy (direct or indirect) to this plan and therefore does not recognize any OPEB liability associated with the TNM.

The school department’s total OPEB liability for the plan was measured as of June 30, 2024, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2024, actuarial valuation of the plan was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Inflation	2.25%
Salary Increases	Salary increases used in the July 1, 2021, TCRS actuarial valuation; 3.44% to 8.72%, including inflation
Discount Rate	3.93%
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 10.68% for pre-65 retirees in the 2024 calendar year, and decreasing annually over a 13-year period to an ultimate trend rate of 4.5%
Retirees Share of Benefit Related Cost	Discussed below

The discount rate was 3.93 percent, based on the daily rate of Bond Buyer’s 20-year Municipal GO AA index closest to but not later than the measurement date.

Mortality rates were based on the results of a statewide experience study undertaken on behalf of the Tennessee Consolidated Retirement System (TCRS). These mortality rates were used in the July 1, 2024, actuarial valuation of the TCRS.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2024, valuations were the same as those employed in the July 1, 2020, Pension Actuarial Valuation of the TCRS. These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2016 - June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the PUB-2010 Headcount-weighted employee mortality table for non-disabled pre-retirement mortality, with mortality improvement projected generationally with MP-2021 from 2010. Post-retirement rates are headcount-weighted below median healthy annuitant and adjusted with a 19 percent load for males and an 18 percent load for females, projected generationally with MP-2021 from 2010. Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10 percent load, projected generationally from 2018 with MP-2021.

*Changes in Assumptions.* The discount rate changed from 3.65 percent as of the beginning of the measurement period to 3.93 percent as of the measurement date of June 30, 2024. This change in assumption increased the total OPEB liability. Other changes in assumptions include adjustments to initial per capita costs and health trend rates. The trend rate applicable to the 2024 plan year was revised from 10.31 percent to 10.68 percent.

### **Closed Local Education (LEP) OPEB Plan - Discretely Presented Carroll County School Department**

*Plan Description.* Employees of the Carroll County School Department who were hired prior to July 1, 2015, are provided with pre-65 retiree health insurance benefits through the closed Local Education Plan (LEP) administered by the Tennessee Department of Finance and Administration. All eligible pre-65 retired teachers, support staff, and disability participants of local education agencies, who choose coverage, participate in the LEP. This plan is closed to the employees of all participating employers that were hired on or after July 1, 2015.

*Benefits Provided.* The Carroll County School Department offers the LEP to provide health insurance coverage to eligible pre-65 retirees, support staff, and disabled participants of local education agencies. Retirees are required to discontinue coverage under the LEP upon obtaining Medicare eligibility. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee created in accordance with Section 8-27-301, *TCA*, establishes and amends the benefit terms of the LEP. All members have the option of choosing between the premier preferred provider organization (PPO), standard PPO, limited PPO, or the wellness health savings consumer-driven health plan (CDHP) for healthcare benefits. Retired plan members of the LEP receive the same plan benefits as active employees at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for retiree premiums. The Carroll County School Department does not provide a direct subsidy and is only subject to the implicit subsidy. The state, as a governmental non-employer contributing entity, provides a direct subsidy for eligible retirees' premiums based on years of service. Therefore, retirees with 30 or more years of service will receive 45 percent; 20 but less than 30 years, 35 percent; and less than 20 years, 25 percent of the scheduled premium. No subsidy is provided for enrollees of the health savings CDHP.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees Currently Receiving Benefits	18
Inactive Employees Entitled To But Not Yet Receiving Benefits	0
Active Employees Eligible for Benefits	<u>0</u>
Total	<u><u>18</u></u>

A state insurance committee, created in accordance with Section 8-27-301, *TCA*, establishes the required payments to the LEP by member employers and employees through the blended premiums established for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs are allocated to plan participants. Employers contribute towards employee costs based on their own developed policies. During the current reporting period, the school department paid \$1,262 to the LEP for OPEB benefits as they came due.

*Changes in the Total OPEB Liability – As of the Measurement Date*

	Share of Collective Liability		Total OPEB Liability
	Carroll County School Department 67.41%	State of TN 32.59%	
Balance July 1, 2023	\$ 167,058	\$ 83,770	\$ 250,828
Changes for the Year:			
Service Cost	\$ 10,258	\$ 4,959	\$ 15,217
Interest	6,517	3,151	9,668
Difference between Expected and Actuarial Experience	(3,925)	(1,898)	(5,823)
Changes in Proportion	2,025	(2,025)	0
Changes in Assumption	3,706	1,791	5,497
Benefit Payments	(1,576)	(762)	(2,338)
Net Changes	<u>\$ 17,004</u>	<u>\$ 5,217</u>	<u>\$ 22,221</u>
Balance June 30, 2024	<u>\$ 184,062</u>	<u>\$ 88,987</u>	<u>\$ 273,049</u>

The Carroll County School Department has a special funding situation related to benefits paid by the State of Tennessee for its eligible retired employees participating in the LEP. The Carroll County School Department's proportionate share of the collective total OPEB liability was based on a projection of the employers' long-term share of benefit payments to the OPEB plan relative to the projected share of benefit payments of all participating employers and nonemployer contributing entities, actuarially determined. The school department recognized \$9,453 in revenue for subsidies provided by non-employer contributing entities for benefits paid by the LEP for school department retirees.

During the year, the Carroll County School Department's proportionate share of the collective OPEB liability was 67.41 percent and the State of Tennessee's share was 32.59 percent.

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the school department recognized OPEB expense of \$23,978, including the state's share of the expense. On June 30, 2025, the school department reported deferred outflows of resources and deferred inflows of resources related to its proportionate share of OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 29,262	\$ 37,176
Changes in Proportion	6,806	15,966
Changes of Assumptions	20,973	8,739
Benefits Paid After the Measurement Date of June 30, 2024	1,262	0
Total	<u>\$ 58,303</u>	<u>\$ 61,881</u>

The amount shown above for “Benefits Paid After the Measurement Date” will be recognized as a reduction to OPEB liability in the following measurement period.

Amounts reported as deferred inflows and deferred outflows of resources (excluding benefits paid after the measurement date) related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	School Department
2026	\$ (2,250)
2027	(2,250)
2028	(3,375)
2029	(957)
2030	3,992
Thereafter	0

In the table shown above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

*Sensitivity of Proportionate Share of the Collective Total OPEB Liability to Changes in the Discount Rate.* The following presents the school department’s proportionate share of the collective total OPEB liability related to the LEP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate.

<b>Discount Rate</b>	1% Decrease	Current Discount Rate	1% Increase
	2.93%	3.93%	4.93%
Proportionate Share of the Collective Total OPEB Liability	\$ 193,423	\$ 184,062	\$ 174,727

*Sensitivity of Proportionate Share of the Collective Total OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the school department’s proportionate share of the collective total OPEB liability related to the LEP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate.

Healthcare Cost Trend Rate	1% Decrease 9.68 to 3.5%	Current Trend Rate 10.68 to 4.5%	1% Increase 11.68 to 5.5%
Proportionate Share of the Collective Total OPEB Liability	\$ 168,982	\$ 184,062	\$ 201,115

**G. Purchasing Laws**

**Offices of County Mayor and Highway Commission**

Purchasing procedures for Carroll County are governed by provisions of Chapter 23, Private Acts of 1975, as amended, and Section 54-7-113, *Tennessee Code Annotated (TCA)*, (highway department purchases only). This act provides for the county mayor to act as purchasing agent for the Carroll County Highway Department, School Transportation Department, and all other county departments and agencies, except for the Board of Education. The act also provides for the establishment of a purchasing commission, consisting of the county clerk, county trustee, and three members of the county commission. Requisitions and purchase orders are required for all purchases. In addition, public advertisement and sealed bids are required on purchases exceeding \$25,000. Purchases of less than \$250 may be made by employees of the highway department and the school transportation department.

**Office of Director of Schools**

Purchasing procedures for the discretely presented Carroll County School Department are governed by purchasing laws applicable to schools as set forth in Section 49-2-203, *TCA*, which provides for the county Board of Education, through its executive committee (director of schools and chairman of the Board of Education), to make all purchases. This statute also requires competitive bids to be solicited through newspaper advertisements on all purchases estimated to exceed \$25,000.

**H. Subsequent Event**

On October 31, 2025, Carroll County issued Electric System Revenue and Tax Bonds, Series 2025, totaling \$9,650,000.

**VI. OTHER NOTES – CARROLL COUNTY BOARD OF PUBLIC UTILITIES (ENTERPRISE FUND)**

**A. Summary of Significant Accounting Policies**

**1. Reporting Entity**

*Tennessee Code Annotated*, Section 7-52-117(c) states “Subject to the provisions of Section 7-52-132, the superintendent, with the approval of the supervisory body, may acquire and dispose of all property, real and personal, necessary to effectuate the purposes of this part. The title of such property shall be taken in the name of the municipality” (county); therefore, the Carroll County Electric System does not possess sufficient corporate powers that distinguish it as a legally separate entity, and it is considered a proprietary fund of Carroll County, Tennessee.

## **2. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The electric system's financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The accounting policies of the electric system conform to applicable accounting principles generally accepted in the United States of America as defined by the Governmental Accounting Standards Board (GASB).

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the electric system are charges to customers for sales and service. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the electric system's policy to use restricted resources first, then unrestricted resources as they are needed.

## **3. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position**

### **Deposits and Investments**

The electric system's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the electric system to invest in certificates of deposit, obligations of the U.S. Treasury, agencies and instrumentalities, obligations guaranteed by the U.S. government or its agencies, repurchase agreements, and the state's investment pool.

### **Accounts Receivable**

Trade receivables result from unpaid billings for electric service to customers and from unpaid billings related to work performed for our materials sold to certain entities. All trade receivables are shown net of an allowance for uncollectible accounts. The allowance for uncollectible customer accounts recorded by the electric system is based on past history of uncollectible accounts and management's analysis of current accounts.

### **Inventories and Prepaid Items**

All inventories are valued at the lower of average cost or market, using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements.

## Capital Assets

Capital assets, which include property, plant, equipment, and construction in progress are defined by the electric system as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Assets acquired through contributions from developers or other customers are capitalized at their estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the electric system are depreciated using the straight-line method over the following useful lives:

Assets	Years
General plant	5 - 40
Transmission plant	28 - 33
Distribution plant	16 - 40

## Compensated Absences

It is the electric system's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay and sick leave have been accrued and are reflected as current and long-term liabilities on the financial statements.

## Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The electric system presently has items that qualify for reporting in this category: OPEB changes in experience and assumptions.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The electric system presently has items that qualify for reporting in this category: OPEB changes in experience and assumptions.

## Leases

The electric system determines if an arrangement is a lease at inception. The electric system recognizes a Right of Use (ROU) asset and lease liability for all leases with terms of 12 months or more. ROU assets represent our right to use an underlying asset for the lease term, and lease liabilities represent our obligation to make lease payments arising from the lease. ROU assets and lease liabilities are recognized at commencement date based on the present value of lease payments over the lease term. Our lease terms may include options to extend or terminate

the lease when it is reasonably certain that the electric system will exercise that option. As most of our leases do not provide an implicit rate, we use our incremental borrowing rate based on the information available at commencement date in determining the present value of lease payments. We use the implicit rate when readily determinable. The operating lease ROU asset is recorded net of lease incentives. Lease expense for operating lease payments is recognized on a straight-line basis over the lease term.

### **Impact of Recently Issued Accounting Pronouncements**

In June of 2022, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 101 related to compensated absences. This Statement improves accounting and financial reporting by state and local governments for compensated absences and is effective for fiscal years beginning after December 15, 2023. This statement establishes standards of accounting and financial reporting for (a) compensated absences and (b) associated salary-related payments, including certain defined contribution pensions and defined contribution other postemployment benefits (OPEB). The requirements of this statement apply to the financial statements of all state and local governments. Under GASB Statement No. 100, *Accounting Changes and Error Corrections*, this implementation resulted in an adjustment on the prior year financial statements and will have continuing effect on the current and future years.

In December of 2023, the Governmental Accounting Standards Board issued GASB Statement No. 102 related to certain risk disclosures. This statement improves accounting and financial reporting by state and local governments for certain risk disclosures and is effective for fiscal years beginning after June 15, 2024. The objective of this statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The requirements of this statement apply to the financial statements of all state and local governments.

### **Net Position**

Equity is classified as net position and displayed in the following two components:

- Net investment in capital assets – Consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds that are attributable to the acquisition, construction, or improvement of those assets; debt related to unspent proceeds or other restricted cash and investments is excluded from the determination.
- Unrestricted – All other net position that does not meet the description of the above category

#### **4. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred outflows/inflows of resources, the disclosure of contingent amounts and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from the estimates that were used.

**B. Stewardship, Compliance, and Accountability**

**Budgetary Information**

No budget was required for the Carroll County Board of Public Utilities; therefore, no budget was adopted.

**C. Detailed Notes on All Funds**

**1. Deposits and Investments**

The following is the asset allocation as of June 30, 2025:

	Market Value	Percentage of Total
Equities	\$ 1,487,715	23.56%
Balanced	105,453	1.67%
Fixed Income Investments	4,345,693	68.82%
Stable Value Fund	287,945	4.56%
Other Exchange	87,773	1.39%
Total	<u>\$ 6,314,579</u>	<u>100%</u>

The following investments represent more than five percent of the fiduciary net position and are not issued or explicitly guaranteed by the U.S. government:

	6-30-25
AmerCent One Choice 2035	\$ 724,914
AmerCent One Choice 2040	418,657
AmerCent One Choice 2045	678,186
AmerCent One Choice 2050	517,164
AmerCent One Choice 2055	1,783,869

For the year ended June 30, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.41 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The plan has the following recurring fair value measurements as of June 30, 2025.

Investment by Fair Value Level	Fair Value 6-30-25	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Equity Securities:				
U.S. agencies	\$ 1,304,592	\$ 1,304,592	\$ 0	0
International equities	183,123	183,123	0	0
Total Equity Securities	<u>\$ 1,487,715</u>	<u>\$ 1,487,715</u>	<u>\$ 0</u>	<u>0</u>
Balanced funds	\$ 105,453	\$ 105,453	\$ 0	0
Fixed	4,345,693	4,345,693	0	0
Stable Value Fund	287,945	0	287,945	0
Other exchange products	87,773	87,773	0	0
	<u>\$ 4,826,864</u>	<u>\$ 4,538,919</u>	<u>\$ 287,945</u>	<u>0</u>
Total Investments Measured at Fair Value	<u>\$ 6,314,579</u>	<u>\$ 6,026,634</u>	<u>\$ 287,945</u>	<u>0</u>

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

The electric system also had investments of certificates of deposits with a maturity greater than three months for the fiscal year ended June 30, 2025.

**Custodial Credit Risk.** The electric system's policies limit deposits and investments to those instruments allowed by applicable state laws and described in Note VI.A.3. State statutes require that all deposits with financial institutions must be collateralized by securities whose fair value is equal to 105 percent of the value of uninsured deposits. The deposits must be collateralized by federal depository insurance or the Tennessee Bank Collateral Pool, by collateral held by the electric system's agent in the electric system's name, or by the Federal Reserve Banks acting as third-party agents. State statutes also authorize the electric system to invest in bonds, notes, or treasury bills of the United States or any of its agencies, certificates of deposit at Tennessee state-chartered banks and savings and loan associations and federally chartered banks and savings and loan associations, repurchase agreements utilizing obligations of the United States or its agencies as the underlying securities, and the state pooled investment fund. Statutes also require that securities underlying repurchase agreements must have a market value of at least equal to the amount of funds invested in the repurchase transaction. As of June 30, 2025, all bank deposits were fully collateralized or insured.

## 2. Receivables

Receivables as of June 30, 2025, consisted of the following:

Billed services for utility customers	\$ 4,283,183
Other receivables for utility service	245,231
Allowance for doubtful accounts	(25,000)
Total	<u>\$ 4,503,414</u>

### 3. Restricted Assets

There are no restricted assets as of June 30, 2025.

### 4. Capital Assets

Capital assets activity during the year was as follows:

	Balance 7-1-24	Increases	Decreases	Balance 6-30-25
Capital Assets Not Depreciated:				
Land	\$ 443,997	\$ 0	\$ 0	\$ 443,997
Construction in Progress	96,336	117,539	0	213,875
Total Capital Assets Not Depreciated	<u>\$ 540,333</u>	<u>\$ 117,539</u>	<u>\$ 0</u>	<u>\$ 657,872</u>
Capital Assets Depreciated:				
Other Capital Assets	\$ 51,128,994	\$ 2,575,184	\$ (884,919)	\$ 52,819,259
Total Capital Assets Depreciated	<u>\$ 51,128,994</u>	<u>\$ 2,575,184</u>	<u>\$ (884,919)</u>	<u>\$ 52,819,259</u>
Less Accumulated Depreciation For:				
Other Capital Assets	\$ 26,895,757	\$ 1,787,157	\$ (723,146)	\$ 27,959,768
Total Accumulated Depreciation	<u>\$ 26,895,757</u>	<u>\$ 1,787,157</u>	<u>\$ (723,146)</u>	<u>\$ 27,959,768</u>
Total Capital Assets Depreciated, Net	<u>\$ 24,233,237</u>	<u>\$ 788,027</u>	<u>\$ (161,773)</u>	<u>\$ 24,859,491</u>
Intangible Right-to-Use Assets:				
Leased Equipment	\$ 0	\$ 210,710	\$ 0	\$ 210,710
Less: Accumulated Amortization - Leases	0	(11,736)	0	(11,736)
Net Intangible Right-to-Use Assets	<u>\$ 0</u>	<u>\$ 198,974</u>	<u>\$ 0</u>	<u>\$ 198,974</u>
Capital Assets, Net	<u>\$ 24,773,570</u>	<u>\$ 1,104,540</u>	<u>\$ (161,773)</u>	<u>\$ 25,716,337</u>

Depreciation expense charged to operations amounted to \$1,553,628 for the fiscal year ended June 30, 2025. Depreciation expense charged to transportation equipment amount to \$245,265 for the fiscal year ended June 30, 2025.

### 5. Long-term Liabilities

Long-term liabilities for the year ended June 30, 2025, is as follows:

	Balance 6-30-2025
Long-term Liabilities	
Sick and Vacation Accrual	\$ 1,411,669
Total current portion	\$ 649,368
Total long-term portion	\$ 762,301

The following is a summary of long-term liability transactions for the year ended June 30, 2025:

	Compensated Absences*	Leases
Balance, July 1, 2024	\$ 1,346,642	\$ 0
Additions	436,025	210,041
Reductions	(370,998)	0
Balance, June 30, 2025	\$ 1,411,669	\$ 210,041
Amount Due in One Year	\$ 649,368	\$ 38,999

\*Restated beginning balance – See Note VI.D.6.

## 6. Net Position

Net position represents the difference between assets and liabilities. The restricted net position amounts were as follows:

Invested in capital assets, net of related liabilities:	
Net property, plant, and equipment in services	\$ 25,716,337
Less: Lease Liability	(201,041)
Total invested in capital assets, net of related liabilities	\$ 25,515,296
Unrestricted	\$ 8,588,210
Total Net Position	\$ 34,103,506

## 7. Leases

The electric system leases various equipment under long-term lease agreements. Lease assets for equipment as of June 30, 2025, were \$210,710 less accumulated amortization of \$11,736. Interest expense in the current year was \$2,247. Principal and interest requirements to maturity for the lease liabilities as of June 30, 2025, were as follows:

Year Ending June 30	Principal	Interest	Total
2026	\$ 38,999	\$ 7,945	\$ 46,944
2027	40,722	6,222	46,944
2028	42,520	4,424	46,944
2029	44,398	2,546	46,944
2030	34,402	627	35,029
<b>Total</b>	<b>\$ 201,041</b>	<b>\$ 21,764</b>	<b>\$ 222,805</b>

***D. Other Information***

**1. Pension Plan**

Effective January 1, 1997, the electric system adopted a defined contribution, profit sharing pension plan titled the Carroll County Electrical Department Profit Sharing Plan. The Carroll County Board of Public Utilities is the plan administrator. The plan is to be interpreted and administered in a manner consistent with the provisions of the Internal Revenue Code of 1986, as amended. Participants of the plan must meet the plan’s eligibility requirements. Once an employee becomes a participant, the electric system maintains an individual account for each employee. Each plan year, employee accounts will be adjusted to reflect contributions, gains, losses, etc. The percentage of each employee account to which an employee is entitled upon separation from the electric system depends on the plan’s vesting schedule. Participants generally will be vested in their individual account after three years of service. All contributions made to the plan on an employee’s behalf will be placed in a trust fund established to hold dollars for the benefit of all participants. Each of the participants’ individual accounts will be used to track their share in the total trust fund.

Each year, the managing body of the electric system determines the amount, if any, it will contribute to the plan. Employer contributions to the profit-sharing plan in general can range from one percent to 15 percent of participant’s compensation each year. Compensation will be determined as the participant’s wages, excluding overtime, commissions, and bonuses. Employees are not permitted to contribute to the plan. In case of termination of the plan, amounts which have not been used to reduce further employer contributions will be allocated on a pro rata basis to each participant with compensation on the effective date of the plan termination, unless otherwise directed by the employer.

For the year ended June 30, 2025, total employer contributions were \$380,636 based on total covered wages of \$3,171,969.

For the year ended June 30, 2025, the plan had 43 active plan members.

**2. Power Contract**

The electric system has a power contract with the Tennessee Valley Authority (TVA) to purchase all of its electric power from TVA and is subject to certain restrictions and conditions as provided for in the power contract. Such restrictions include, but are not limited to, prohibitions against furnishings, advancing, lending, pledging, or otherwise diverting electric system funds, revenues, or property to other operations of the county, and the purchase or payment of, or providing security for indebtedness on other obligations applicable to such other operations.

**3. Risk Management**

The electric system is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2025, the electric system purchased commercial insurance for all of the above risks. Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in the amount of coverage provided.

**4. Other Postemployment Benefits (OPEB)**

*Plan Description.* Carroll County Electric System sponsors a single employer post-employment benefits plan, The Carroll County Electric System Other Postemployment Benefits Plan. The Board of Directors of Carroll County Electric System administers the plan and has authority to establish the benefit provisions and may amend them, as necessary. The plan provides medical, prescription, and death benefits to eligible retirees and their spouses at no cost to them. The retirees are offered the option to maintain health insurance after they retire (including subsidized beneficial coverage). The retiree must be older than 62.5 years and have at least 20 years of service. Benefits end when they reach 65. There were no plan assets accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

***Annual OPEB Cost and Net OPEB Obligation***

*Changes in Electric System’s Net OPEB Liability.* Changes in the electric system’s net OPEB liability measured on June 30, 2025, are detailed in the following table. The table shows the net OPEB liability as of June 30, 2025, which is reported in the financial statements in accordance with GASB Statement No. 75. Total OPEB liability was rolled forward to June 30, 2025, in order to be in compliance with GASB Statement No. 75.

	Total OPEB Liability
Total OPEB Liability, July 1, 2024	<u>\$ 267,325</u>
Service Cost	17,744
Interest	10,540
Difference Between Actual and Expected Experience	(33,585)
Assumption and Method Changes	(6,454)
Contributions - employer	(21,957)
Administrative Expense	17,016
Net Changes	<u>\$ (16,696)</u>
Total OPEB Liability, June 30, 2025	<u>\$ 250,629</u>

***Actuarial Methods and Assumptions***

**Plan Membership:**

Number of Participants:	
Actives	42
Retired	<u>2</u>
Total Participants	<u>44</u>

### *Actuarial Assumptions*

The total OPEB liability was determined by an actuarial valuation as of July 1, 2025, using the following actuarial assumptions, applied to all periods included in the measurement date, unless otherwise specified.

### *Changes in Assumptions*

The source of the discount rate was switched from the GO Bond Buyer Index to the S&P Municipal Bond 20 Year Rate Index. The discount rate was changed from 4.11 percent as of the beginning of the measurement period to 4.81 percent as of June 30, 2025.

### *Changes Since Prior Valuation*

A death benefit was added for a covered employee who experiences an in-line-of-duty loss of life. The spouse and dependents will be offered the same Health Insurance Coverage as an Active employee coverage not to exceed what is allowed under COBRA, which is currently 36 months.

Salary Scale	4%
Core inflation assumption	2.5%
Trend	Per-capita claims costs are projected to increase at an initial rate of 7.5% linearly to an ultimate rate of 4.5% is achieved.
Marital assumption	80% of active employees are assumed to be married at retirement with male spouses assumed to be three years older than female spouses.

Mortality rates were based on the Pub-2010 General Headcount-weighted with scale MP-2021.

The actuarial assumption used in the June 30, 2025, valuation were based on the results of an actuarial experience study for the period ending June 30, 2024.

*Sensitivity of Net OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the net OPEB liability calculated using the stated healthcare cost trend assumption, as well as what the OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the assumed trend rates:

	<b>Healthcare Cost Trend Rate</b>		
	1% Decrease 6.5 to 3.5%	Current Rate 7.5 to 4.5%	1% Increase 8.5 to 5.5%
Total OPEB Liability	\$ 224,394	\$ 250,629	\$ 282,011

*Sensitivity of Net OPEB Liability to Changes in the Discount Rate.* The following represents the net OPEB liability calculated using the stated discount rate, as well as what the OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the stated discount rate:

*Discount Rate.* The discount rate used to measure the total OPEB liability was 4.81 percent. Because the plan is unfunded, the plan's projected benefits are discounted back using rates

equivalent to Aa 20-year municipal bonds. The GO Bond Buyer Index was used to approximate those yields as of June 30, 2025.

**Discount Rate**

	1% Decrease 3.81%	Current Rate 4.81%	1% Increase 5.81%
Total OPEB Liability	\$ 266,390	\$ 250,629	\$ 235,240

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the electric system recognized OPEB expense of \$36,004. On June 30, 2025, the electric system reported deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 5,705	\$ 29,236
Changes of Assumptions	26,842	15,971
Total	<u>\$ 32,547</u>	<u>\$ 45,207</u>

Amounts reported as deferred inflows and deferred outflows of resources will be recognized in OPEB expense as follows:

Year Ending June 30	Amortized
2026	\$ (2,803)
2027	(718)
2028	(2,321)
2029	(1,638)
2030	(1,244)
Thereafter	(3,936)

Plan contributions are made, and the actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to discount, trend rates, and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimations and assumptions process, it is reasonably possible that changes in these estimates and assumptions in the near-term would be material to the financial statements.

*Payments of Benefits.* Benefits are recorded when the participant has met all of the plan requirements. On June 30, 2025, no benefits were payable to the plan.

*Administrative Expenses.* Qualified plan administrative expenses are paid by the plan. During the year ended June 30, 2025, administrative expenses were \$17,016.

**5. Major Customer**

For the year ended June 30, 2025, one customer comprised approximately 29.47 percent of total revenues.

**6. Restatement**

As of the fiscal year ended June 30, 2025, the following restatement was made to the June 30, 2024, presented balances for consistency in reporting and compliance with reporting requirements (implementation for GASB statement No. 101, *Compensated Absences*).

	<u>Electric System</u>
Net Position, as previously reported	\$ 32,707,006
Adjustments for GASB 101 Implementation:	
Compensated Absences Liability	<u>(248,994)</u>
Net Change in Beginning Net Position	<u>\$ (248,994)</u>
Net Position, June 30, 2024 Restated	<u>\$ 32,458,012</u>

**VII. OTHER NOTES – CARROLL COUNTY INDIGENT CARE BOARD (FIDUCIARY FUND)**

**A. Reporting Entity**

The Carroll County Indigent Care Fund was established by a private act on March 21, 1983, to assist the medically indigent in paying for in-patient and out-patient care and ambulance services rendered to them for not-for-profit hospital and ambulance facilities or entities in such counties. The fund also was empowered to promote health education in the county and acquire or otherwise assist in providing certain types of equipment to aid the medically indigent within the county.

From 1983 through 1988, Baptist Memorial Hospital made contributions to the fund totaling \$2,150,000. This money was set aside to establish the Carroll County Indigent Care Board.

A nine-member board of trustees was appointed (three by the county legislative body, three by the Baptist Memorial Hospital, and three by the board itself) to carry out the stated purposes of the private act. The board has appointed Carroll Bank and Trust as the trustee of the fund.

**B. Summary of Significant Accounting Policies**

**1. Basis of Accounting**

The fund is a private-purpose trust fund, which is a fiduciary fund type. The full accrual basis of accounting is utilized by this fund. The fund's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

In evaluating how to define the Carroll County Indigent Care Board for financial reporting purposes, management considers whether the board is a legally separate entity holding corporate powers. Based on this criterion, the Carroll County Indigent Care Board is not considered to be a separate entity, but is considered a reporting component of Carroll County, Tennessee.

The accounting and financial reporting treatment applied to the board is determined by its measurement focus. The transactions of the board are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included in the Statement of Fiduciary Net Position.

## **2. Cash and Cash Equivalents**

The board considers all highly liquid investments with an initial maturity of three months or less to be cash equivalents regardless of restrictions.

## **3. Investments**

Investments consist of primarily mortgage-backed securities whose values are largely dependent on the interest rate market. The board's policies limit deposits and investments to those instruments allowed by the private act under which it was created. That act states that the board shall invest funds at the highest and best practical rate of income.

## **4. Fair Value**

Investments are valued at fair value, which approximates market value. The difference in the beginning and ending fair and book values is shown on the Statement of Changes in Fiduciary Net Position as a net increase or decrease in fair value of investments.

Investments are classified based upon a hierarchy consisting of level 1 (securities valued using quoted prices from active markets for identical assets), level 2 (securities not traded on an active market but for which observable market inputs are readily available), and level 3 (securities valued based on significant unobservable inputs).

Investments are the only item on the Statement of Fiduciary Net Position reported at fair value. They are valued using Level 2 inputs. The fair value measurements consider observable data that may include dealer quotes, market spreads, cash flows, the U.S. Treasury yield curve, live trading levels, trade execution data, market consensus prepayment speeds, credit information and terms and conditions of bonds, and other factors.

## **5. Equity**

Equity is classified as net position and displayed as restricted for indigent care.

## **6. Budget**

The board adopts a quarterly budget to expend only the income derived from the private-purpose trust fund principal, in accordance with the private act of March 21, 1983. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America and that basis is consistent with the basis used in preparing the board's financial statements.

### ***C. Deposits and Investments***

The board is authorized to invest funds in financial institutions. Investments were entirely mortgage-backed securities whose values are largely dependent on the interest rate market. The board's policies limit deposits and investments to those instruments allowed by the private act under which it was created. This act states that the board shall invest funds at the highest and best practical rate of income. State statutes require that all deposits with financial institutions must be collateralized by securities whose fair value is equal to 105 percent of the value of uninsured deposits. The deposits must be collateralized by federal depository insurance of the Tennessee Bank Collateral Pool, by collateral held by the board's agent in the board's name, or by the Federal Reserve Banks acting as third-party agents. As of June 30, 2025, all the bank deposits were insured.

Investments at market value consist of:

FHLMC Securities	\$ 212,027
FNMA Securities	281,357
GNMA Securities	1,624,922
Stripped ADJ MTG-Backed Securities	4,074
Various Mortgage-Backed Securities	<u>4,248</u>
 Total	 <u><u>\$ 2,126,628</u></u>

The total book value of these investments as of June 30, 2025, was \$2,704,740, and the total market value was \$2,126,628. As mentioned, these investments are valued at fair value. On June 30, 2025, book value exceeded market value by \$578,112.

#### ***D. Fair Value Measurements***

An investment's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used maximize the use of observable inputs and minimize the use of unobservable inputs.

Fair values for investments are determined by reference to quoted market prices and other relevant information generated by market transactions. Fair values for investments in U.S. Treasury securities, debt obligations, and mortgage-backed securities are primarily on other observable values, such as interest rates and yield curves.

No changes in the valuation methodologies have been made since the prior year.

The methods described above may produce a fair value calculation that may not be indicative of the net realizable value or reflective of future fair values.

Furthermore, the board believes its valuation methodologies are appropriate and consistent with that of other market participants, the use of different methodologies or assumptions to determine fair value of certain financial instruments could result in different fair value measurements at the reporting date. The following table sets forth the board's investments at fair value on a recurring basis, by level with the fair value hierarchy as of June 30, 2025.

	Level 1	Level 2	Level 3	Total
	Inputs	Inputs	Inputs	Fair Value
Fixed government agencies	\$ 0	\$ 2,126,628	\$ 0	\$ 2,126,628

The reported fair value amounts above have not been comprehensively revalued since the presentation date and estimates of fair value after the Statement of Fiduciary Net Position dates may differ significantly from the amounts presented herein.

#### ***E. Indigent Accounts***

On July 1, 2024, \$5,499,800 approved indigent care accounts were available for payment. During the year the board received \$58,448 worth of new claims. \$59,214 worth of claims were paid during the year. In June 2025, the board approved the payment of \$19,086 to go towards the approved claims. As of year-end, this amount the \$19,086 was still outstanding, resulting in a liability. The amount of approved claims is accrued only if funds are available to pay them. The remaining claims

approved will be paid in subsequent periods when funds become available. Net earnings available for payment of indigent accounts, which represent second quarter 2025 earnings, have been accrued as a liability on the Statement of Fiduciary Net Position as accrued indigent payment.

***F. Risk Management***

The board is exposed to risks of loss related to general and public official's liability. Furthermore, there is exposure to risks of loss related to errors, omissions, and torts. To insure against casualty risks, the board purchases insurance coverage through an independent insurance agency. Settled claims have not exceeded the commercial coverage in the past three fiscal years.

**VIII. OTHER NOTES – DISCRETELY PRESENTED CARROLL COUNTY EMERGENCY COMMUNICATIONS DISTRICT**

***A. General Information***

The Carroll County Emergency Communications District (District) provides the 911 emergency communications infrastructure to persons living in Carroll County. The district is a component unit of Carroll County. Accordingly, this financial data is incorporated into the county's financial statements. The district is governed by a nine-member board of directors who are appointed by the Carroll County Mayor and confirmed by the Carroll County Commission. The district owns the operating headquarters and maintains all of the repairs and furnishings. The district receives no operational or capital funding from Carroll County.

***B. Summary of Significant Accounting Policies***

**1. Basis of Presentation**

The accounts of the district are organized on the basis of funds. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenses, as appropriate. The accounts in the financial statements in this report fall under one broad fund category as follows:

**Proprietary Funds**

Enterprise Funds – Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis can be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

**2. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The district's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses

are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### **3. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position**

#### **Cash and Cash Equivalents**

Cash and cash equivalents, as used in the Statement of Cash Flows, includes demand deposit accounts and certificates of deposit with maturities of three months or less when purchased, in accordance with GASB Statement No. 9.

#### **Receivables**

Receivables consist of all revenues earned at year-end and not yet received. Balances reported at year-end consist of accrued interest on investments.

#### **Capital Assets**

All capital assets of the district are recorded at original cost, except for donated equipment, which is recorded at fair market value. Expenses, which materially increase values or capacities or extend useful lives of these assets are capitalized while expenses for maintenance and repairs are charged to operations as incurred. It is the policy of the district to maintain a capitalization threshold of \$5,000.

Gains and losses from the sale of capital assets are reflected in operations, and the asset accounts and related allowances for depreciation are reduced. Also, depreciation expense on all depreciable items is systematically charged against operations using the straight-line method over their estimated useful lives.

#### **Compensated Absences**

The district allows two weeks of vacation for each full-time employee per year with accrual limited to 30 days for one to five years of service. For full-time employees with six to ten years of service, 12 days of vacation are received, and accrual is limited to 30 days. Full-time employees with more than ten years of service receive three weeks of vacation with accrual limited to 30 days. At the end of each year, employees may carry over any unused vacation leave to the next year, not to exceed 30 days. Full-time employees receive full reimbursement for unused vacation upon leaving the employment of the district. Accumulated vacation leave is immaterial at year-end. Therefore, no accrual was recorded in the financial statements.

Full-time employees accrue sick leave at a rate of one day per month and is limited to 60 days. At the end of each year, employees may carry over any unused sick leave, not to exceed 60 days. Upon leaving employment of the district, employees forfeit all unused sick days.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The district has items that qualify for reporting in this category. Accordingly, the items are reported in the Statement of Net Position. These items are related to pension requirements under GASB Statement No. 68.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The district has items that qualify for reporting in this category. Accordingly, the items are reported in the Statement of Net Position. These items are related to pension requirements under GASB Statement No. 68. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### **Net Position Flow Assumption**

Sometimes the district will fund outlays for a particular purpose from both restricted (e.g., grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the district's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

### **Net Position**

In the district's financial statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by outstanding balances of borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that does not meet the definition of restricted or net investment in capital assets.

## **4. Pension Plans**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the district's participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the district's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of TCRS. Investments are reported at fair value.

## **C. Revenues**

Revenues are derived from telephone customers and wireless charges from cellular phone fees in the area served by the district. The State of Tennessee remits to the district a base amount of these revenues.

Operating revenues and expenses are those that result from providing services. It also includes all revenue and expenses not related to capital and related financing, noncapital financing, or investing activities. All revenues that are not generated from daily operations are defined as nonoperating.

***D. Risk Management***

It is the policy of the district to purchase commercial insurance for the risks of losses to which it is exposed. These risks include general liability, property damage, and theft. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. It is also insured against possible loss related to acts of district key officers or directors by official statutory bonds carried by the district. The district has had no insurance settlements in excess of insurance coverage during the past three years.

***E. Unemployment Taxes***

The district agreed with the Tennessee Department of Labor and Workforce Development to be a reimbursing employer. Under this agreement, the district elected to reimburse the department for all disbursements made on valid claims for unemployment insurance charged to the district during the effective period of election. Thus far, there have been no claims filed.

***F. Capital Assets***

Capital assets activity for the year ended June 30, 2025, was as follows:

	Balance 7-1-24	Increases	Balance 6-30-25
Capital Assets Not Depreciated:			
Land	\$ 36,417	\$ 0	\$ 36,417
Construction in Progress	54,023	405,862	459,885
Total capital assets not being depreciated	<u>\$ 90,440</u>	<u>\$ 405,862</u>	<u>\$ 496,302</u>
Capital Assets Depreciated:			
Building and Improvements	\$ 104,854	\$ 0	\$ 104,854
Office Equipment	60,130	0	60,130
Communications Equipment	1,467,402	0	1,467,402
Vehicles	27,619	58,139	85,758
Total Capital Assets Depreciated	<u>\$ 1,660,005</u>	<u>\$ 58,139</u>	<u>\$ 1,718,144</u>
Less Accumulated Depreciation For:			
Building and Improvements	\$ (87,945)	\$ (1,264)	\$ (89,209)
Office Equipment	(60,130)	0	(60,130)
Communications Equipment	(1,352,513)	(49,607)	(1,402,120)
Vehicles	(27,619)	(969)	(28,588)
Total Accumulated Depreciation	<u>\$ (1,528,207)</u>	<u>\$ (51,840)</u>	<u>\$ (1,580,047)</u>
Total Capital Assets Depreciated, Net	<u>\$ 131,798</u>	<u>\$ (51,840)</u>	<u>\$ 138,097</u>
Total Capital Assets, Net	<u>\$ 222,238</u>	<u>\$ 412,161</u>	<u>\$ 634,399</u>

Depreciation expense of \$51,840 was recorded by the district.

## ***G. Stewardship, Compliance, and Accountability***

By its nature as a local government unit, the district is subject to various federal, state, and local laws and contractual regulations. An analysis of the district's compliance with significant laws and regulations and demonstration of its stewardship over the district's resources follows.

### **1. Deposits and Investments**

The district's investment policies are governed by state statute. Permissible investments include direct obligations of the U.S. government and agency securities, certificates of deposit, and savings accounts. On June 30, 2025, investments consisted entirely of certificates of deposit with original maturities greater than three months at a local bank. Investments are carried at cost which approximates fair value.

For deposits and investments, custodial credit risk is the risk that in the event of a bank failure, the district's deposits may not be returned to it. Collateral is required per state statutes for demand deposits and certificates of deposit at 105 percent of all amounts not covered by federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State of Tennessee and its subdivisions. The district's deposits at year-end were not exposed to custodial credit risk due to being entirely covered by depository insurance (a combination of federal depository insurance with the excess covered by the State's Bank Collateral Pool).

### **2. Budget Appropriations**

In accordance with state law, the board of the district must adopt and operate under an annual budget. Criteria for the information required in the annual adopted budget are detailed in Section 7-86-120, *Tennessee Code Annotated*. However, for financial reporting purposes, it is only necessary to present budgetary revenues and expenses compared to actual. All purchases must be made within the limits of the approved budget. Expenses must be presented at the legal level of control, which is defined to be the line-item level.

The district's expenses were within appropriations at the line-item level (accrual basis) in all material respects.

## ***H. Estimates and Assumptions***

The preparation of financial statements in conformity with general accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## ***I. Retirement Plan***

*Plan Description.* Employees of the Carroll County Emergency Communications District are provided a defined benefit pension plan through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the Tennessee Consolidated Retirement System (TCRS). The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained on the [Tennessee Department of Treasury website](#).

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available to vested members at age 55. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions plus any accumulated interest.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	2
Inactive Employees Entitled to But Not Yet Receiving Benefits	1
Active Employees	2
Total	5

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees of the district do not contribute any percentage of their salary. The district makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2025, employer contributions for Carroll County Emergency Communications District were \$3,994 based on a rate of four percent of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept Carroll County Emergency Communications District's state shared taxes if required employer contributions are not remitted. The employer's actuarially determined contribution and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Net Pension Liability (Asset)***

The Carroll County Emergency Communications District's net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability as of the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2024, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity Developed Market	4.88 %	31 %
International Equity Emerging Market	5.37	14
International Equity Private Equity and Strategic Lending	6.09	4
U.S. Fixed Income	6.57	20
Real Estate	1.20	20
Short-term Securities	4.38	10
	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from the district will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions,

the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Changes in the Net Pension Liability (Asset)***

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balance, July 1, 2023	\$ 310,531	\$ 419,477	\$ (108,946)
Changes for the year:			
Service Cost	\$ 5,374	\$ 0	\$ 5,374
Interest	20,728	0	20,728
Differences Between Expected and Actual Experience	17,157	0	17,157
Contributions-Employer	0	3,791	(3,791)
Contributions-Employees	0	4,739	(4,739)
Net Investment Income	0	40,490	(40,490)
Benefit Payments, Including Refunds of Employee Contributions	(17,647)	(17,647)	0
Administrative Expense	0	(292)	292
Net Changes	<u>\$ 25,612</u>	<u>\$ 31,081</u>	<u>\$ (5,469)</u>
Balance, June 30, 2024	<u>\$ 336,143</u>	<u>\$ 450,558</u>	<u>\$ (114,415)</u>

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the net pension liability (asset) of the district calculated using the discount rate of 6.75 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease	Current Discount Rate 6.75%	1% Increase
Carroll County Emergency Communications District	5.75%	6.75%	7.75%
Net Pension Liability (Asset)	\$ (63,922)	\$ (114,415)	\$ 155,513

***Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2025, the district recognized (negative pension expense) of (\$3,014).

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2025, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 16,993	\$ 5,911
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	0	4,760
Changes in Assumptions	8,154	0
Contributions Subsequent to the Measurement Date of June 30, 2024 (1)	3,994	N/A
Total	<u>\$ 29,141</u>	<u>\$ 10,671</u>

(1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2024,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

Amounts reported as deferred outflows of resources, with the exception of contributions after the measurement date, and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount
2026	\$ 1,449
2027	11,478
2028	2,607
2029	266
2030	(666)
Thereafter	(666)

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

#### ***Payable to the Pension Plan***

On June 30, 2025, the district reported a payable of \$659 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2025.

#### **Deferred Compensation Plan**

The district provides a pension plan to its employees that is a 401(k) defined contribution plan. The employee begins to participate immediately upon full-time employment status when the employee renders 40 or more hours of service per week. The employee may choose to contribute. The district will match the employees’ contributions to this plan up to a maximum of three percent of annual compensation, by making such contributions to the district’s 401(k) Defined Contribution Retirement Plan. The employee’s contributions are always 100 percent vested. The district’s matching contribution to the 401(k) plan was \$3,994 in 2025. The pension funds are administered by Empower.

# REQUIRED SUPPLEMENTARY INFORMATION SECTION

**CARROLL COUNTY, TENNESSEE****Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on  
Participation in the Public Employee Pension Plan of TCRS**

Primary Government - Carroll County

**For the Fiscal Year Ended June 30**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total Pension Liability</b>										
Service Cost	\$ 558,319	\$ 559,789	\$ 608,537	\$ 623,200	\$ 638,367	\$ 646,936	\$ 674,251	\$ 757,603	\$ 816,224	\$ 826,039
Interest	1,366,524	1,479,000	1,561,656	1,618,035	1,712,597	1,794,881	1,895,931	2,009,929	2,181,138	2,314,390
Change in Benefit Terms	0	0	0	0	0	0	0	0	669,486	0
Differences Between Actual and Expected Experience	346,597	(164,364)	(454,785)	(13,551)	(240,287)	(20,263)	(270,153)	1,044,795	29,174	1,155,925
Changes in Assumptions	0	0	645,198	0	0	0	2,372,383	0	0	0
Benefit Payments, Including Refunds of Employee Contributions	(755,226)	(791,222)	(850,983)	(908,255)	(968,843)	(999,737)	(1,110,422)	(1,149,188)	(1,519,854)	(1,943,602)
Net Change in Total Pension Liability	\$ 1,516,214	\$ 1,083,203	\$ 1,509,623	\$ 1,319,429	\$ 1,141,834	\$ 1,421,817	\$ 3,561,990	\$ 2,663,139	\$ 2,176,168	\$ 2,352,752
Total Pension Liability, Beginning	18,039,611	19,555,825	20,639,028	22,148,651	23,468,080	24,609,914	26,031,731	29,593,721	32,256,860	34,433,028
Total Pension Liability, Ending (a)	\$ 19,555,825	\$ 20,639,028	\$ 22,148,651	\$ 23,468,080	\$ 24,609,914	\$ 26,031,731	\$ 29,593,721	\$ 32,256,860	\$ 34,433,028	\$ 36,785,780
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 553,936	\$ 571,701	\$ 605,528	\$ 324,544	\$ 329,920	\$ 340,764	\$ 344,302	\$ 378,059	\$ 561,309	\$ 641,418
Contributions - Employee	341,520	352,471	373,325	376,503	382,739	395,322	400,283	438,584	434,961	515,564
Net Investment Income	584,802	522,559	2,303,559	1,872,843	1,800,594	1,274,835	6,872,401	(1,267,854)	2,112,089	3,206,985
Benefit Payments, Including Refunds of Employee Contributions	(755,226)	(791,222)	(850,983)	(908,255)	(968,843)	(999,737)	(1,110,422)	(1,149,188)	(1,519,854)	(1,943,602)
Administrative Expense	(12,252)	(18,433)	(21,098)	(23,059)	(20,523)	(21,470)	(21,496)	(23,424)	(24,775)	(30,440)
Net Change in Plan Fiduciary Net Position	\$ 712,780	\$ 637,076	\$ 2,410,331	\$ 1,642,576	\$ 1,523,887	\$ 989,714	\$ 6,485,068	\$ (1,623,823)	\$ 1,563,730	\$ 2,389,925
Plan Fiduciary Net Position, Beginning	18,917,727	19,630,507	20,267,583	22,677,914	24,320,490	25,844,377	26,834,091	33,319,159	31,695,336	33,259,066
Plan Fiduciary Net Position, Ending (b)	\$ 19,630,507	\$ 20,267,583	\$ 22,677,914	\$ 24,320,490	\$ 25,844,377	\$ 26,834,091	\$ 33,319,159	\$ 31,695,336	\$ 33,259,066	\$ 35,648,991
Net Pension Liability (Asset), Ending (a - b)	\$ (74,682)	\$ 371,445	\$ (529,263)	\$ (852,410)	\$ (1,234,463)	\$ (802,360)	\$ (3,725,438)	\$ 561,524	\$ 1,173,962	\$ 1,136,789
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	100.38%	98.20%	102.39%	103.63%	105.02%	103.08%	112.59%	98.26%	96.59%	96.91%
Covered Payroll	\$ 6,830,280	\$ 7,049,319	\$ 7,466,416	\$ 7,530,057	\$ 7,664,557	\$ 7,891,608	\$ 7,988,493	\$ 8,798,621	\$ 8,699,090	\$ 9,466,382
Net Pension Liability (Asset) as a Percentage of Covered Payroll	(1.09)%	5.27%	(7.09)%	(11.32)%	(16.11)%	(10.17)%	(46.64)%	6.38%	13.50%	12.01%

Note: This plan is a single plan reported under one account with the Tennessee Consolidated Retirement System. This plan covers employees of the primary government and non-certified employees of the discretely presented school department.

**CARROLL COUNTY, TENNESSEE****Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on Participation in the Public Employee Pension Plan of TCRS**

Primary Government - Carroll County Commissioners

**For the Fiscal Year Ended June 30**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total Pension Liability</b>										
Service Cost	\$ 2,552	\$ 2,525	\$ 2,824	\$ 2,801	\$ 3,052	\$ 3,279	\$ 2,710	\$ 4,625	\$ 4,813	\$ 6,095
Interest	8,548	6,144	5,048	5,374	5,600	6,013	5,590	5,484	6,007	7,421
Differences Between Actual and Expected Experience	(40,765)	(20,613)	(1,474)	(2,785)	(646)	(8,921)	(4,890)	1,308	17,006	1,958
Changes in Assumptions	0	0	3,401	0	0	0	4,451	0	0	0
Benefit Payments, Including Refunds of Employee Contributions	(2,215)	(2,529)	(3,394)	(2,529)	(2,529)	(2,529)	(8,749)	(2,529)	(5,168)	(11,156)
Net Change in Total Pension Liability	\$ (31,880)	\$ (14,473)	\$ 6,405	\$ 2,861	\$ 5,477	\$ (2,158)	\$ (888)	\$ 8,888	\$ 22,658	\$ 4,318
Total Pension Liability, Beginning	112,535	80,655	66,182	72,587	75,448	80,925	78,767	77,879	86,767	109,425
Total Pension Liability, Ending (a)	\$ 80,655	\$ 66,182	\$ 72,587	\$ 75,448	\$ 80,925	\$ 78,767	\$ 77,879	\$ 86,767	\$ 109,425	\$ 113,743
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 9,492	\$ 8,754	\$ 5,815	\$ 2,424	\$ 670	\$ 513	\$ 553	\$ 828	\$ 903	\$ 773
Contributions - Employee	708	653	633	766	670	513	553	828	903	773
Net Investment Income	3,393	3,196	14,504	11,908	11,494	8,124	43,005	(7,827)	13,011	19,425
Benefit Payments, Including Refunds of Employee Contributions	(2,215)	(2,529)	(3,394)	(2,529)	(2,529)	(2,529)	(8,749)	(2,529)	(5,168)	(11,156)
Administrative Expense	(457)	(639)	(775)	(791)	(726)	(619)	(724)	(1,086)	(993)	(1,201)
Net Change in Plan Fiduciary Net Position	\$ 10,921	\$ 9,435	\$ 16,783	\$ 11,778	\$ 9,579	\$ 6,002	\$ 34,638	\$ (9,786)	\$ 8,656	\$ 8,614
Plan Fiduciary Net Position, Beginning	106,396	117,317	126,752	143,535	155,313	164,892	170,894	205,532	195,746	204,402
Plan Fiduciary Net Position, Ending (b)	\$ 117,317	\$ 126,752	\$ 143,535	\$ 155,313	\$ 164,892	\$ 170,894	\$ 205,532	\$ 195,746	\$ 204,402	\$ 213,016
Net Pension Liability (Asset), Ending (a - b)	\$ (36,662)	\$ (60,570)	\$ (70,948)	\$ (79,865)	\$ (83,967)	\$ (92,127)	\$ (127,653)	\$ (108,979)	\$ (94,977)	\$ (99,273)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	145.46%	191.52%	197.74%	205.85%	203.76%	216.96%	263.91%	225.60%	186.80%	187.28%
Covered Payroll	\$ 14,150	\$ 13,050	\$ 12,650	\$ 11,150	\$ 13,400	\$ 10,250	\$ 11,050	\$ 16,550	\$ 18,050	\$ 15,450
Net Pension Liability (Asset) as a Percentage of Covered Payroll	(259.10)%	(464.14)%	(560.85)%	(716.28)%	(626.62)%	(898.80)%	(1,155.23)%	(658.48)%	(526.19)%	(642.54)%

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Contributions Based on Participation in the Public**  
**Employee Pension Plan of TCRS**  
 Primary Government - Carroll County  
**For the Fiscal Year Ended June 30**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially Determined Contribution	\$ 571,701	\$ 605,528	\$ 324,544	\$ 329,920	\$ 337,602	\$ 341,107	\$ 271,045	\$ 561,309	\$ 638,053	\$ 719,688
Less: Contributions in Relation to the Actuarially Determined Contribution	(571,701)	(605,528)	(324,544)	(329,920)	(340,764)	(344,302)	(378,059)	(561,309)	(638,053)	(728,125)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ (3,162)	\$ (3,195)	\$ (107,014)	\$ 0	\$ 0	\$ (8,437)
Covered Payroll	\$ 7,049,319	\$ 7,466,416	\$ 7,530,057	\$ 7,664,557	\$ 7,891,608	\$ 7,988,493	\$ 8,798,621	\$ 8,699,090	\$ 9,466,382	\$ 10,165,084
Contributions as a Percentage of Covered Payroll	8.11%	8.11%	4.31%	4.30%	4.32%	4.31%	4.30%	6.45%	6.74%	7.16%

Note: This plan is a single plan reported under one account with the Tennessee Consolidated Retirement System. This plan covers employees of the primary government and non-certified employees of the discretely presented school department.

**CARROLL COUNTY, TENNESSEE**

**Schedule of Contributions Based on Participation in the Public**

**Employee Pension Plan of TCRS**

Primary Government - Carroll County Commissioners

**For the Fiscal Year Ended June 30**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially Determined Contribution	\$ 8,754	\$ 5,815	\$ 2,424	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Less: Contributions in Relation to the Actuarially Determined Contribution	(8,754)	(5,815)	(2,424)	(670)	(513)	(553)	(828)	(903)	(773)	(838)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ (670)	\$ (513)	\$ (553)	\$ (828)	\$ (903)	\$ (773)	\$ (838)
Covered Payroll	\$ 13,050	\$ 12,650	\$ 11,150	\$ 13,400	\$ 10,250	\$ 11,050	\$ 16,550	\$ 18,050	\$ 15,450	\$ 16,750
Contributions as a Percentage of Covered Payroll	67.08%	45.97%	21.74%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%

**CARROLL COUNTY, TENNESSEE**

**Schedule of Contributions Based on Participation in the Teacher**

**Retirement Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually Required Contribution	\$ 4,202	\$ 9,390	\$ 3,494	\$ 4,529	\$ 4,682	\$ 4,931	\$ 7,184	\$ 6,161	\$ 5,995
Less: Contributions in Relation to the Contractually Required Contribution	(4,202)	(9,390)	(3,494)	(4,529)	(4,682)	(4,931)	(7,184)	(6,161)	(5,995)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 105,058	\$ 234,751	\$ 180,107	\$ 223,110	\$ 231,784	\$ 245,307	\$ 250,323	\$ 208,861	\$ 199,842
Contributions as a Percentage of Covered Payroll	4.00%	4.00%	1.94%	2.03%	2.02%	2.01%	2.87%	2.95%	3.00%

Note 1: Ten years of data will be presented when available.

Note 2: Beginning in FY 2019, the school department placed the actuarially determined contribution rate of covered payroll into the pension plan and placed the remainder of the four percent contractually required contribution into the Pension Stabilization Reserve Trust (SRT).

- 2019: Pension - 1.94%, SRT - 2.02%
- 2020: Pension - 2.03%, SRT - 1.97%
- 2021: Pension - 2.02%, SRT - 1.98%
- 2022: Pension - 2.01%, SRT - 1.99%
- 2023: Pension - 2.87%, SRT - 1.13%
- 2024: Pension - 2.95%, SRT - 1.05%
- 2025: Pension - 3.00%, SRT - 1.00%

**CARROLL COUNTY, TENNESSEE**

**Schedule of Contributions Based on Participation in the Teacher**

**Legacy Pension Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually Required Contribution	\$ 65,412	\$ 69,925	\$ 62,831	\$ 50,144	\$ 45,169	\$ 45,249	\$ 47,096	\$ 41,065	\$ 36,217	\$ 35,204
Less: Contributions in Relation to the Contractually Required Contribution	(65,412)	(69,925)	(62,831)	(50,144)	(45,169)	(45,249)	(47,096)	(41,065)	(36,217)	(35,204)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 723,582	\$ 773,511	\$ 691,974	\$ 479,387	\$ 424,921	\$ 440,592	\$ 457,241	\$ 472,553	\$ 531,820	\$ 553,528
Contributions as a Percentage of Covered Payroll	9.04%	9.04%	9.08%	10.46%	10.63%	10.27%	10.30%	8.69%	6.81%	6.36%

**CARROLL COUNTY, TENNESSEE**

**Schedule of Proportionate Share of the Net Pension Asset  
in the Teacher Retirement Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024
School Department's Proportion of the Net Pension Liability (Asset)	0.160070%	0.026863%	0.017020%	0.017680%	0.016060%	0.014365%	0.012585%	0.008891%
School Department's Proportionate Share of the Net Pension Liability (Asset)	\$ (4,222)	\$ (12,183)	\$ (9,608)	\$ (10,054)	\$ (17,397)	\$ (4,351)	\$ (5,337)	\$ (6,336)
Covered Payroll	\$ 105,058	\$ 234,751	\$ 180,107	\$ 223,110	\$ 231,784	\$ 245,307	\$ 250,323	\$ 208,861
School Department's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	(4.02)%	(5.19)%	(5.33)%	(4.51)%	(7.51)%	(1.77)%	(2.13)%	(3.03)%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	126.81%	126.97%	123.07%	116.52%	121.53%	104.55%	104.97%	106.49%

Note: Ten years of data will be presented when available.

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Proportionate Share of the Net Pension Asset**  
**in the Teacher Legacy Pension Plan of TCRS**  
 Discretely Presented Carroll County School Department  
**For the Fiscal Year Ended June 30**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
School Department's Proportion of the Net Pension Liability (Asset)	0.023086%	0.020045%	0.021882%	0.019761%	0.014297%	0.012767%	0.013424%	0.013894%	0.014562%	0.016060%
School Department's Proportionate Share of the Net Pension Liability (Asset)	\$ 9,457	\$ 125,270	\$ (7,159)	\$ (69,538)	\$ (146,995)	\$ (97,358)	\$ (579,002)	\$ (170,396)	\$ (171,685)	\$ (276,700)
Covered Payroll	\$ 864,218	\$ 723,582	\$ 773,511	\$ 691,974	\$ 479,387	\$ 424,921	\$ 440,592	\$ 457,241	\$ 472,553	\$ 531,820
School Department's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	1.094255%	17.31%	(.93)%	(10.05)%	(30.66)%	(22.91)%	(131.41)%	(37.27)%	(36.33)%	(52.03)%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	99.81%	97.14%	100.14%	101.49%	104.28%	103.09%	116.13%	104.42%	104.11%	105.76%

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios**  
 Carrol County Public Utility - Enterprise Fund  
**For the Fiscal Year Ended June 30**

	2018	2019	2020	2021	2022	2023	2024	2025
<b>Total OPEB Liability</b>								
Service Cost	\$ 15,911	\$ 16,707	\$ 17,631	\$ 18,174	\$ 18,316	\$ 14,666	\$ 15,646	\$ 17,744
Interest	8,093	9,462	7,783	3,510	5,278	7,910	9,149	10,540
Differences Between Actual and Expected Experience	0	(45,052)	0	17,785	0	(829)	0	(33,585)
Changes in Assumptions or Other Inputs	0	(2,757)	(17,943)	724	(18,318)	6,488	31,281	(6,454)
Benefit Payments	(2,959)	(982)	0	(14,949)	(21,608)	(30,858)	(29,488)	(21,957)
Administrative Expense	0	0	0	0	0	0	4,609	17,016
Net Change in Total OPEB Liability	\$ 21,045	\$ (22,622)	\$ 7,471	\$ 25,244	\$ (16,332)	\$ (2,623)	\$ 31,197	\$ (16,696)
Total OPEB Liability, Beginning	223,945	244,990	222,368	229,839	255,083	238,751	236,128	267,325
Total OPEB Liability, Ending	\$ 244,990	\$ 222,368	\$ 229,839	\$ 255,083	\$ 238,751	\$ 236,128	\$ 267,325	\$ 250,629
Covered Employee Payroll	\$ 2,739,110	\$ 2,885,917	\$ 3,001,523	\$ 2,917,138	\$ 3,477,838	\$ 3,095,872	\$ 3,457,730	\$ 3,744,729
Average Future Service	6.63	6.85	6.79	7.36	7.36	7.35	7.35	6.94
Net OPEB Liability as a Percentage of Covered Employee Payroll	8.94%	7.71%	7.66%	8.74%	6.86%	7.63%	7.73%	6.69%

Note 1: Ten years of data will be presented when available.

Note 2: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Changes in the Total OPEB Liability and Related Ratios - Local Education Plan**  
 Discretely Presented Carroll County School Department  
**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total OPEB Liability</b>								
Service Cost	\$ 15,832	\$ 14,960	\$ 12,000	\$ 6,889	\$ 10,504	\$ 15,129	\$ 12,305	\$ 15,217
Interest	5,906	7,289	5,905	3,687	3,616	4,339	6,446	9,668
Differences Between Actual and Expected Experience	0	(60,125)	(60,829)	29,594	(365)	(19,431)	47,301	(5,823)
Changes in Assumptions or Other Inputs	(8,842)	5,094	(8,862)	16,089	20,272	(14,421)	15,738	5,497
Benefit Payments	(8,052)	(10,998)	(831)	(1,529)	(1,031)	(1,735)	(1,472)	(2,338)
Net Change in Total OPEB Liability	\$ 4,844	\$ (43,780)	\$ (52,617)	\$ 54,730	\$ 32,996	\$ (16,119)	\$ 80,318	\$ 22,221
Total OPEB Liability, Beginning	190,456	195,300	151,520	98,903	153,633	186,629	170,510	250,828
Total OPEB Liability, Ending	\$ 195,300	\$ 151,520	\$ 98,903	\$ 153,633	\$ 186,629	\$ 170,510	\$ 250,828	\$ 273,049
Nonemployer Contributing Entity Proportionate Share of the Total OPEB Liability	\$ 57,896	\$ 44,366	\$ 21,112	\$ 35,629	\$ 47,110	\$ 45,535	\$ 83,770	\$ 88,987
Employer Proportionate Share of the Total OPEB Liability	137,404	107,154	77,791	118,004	139,519	124,975	167,058	184,062
Covered Employee Payroll	\$ 1,891,656	\$ 1,627,265	\$ 1,589,886	\$ 1,582,372	\$ 1,680,353	\$ 1,738,062	\$ 1,539,598	\$ 1,627,966
Net OPEB Liability as a Percentage of Covered Employee Payroll	10.32%	9.31%	6.22%	9.71%	11.11%	9.81%	16.29%	16.77%

Note 1: Ten years of data will be presented when available.

Note 2: Changes in assumptions.

(a) The following are the discount rates used in each period:

2016	2.92%
2017	3.56%
2018	3.62%
2019	3.51%
2020	2.21%
2021	2.16%
2022	3.54%
2023	3.65%
2024	3.93%

(b) The assumed initial trend rate applicable to plan years was revised as follows:

- For the 2019 plan year - from 5.4% to 6.75%
- For the 2020 plan year - from 6.75% to 6.03%
- For the 2021 plan year - from 6.03% to 9.02%
- For the 2022 plan year - from 9.02% to 7.36%
- For the 2023 plan year - from 7.36% to 8.37%
- For the 2024 plan year - from 8.37% to 10.31%
- For the 2025 plan year - from 10.31% to 10.68%

Note 3: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**CARROLL COUNTY, TENNESSEE**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year Ended June 30, 2025**

**TENNESSEE CONSOLIDATED RETIREMENT SYSTEM**

*Valuation Date:* Actuarially determined contribution rates for 2025 were calculated based on the June 30, 2023, actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Closed (Not to Exceed 20 Years)
Remaining Amortization Period	Varies by Year
Asset Valuation	10-Year Smoothed Within a 20% Corridor to Fair Value
Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation; averaging 4%
Investment Rate of Return	6.75%, Net of Investment Expense, Including Inflation
Retirement Age	Pattern of Retirement Determined by Experience Study
Mortality	Customized Table Based on Actual Experience Including an Adjustment for Some Anticipated Improvement
Cost of Living Adjustment	2.125%

*Changes of assumptions.* In 2021, the following assumptions were changed: decreased inflation rate from 2.5 percent to 2.25 percent; decreased the investment rate of return from 7.25 percent to 6.75 percent; decreased the cost-of-living adjustment from 2.25 percent to 2.125 percent; and modified mortality assumptions. In 2017, the following assumptions were changed: decreased inflation rate from 3 percent to 2.5 percent; decreased the investment rate of return from 7.5 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.5 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4 percent; and modified mortality assumptions.

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

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*Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.*

**Solid Waste/Sanitation Fund** – The Solid Waste/Sanitation Fund is used to account for Carroll County’s garbage collection and recycling operations.

**Drug Control Fund** – The Drug Control Fund is used to account for revenues received from drug-related fines, forfeitures, and seizures.

**Other General Government Fund** – The Other General Government Fund is used to account for proceeds received from the American Rescue Plan Act.

**Constitutional Officers - Fees Fund** – The Constitutional Officers - Fees Fund is used to account for operating expenses paid directly from the fee and commission accounts of the trustee, clerks, register of deeds, and sheriff.

### DEBT SERVICE FUND

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*Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.*

**General Debt Service Fund** – The General Debt Service Fund is used to account for the accumulation of resources for, and the payment of, debt principal, interest, and related costs.

**CARROLL COUNTY, TENNESSEE**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**June 30, 2025**

**Special Revenue Funds**

	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Total
<b>ASSETS</b>					
Cash	\$ 500	\$ 0	\$ 0	\$ 25,604	\$ 26,104
Equity in Pooled Cash and Investments	634,489	306,006	1,396,266	0	2,336,761
Accounts Receivable	3,474,830	0	0	0	3,474,830
Allowance for Uncollectibles	(3,274,497)	0	0	0	(3,274,497)
Due from Component Units	0	0	0	0	0
Property Taxes Receivable	127,906	0	0	0	127,906
Allowance for Uncollectible Property Taxes	(5,708)	0	0	0	(5,708)
Total Assets	\$ 957,520	\$ 306,006	\$ 1,396,266	\$ 25,604	\$ 2,685,396
<b>LIABILITIES</b>					
Payroll Deductions Payable	\$ 3,479	\$ 0	\$ 0	\$ 0	\$ 3,479
Due to Other Funds	12,300	0	0	24,888	37,188
Due to State of Tennessee	10	0	0	0	10
Total Liabilities	\$ 15,789	\$ 0	\$ 0	\$ 24,888	\$ 40,677

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Combining Balance Sheet - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds</b>					Total
	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees		
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 117,564	\$ 0	\$ 0	\$ 0	\$ 0	117,564
Deferred Delinquent Property Taxes	3,149	0	0	0	0	3,149
Other Deferred/Unavailable Revenue	179,292	0	0	0	0	179,292
Total Deferred Inflows of Resources	<u>\$ 300,005</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>300,005</u>
<b>FUND BALANCES</b>						
Restricted:						
Restricted for General Government	\$ 0	\$ 0	\$ 1,396,266	\$ 0	\$ 0	1,396,266
Restricted for Administration of Justice	0	0	0	716	0	716
Restricted for Public Safety	0	306,006	0	0	0	306,006
Restricted for Debt Service	0	0	0	0	0	0
Committed:						
Committed for Public Health and Welfare	641,726	0	0	0	0	641,726
Committed for Debt Service	0	0	0	0	0	0
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 957,520</u>	<u>\$ 306,006</u>	<u>\$ 1,396,266</u>	<u>\$ 25,604</u>	<u>\$ 0</u>	<u>2,685,396</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Combining Balance Sheet - Nonmajor Governmental Funds (Cont.)**

	<b>Debt Service Fund</b>	Total Nonmajor Governmental Funds
<b>ASSETS</b>		
Cash	\$ 0	\$ 26,104
Equity in Pooled Cash and Investments	564,777	2,901,538
Accounts Receivable	0	3,474,830
Allowance for Uncollectibles	0	(3,274,497)
Due from Component Units	161,586	161,586
Property Taxes Receivable	240,486	368,392
Allowance for Uncollectible Property Taxes	(10,740)	(16,448)
	<u>\$ 956,109</u>	<u>\$ 3,641,505</u>
Total Assets		
<b>LIABILITIES</b>		
Payroll Deductions Payable	\$ 0	\$ 3,479
Due to Other Funds	0	37,188
Due to State of Tennessee	0	10
Total Liabilities	<u>\$ 0</u>	<u>\$ 40,677</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Combining Balance Sheet - Nonmajor Governmental Funds (Cont.)**

	<b>Debt Service Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Current Property Taxes	\$ 221,020	\$ 338,584
Deferred Delinquent Property Taxes	7,931	11,080
Other Deferred/Unavailable Revenue	0	179,292
Total Deferred Inflows of Resources	\$ 228,951	\$ 528,956
<b>FUND BALANCES</b>		
Restricted:		
Restricted for General Government	\$ 0	\$ 1,396,266
Restricted for Administration of Justice	0	716
Restricted for Public Safety	0	306,006
Restricted for Debt Service	62,196	62,196
Committed:		
Committed for Public Health and Welfare	0	641,726
Committed for Debt Service	664,962	664,962
Total Fund Balances	\$ 727,158	\$ 3,071,872
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 956,109	\$ 3,641,505

**CARROLL COUNTY, TENNESSEE**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**For the Year Ended June 30, 2025**

	<b>Special Revenue Funds</b>					Total
	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees		
<b>Revenues</b>						
Local Taxes	\$ 399,179	\$ 0	\$ 0	\$ 0	\$ 0	399,179
Fines, Forfeitures, and Penalties	0	35,569	0	0	0	35,569
Charges for Current Services	1,724,532	0	0	112,309	0	1,836,841
Other Local Revenues	79,372	0	0	0	0	79,372
State of Tennessee	67	0	0	0	0	67
Federal Government	0	0	436,366	0	0	436,366
Total Revenues	<u>\$ 2,203,150</u>	<u>\$ 35,569</u>	<u>\$ 436,366</u>	<u>\$ 112,309</u>	<u>\$ 0</u>	<u>\$ 2,787,394</u>
<b>Expenditures</b>						
Current:						
Administration of Justice	\$ 0	\$ 0	\$ 0	98,097	\$ 0	98,097
Public Safety	0	9,528	0	0	0	9,528
Public Health and Welfare	2,427,764	0	0	0	0	2,427,764
Other Operations	0	0	1,000,504	0	0	1,000,504
Highways	963	0	0	0	0	963
Debt Service:						
Principal on Debt	0	0	0	0	0	0
Interest on Debt	0	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Nonmajor Governmental Funds (Cont.)**

	<b>Special Revenue Funds</b>				Total
	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	
<b>Expenditures (Cont.)</b>					
Debt Service (Cont.)					
Other Debt Service	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Total Expenditures	<u>\$ 2,428,727</u>	<u>\$ 9,528</u>	<u>\$ 1,000,504</u>	<u>\$ 98,097</u>	<u>\$ 3,536,856</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (225,577)</u>	<u>\$ 26,041</u>	<u>\$ (564,138)</u>	<u>\$ 14,212</u>	<u>\$ (749,462)</u>
<b>Other Financing Sources (Uses)</b>					
Transfers In	\$ 29,611	\$ 0	\$ 0	\$ 0	\$ 29,611
Total Other Financing Sources (Uses)	<u>\$ 29,611</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 29,611</u>
Net Change in Fund Balances	\$ (195,966)	\$ 26,041	\$ (564,138)	\$ 14,212	\$ (719,851)
Fund Balance, July 1, 2024	<u>837,692</u>	<u>279,965</u>	<u>1,960,404</u>	<u>(13,496)</u>	<u>3,064,565</u>
Fund Balance, June 30, 2025	<u>\$ 641,726</u>	<u>\$ 306,006</u>	<u>\$ 1,396,266</u>	<u>\$ 716</u>	<u>\$ 2,344,714</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Nonmajor Governmental Funds (Cont.)**

	<b>Debt Service Fund</b>		Total
	General	Debt	Nonmajor
	Service	Service	Governmental Funds
<b>Revenues</b>			
Local Taxes	\$ 299,294		\$ 698,473
Fines, Forfeitures, and Penalties	0		35,569
Charges for Current Services	0		1,836,841
Other Local Revenues	0		79,372
State of Tennessee	0		67
Federal Government	0		436,366
Total Revenues	<u>\$ 299,294</u>		<u>\$ 3,086,688</u>
<b>Expenditures</b>			
Current:			
Administration of Justice	\$ 0		\$ 98,097
Public Safety	0		9,528
Public Health and Welfare	0		2,427,764
Other Operations	0		1,000,504
Highways	0		963
Debt Service:			
Principal on Debt	322,000		322,000
Interest on Debt	108,561		108,561

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Nonmajor Governmental Funds (Cont.)**

	<b>Debt Service Fund</b>	<b>Total Nonmajor Governmental Funds</b>
	General Debt Service	Total Nonmajor Governmental Funds
<b>Expenditures (Cont.)</b>		
Debt Service (Cont.)		
Other Debt Service	\$ 5,219	\$ 5,219
Total Expenditures	<u>\$ 435,780</u>	<u>\$ 3,972,636</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (136,486)</u>	<u>\$ (885,948)</u>
<b>Other Financing Sources (Uses)</b>		
Transfers In	\$ 14,750	\$ 44,361
Total Other Financing Sources (Uses)	<u>\$ 14,750</u>	<u>\$ 44,361</u>
Net Change in Fund Balances	\$ (121,736)	\$ (841,587)
Fund Balance, July 1, 2024	<u>848,894</u>	<u>3,913,459</u>
Fund Balance, June 30, 2025	<u>\$ 727,158</u>	<u>\$ 3,071,872</u>

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Solid Waste/Sanitation Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 399,179	\$ 451,771	\$ 451,771	\$ (52,592)
Charges for Current Services	1,724,532	1,837,500	1,837,500	(112,968)
Other Local Revenues	79,372	100,000	100,000	(20,628)
State of Tennessee	67	98,800	98,800	(98,733)
Total Revenues	<u>\$ 2,203,150</u>	<u>\$ 2,488,071</u>	<u>\$ 2,488,071</u>	<u>\$ (284,921)</u>
<b>Expenditures</b>				
Public Health and Welfare				
Waste Pickup	\$ 1,817,427	\$ 1,818,939	\$ 1,818,939	1,512
Recycling Center	610,337	617,260	662,260	51,923
Highways				
Litter and Trash Collection	963	48,800	48,800	47,837
Total Expenditures	<u>\$ 2,428,727</u>	<u>\$ 2,484,999</u>	<u>\$ 2,529,999</u>	<u>\$ 101,272</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (225,577)</u>	<u>\$ 3,072</u>	<u>\$ (41,928)</u>	<u>\$ (183,649)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 29,611	\$ 0	\$ 0	\$ 29,611
Total Other Financing Sources	<u>\$ 29,611</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 29,611</u>
Net Change in Fund Balance	\$ (195,966)	\$ 3,072	\$ (41,928)	\$ (154,038)
Fund Balance, July 1, 2024	<u>837,692</u>	<u>736,319</u>	<u>736,319</u>	<u>101,373</u>
Fund Balance, June 30, 2025	<u>\$ 641,726</u>	<u>\$ 739,391</u>	<u>\$ 694,391</u>	<u>\$ (52,665)</u>

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Drug Control Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Fines, Forfeitures, and Penalties	\$ 35,569	\$ 89,000	\$ 89,000	\$ (53,431)
Total Revenues	\$ 35,569	\$ 89,000	\$ 89,000	\$ (53,431)
<b>Expenditures</b>				
Public Safety				
Drug Enforcement	\$ 9,528	\$ 30,294	\$ 30,294	\$ 20,766
Total Expenditures	\$ 9,528	\$ 30,294	\$ 30,294	\$ 20,766
Excess (Deficiency) of Revenues Over Expenditures	\$ 26,041	\$ 58,706	\$ 58,706	\$ (32,665)
Net Change in Fund Balance	\$ 26,041	\$ 58,706	\$ 58,706	\$ (32,665)
Fund Balance, July 1, 2024	279,965	283,419	283,419	(3,454)
Fund Balance, June 30, 2025	\$ 306,006	\$ 342,125	\$ 342,125	\$ (36,119)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Other General Government Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Federal Government	\$ 436,366	\$ 3,922,520	\$ 3,922,520	\$ (3,486,154)
Total Revenues	\$ 436,366	\$ 3,922,520	\$ 3,922,520	\$ (3,486,154)
<b>Expenditures</b>				
Other Operations				
American Rescue Plan Act Grant #1	\$ 77,091	\$ 0	\$ 77,091	\$ 0
American Rescue Plan Act Grant #6	0	2,000,000	1,578,634	1,578,634
American Rescue Plan Act Grant #7	0	0	111,254	111,254
American Rescue Plan Act Grant #10	193,987	168,987	193,987	0
American Rescue Plan Act Grant A	461,999	368,520	762,519	300,520
American Rescue Plan Act Grant C	0	500,000	459,367	459,367
American Rescue Plan Act Grant D	267,427	558,901	558,901	291,474
American Rescue Plan Act Grant H	0	1,854,000	1,844,909	1,844,909
American Rescue Plan Act Grant I	0	26,993	251,993	251,993
Total Expenditures	\$ 1,000,504	\$ 5,477,401	\$ 5,838,655	\$ 4,838,151
Excess (Deficiency) of Revenues Over Expenditures	\$ (564,138)	\$ (1,554,881)	\$ (1,916,135)	\$ 1,351,997
Net Change in Fund Balance	\$ (564,138)	\$ (1,554,881)	\$ (1,916,135)	\$ 1,351,997
Fund Balance, July 1, 2024	1,960,404	1,953,397	1,953,397	7,007
Fund Balance, June 30, 2025	\$ 1,396,266	\$ 398,516	\$ 37,262	\$ 1,359,004

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 General Debt Service Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 299,294	\$ 306,711	\$ 306,711	\$ (7,417)
Total Revenues	\$ 299,294	\$ 306,711	\$ 306,711	\$ (7,417)
<b>Expenditures</b>				
Principal on Debt				
General Government	\$ 322,000	\$ 322,000	\$ 322,000	\$ 0
Interest on Debt				
General Government	108,561	108,563	108,563	2
Other Debt Service				
General Government	5,219	16,000	16,000	10,781
Total Expenditures	\$ 435,780	\$ 446,563	\$ 446,563	\$ 10,783
Excess (Deficiency) of Revenues Over Expenditures	\$ (136,486)	\$ (139,852)	\$ (139,852)	\$ 3,366
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 14,750	\$ 0	\$ 0	\$ 14,750
Total Other Financing Sources	\$ 14,750	\$ 0	\$ 0	\$ 14,750
Net Change in Fund Balance	\$ (121,736)	\$ (139,852)	\$ (139,852)	\$ 18,116
Fund Balance, July 1, 2024	848,894	802,385	802,385	46,509
Fund Balance, June 30, 2025	\$ 727,158	\$ 662,533	\$ 662,533	\$ 64,625

## CUSTODIAL FUNDS

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*Custodial Funds are used to account for assets held by the county in a custodial capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Custodial Funds are reported using the economic resources measurement focus and the accrual basis of accounting. Custodial fund reporting focuses on net position and changes in net position. Custodial funds are distinguished from trust funds by the absence of a trust agreement or equivalent arrangement.*

**Cities - Sales Tax Fund** – The Cities - Sales Tax Fund is used to account for the second half of the sales tax revenues collected inside incorporated cities of the county. These revenues are received by the county from the state of Tennessee and forwarded to the various cities on a monthly basis.

**Special School District Fund** – The Special School District Fund is used to account for property taxes collected for the five-area special school districts and the districts' share of education revenues collected by the county, which must be apportioned between various school systems on an average daily attendance basis. These collections are remitted to the districts monthly.

**Constitutional Officers - Custodial Fund** – The Constitutional Officers - Custodial Fund is used to account for amounts collected in a custodial capacity by the county clerk; circuit, general sessions, and juvenile courts clerk; clerk and master; register of deeds; and sheriff. Such collections include amounts due the state, cities, litigants, heirs, and others.

**District Attorney General Fund** – The District Attorney General Fund is used to account for restricted revenue held for the benefit of the Office of District Attorney General.

**CARROLL COUNTY, TENNESSEE**  
**Combining Statement of Net Position - Custodial Funds**  
**June 30, 2025**

	<b>Custodial Funds</b>				
	Cities - Sales Tax	Special School District	Constitu- tional Officers - Custodial	District Attorney General	Total
<b>ASSETS</b>					
Cash	\$ 0	\$ 0	\$ 1,686,363	\$ 0	\$ 1,686,363
Equity in Pooled Cash and Investments	0	496,415	0	139,115	635,530
Accounts Receivable	0	0	23,918	0	23,918
Due from Other Governments	711,678	875,482	0	1,828	1,588,988
Property Taxes Receivable	0	3,830,288	0	0	3,830,288
Allowance for Uncollectible Property Taxes	0	(170,939)	0	0	(170,939)
<b>Total Assets</b>	<b>\$ 711,678</b>	<b>\$ 5,031,246</b>	<b>\$ 1,710,281</b>	<b>\$ 140,943</b>	<b>\$ 7,594,148</b>
<b>LIABILITIES</b>					
Due to Other Taxing Units	\$ 711,678	\$ 1,511,295	\$ 0	\$ 0	\$ 2,222,973
<b>Total Liabilities</b>	<b>\$ 711,678</b>	<b>\$ 1,511,295</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,222,973</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 0	\$ 3,519,951	\$ 0	\$ 0	\$ 3,519,951
<b>Total Deferred Inflows of Resources</b>	<b>\$ 0</b>	<b>\$ 3,519,951</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 3,519,951</b>
<b>NET POSITION</b>					
Restricted for Individuals, Organizations, and Other Governments	\$ 0	\$ 0	\$ 1,710,281	\$ 140,943	\$ 1,851,224
<b>Total Net Position</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 1,710,281</b>	<b>\$ 140,943</b>	<b>\$ 1,851,224</b>

**CARROLL COUNTY, TENNESSEE**  
**Combining Statement of Changes in Net Position - Custodial Funds**  
**For the Year Ended June 30, 2025**

	<b>Custodial Funds</b>					Total
	Cities - Sales Tax	Special School District	Constitu- tional Officers - Custodial	District Attorney General		
<b>Additions</b>						
Sales Tax Collections for Other Governments	\$ 4,066,319	\$ 0	\$ 0	\$ 0	\$ 0	\$ 4,066,319
ADA - Educational Funds Collected for Cities	0	10,964,122	0	0	0	10,964,122
Fines/Fees and Other Collections	0	0	8,172,683	0	0	8,172,683
District Attorney General Collections	0	0	0	20,228	0	20,228
<b>Total Additions</b>	<b>\$ 4,066,319</b>	<b>\$ 10,964,122</b>	<b>\$ 8,172,683</b>	<b>\$ 20,228</b>	<b>\$ 0</b>	<b>\$ 23,223,352</b>
<b>Deductions</b>						
Payment of Sales Tax Collections for Other Governments	\$ 4,066,319	\$ 0	\$ 0	\$ 0	\$ 0	\$ 4,066,319
Payments to City School Systems	0	10,964,122	0	0	0	10,964,122
Payments to State	0	0	3,459,169	0	0	3,459,169
Payments to Cities, Individuals, and Others	0	0	4,444,472	0	0	4,444,472
Payment of District Attorney General Expenses	0	0	0	3,575	0	3,575
<b>Total Deductions</b>	<b>\$ 4,066,319</b>	<b>\$ 10,964,122</b>	<b>\$ 7,903,641</b>	<b>\$ 3,575</b>	<b>\$ 0</b>	<b>\$ 22,937,657</b>
Change in Net Position	\$ 0	\$ 0	\$ 269,042	\$ 16,653	\$ 0	\$ 285,695
Net Position July 1, 2024	0	0	1,441,239	124,290	0	1,565,529
<b>Net Position June 30, 2025</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 1,710,281</b>	<b>\$ 140,943</b>	<b>\$ 0</b>	<b>\$ 1,851,224</b>

## CARROLL COUNTY SCHOOL DEPARTMENT

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*This section presents combining and individual fund financial statements for the Carroll County School Department, a discretely presented component unit. The school department uses a General Fund and two Special Revenue Funds.*

**General Purpose School Fund** – The General Purpose School Fund is used to account for general operations of the school department.

**School Transportation Fund** – The School Transportation Fund is used to account for transportation of all students in the county school system and the special school districts.

**Internal School Fund** – The Internal School Fund is used to account for funds held at the individual schools for internal school use such as the purchase of supplies, school clubs, and student activities.

**CARROLL COUNTY, TENNESSEE**

**Statement of Activities**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2025**

Functions/Programs	Expenses	Program Revenues		Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Position Total Governmental Activities
Governmental Activities:				
Instruction	\$ 801,578	\$ 640,179	\$ 189,579	\$ 28,180
Support Services	3,184,843	90,380	2,280	(3,092,183)
Operation of Non-instructional Services	44,351		0	(44,351)
Total Governmental Activities	<u>\$ 4,030,772</u>	<u>\$ 730,559</u>	<u>\$ 191,859</u>	<u>\$ (3,108,354)</u>
General Revenues:				
Taxes:				
Property Taxes Levied for General Purposes				\$ 368,465
Local Option Sales Taxes				147,132
Grants & Contributions not restricted for specific programs				2,242,366
Unrestricted Investment Income				7,641
Miscellaneous				3,014
Total General Revenues				<u>\$ 2,768,618</u>
Change in Net Position				\$ (339,736)
Net Position, July 1, 2024				10,761,938
Restatement - See Note I.D.9.				<u>(6,009)</u>
Net Position, June 30, 2025				<u>\$ 10,416,193</u>

**CARROLL COUNTY, TENNESSEE**  
**Balance Sheet - Governmental Funds**  
 Discretely Presented Carroll County School Department  
**June 30, 2025**

	Major Funds		Nonmajor Fund	Total Governmental Funds
	General Purpose School	School Transportation	Internal School	
<b>ASSETS</b>				
Cash	\$ 0	\$ 0	\$ 36,165	\$ 36,165
Equity in Pooled Cash and Investments	6,321,962	1,018,990	0	7,340,952
Accounts Receivable	76,886	0	0	76,886
Due from Other Governments	156,894	0	0	156,894
Property Taxes Receivable	0	256,353	0	256,353
Allowance for Uncollectible Property Taxes	0	(11,450)	0	(11,450)
Restricted Assets	33,643	0	0	33,643
<b>Total Assets</b>	<b>\$ 6,589,385</b>	<b>\$ 1,263,893</b>	<b>\$ 36,165</b>	<b>\$ 7,889,443</b>
<b>LIABILITIES</b>				
Accounts Payable	\$ 11,772	\$ 0	\$ 0	\$ 11,772
Payroll Deductions Payable	36,073	1,886	0	37,959
Due to Primary Government	0	161,586	0	161,586
<b>Total Liabilities</b>	<b>\$ 47,845</b>	<b>\$ 163,472</b>	<b>\$ 0</b>	<b>\$ 211,317</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Current Property Taxes	\$ 0	\$ 235,599	\$ 0	\$ 235,599
Deferred Delinquent Property Taxes	0	7,905	0	7,905
Other Deferred/Unavailable Revenue	13,115	0	0	13,115
<b>Total Deferred Inflows of Resources</b>	<b>\$ 13,115</b>	<b>\$ 243,504</b>	<b>\$ 0</b>	<b>\$ 256,619</b>
<b>FUND BALANCES</b>				
Restricted:				
Restricted for Education	\$ 0	\$ 0	\$ 36,165	\$ 36,165
Restricted for Instruction	11,764	0	0	11,764
Restricted for Hybrid Retirement Stabilization Funds	33,643	0	0	33,643
Committed:				
Committed for Education	694,313	0	0	694,313
Committed for Support Services	0	856,917	0	856,917
Unassigned	5,788,705	0	0	5,788,705
<b>Total Fund Balances</b>	<b>\$ 6,528,425</b>	<b>\$ 856,917</b>	<b>\$ 36,165</b>	<b>\$ 7,421,507</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 6,589,385</b>	<b>\$ 1,263,893</b>	<b>\$ 36,165</b>	<b>\$ 7,889,443</b>

**CARROLL COUNTY, TENNESSEE****Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position**

Discretely Presented Carroll County School Department

**June 30, 2025**

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit I-2)		\$ 7,421,507	
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.			
Add: land	\$ 176,489		
Add: buildings and improvements net of accumulated depreciation	150,322		
Add: other capital assets net of accumulated depreciation	<u>2,428,086</u>	2,754,897	
(2) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.			
Less: net pension liability - agent plan	\$ (107,995)		
Less: net OPEB liability	(184,062)		
Less: compensated absences payable	<u>(13,224)</u>	(305,281)	
(3) Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions and OPEB will be amortized and recognized as a component of pension and OPEB expense in future years.			
Add: deferred outflows of resources related to pensions	\$ 372,954		
Less: deferred inflows resources related to pensions	(128,362)		
Add: deferred outflows of resources related to OPEB	58,303		
Less: deferred inflows resources related to OPEB	<u>(61,881)</u>	241,014	
(4) Net pension assets are not current financial resources and therefore are not reported in the governmental funds.			
Add: net pension asset - teacher retirement plan	\$ 6,336		
Add: net pension asset - teacher legacy pension plan	<u>276,700</u>	283,036	
(5) Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the governmental funds.			<u>21,020</u>
Net position of governmental activities (Exhibit A)		<u>\$ 10,416,193</u>	

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Governmental Funds**  
Discretely Presented Carroll County School Department  
**For the Year Ended June 30, 2025**

	Major Funds		Nonmajor	Total
	General Purpose School	School Transportation	Fund Internal School	
<b>Revenues</b>				
Local Taxes	\$ 146,158	\$ 402,183	\$ 0	\$ 548,341
Licenses and Permits	48	0	0	48
Charges for Current Services	730,559	0	0	730,559
Other Local Revenues	10,655	0	49,298	59,953
State of Tennessee	1,622,960	562,378	0	2,185,338
Federal Government	130,828	0	0	130,828
Other Governments and Citizens Groups	23,520	0	0	23,520
<b>Total Revenues</b>	<b>\$ 2,664,728</b>	<b>\$ 964,561</b>	<b>\$ 49,298</b>	<b>\$ 3,678,587</b>
<b>Expenditures</b>				
Current:				
Instruction	\$ 760,019	\$ 0	\$ 0	\$ 760,019
Support Services	2,742,126	714,135	0	3,456,261
Operation of Non-Instructional Services	0	0	39,929	39,929
Capital Outlay	133,605	0	0	133,605
<b>Total Expenditures</b>	<b>\$ 3,635,750</b>	<b>\$ 714,135</b>	<b>\$ 39,929</b>	<b>\$ 4,389,814</b>
Excess (Deficiency) of Revenues Over Expenditures	\$ (971,022)	\$ 250,426	\$ 9,369	\$ (711,227)
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 0	\$ 71,886	\$ 0	\$ 71,886
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 0</b>	<b>\$ 71,886</b>	<b>\$ 0</b>	<b>\$ 71,886</b>
Net Change in Fund Balances	\$ (971,022)	\$ 322,312	\$ 9,369	\$ (639,341)
Fund Balance, July 1, 2024	7,499,447	534,605	26,796	8,060,848
<b>Fund Balance, June 30, 2025</b>	<b>\$ 6,528,425</b>	<b>\$ 856,917</b>	<b>\$ 36,165</b>	<b>\$ 7,421,507</b>

**CARROLL COUNTY, TENNESSEE****Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2025**

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit I-4)		\$ (639,341)
(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:		
Add: capital assets purchased in the current period	\$ 772,950	
Less: current-year depreciation expense	<u>(412,839)</u>	360,111
(2) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Add: deferred delinquent property taxes and other deferred June 30, 2025	\$ 21,020	
Less: deferred delinquent property taxes and other deferred June 30, 2024	<u>(16,778)</u>	4,242
(3) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Change in net pension liability - agent plan	\$ 47,907	
Change in net pension asset - teacher retirement plan	999	
Change in net pension asset - teacher legacy pension plan	105,015	
Change in deferred outflows related to pensions	(113,618)	
Change in deferred inflows related to pensions	(84,573)	
Change in net OPEB liability	(17,004)	
Change in deferred outflows related to OPEB	(9,350)	
Change in deferred inflows related to OPEB	13,091	
Change in compensated absences payable	<u>(7,215)</u>	<u>(64,748)</u>
Change in net position of governmental activities (Exhibit B)		<u><u>\$ (339,736)</u></u>

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
Discretely Presented Carroll County School Department  
General Purpose School Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 146,158	\$ 100,000	\$ 100,000	\$ 46,158
Licenses and Permits	48	50	50	(2)
Charges for Current Services	730,559	707,803	707,803	22,756
Other Local Revenues	10,655	110,500	110,500	(99,845)
State of Tennessee	1,622,960	1,642,450	1,645,311	(22,351)
Federal Government	130,828	0	0	130,828
Other Governments and Citizens Groups	23,520	0	23,520	0
<b>Total Revenues</b>	<b>\$ 2,664,728</b>	<b>\$ 2,560,803</b>	<b>\$ 2,587,184</b>	<b>\$ 77,544</b>
<b>Expenditures</b>				
Instruction				
Regular Instruction Program	\$ 615	\$ 0	\$ 615	\$ 0
Alternative Instruction Program	108,689	120,141	120,141	11,452
Career and Technical Education Program	650,715	698,484	704,484	53,769
Support Services				
Attendance	15,285	18,409	18,409	3,124
Health Services	2,446	4,710	4,710	2,264
Other Student Support	182,751	158,441	181,961	(790)
Career and Technical Education Program	5,455	10,500	10,500	5,045
Technology	99,727	130,202	130,202	30,475
Adult Programs	2,000	2,000	2,000	0
Other Programs	1,246	1,000	2,246	1,000
Board of Education	147,267	158,750	158,750	11,483
Director of Schools	164,235	168,648	169,648	5,413
Office of the Principal	105,907	109,434	109,434	3,527
Fiscal Services	159,108	169,600	169,600	10,492
Operation of Plant	129,635	168,700	168,700	39,065
Maintenance of Plant	70,463	97,992	97,992	27,529
Transportation	1,656,601	1,784,388	1,784,388	127,787
Capital Outlay				
Regular Capital Outlay	133,605	200,000	200,000	66,395
<b>Total Expenditures</b>	<b>\$ 3,635,750</b>	<b>\$ 4,001,399</b>	<b>\$ 4,033,780</b>	<b>\$ 398,030</b>
Excess (Deficiency) of Revenues Over Expenditures	\$ (971,022)	\$ (1,440,596)	\$ (1,446,596)	\$ 475,574
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 0	\$ 10,000	\$ 10,000	\$ (10,000)
<b>Total Other Financing Sources</b>	<b>\$ 0</b>	<b>\$ 10,000</b>	<b>\$ 10,000</b>	<b>\$ (10,000)</b>
Net Change in Fund Balance	\$ (971,022)	\$ (1,430,596)	\$ (1,436,596)	\$ 465,574
Fund Balance, July 1, 2024	7,499,447	7,460,766	7,460,766	38,681
Fund Balance, June 30, 2025	\$ 6,528,425	\$ 6,030,170	\$ 6,024,170	\$ 504,255

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Actual and Budget**  
 Discretely Presented Carroll County School Department  
 School Transportation Fund  
**For the Year Ended June 30, 2025**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 402,183	\$ 477,317	\$ 477,317	\$ (75,134)
Other Local Revenues	0	416,019	0	0
State of Tennessee	562,378	0	416,019	146,359
Total Revenues	<u>\$ 964,561</u>	<u>\$ 893,336</u>	<u>\$ 893,336</u>	<u>\$ 71,225</u>
<b>Expenditures</b>				
Support Services				
Board of Education	\$ 13,427	\$ 11,000	\$ 18,500	\$ 5,073
Transportation	700,708	993,698	993,698	292,990
Total Expenditures	<u>\$ 714,135</u>	<u>\$ 1,004,698</u>	<u>\$ 1,012,198</u>	<u>\$ 298,063</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 250,426</u>	<u>\$ (111,362)</u>	<u>\$ (118,862)</u>	<u>\$ 369,288</u>
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 71,886	\$ 0	\$ 0	\$ 71,886
Total Other Financing Sources	<u>\$ 71,886</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 71,886</u>
Net Change in Fund Balance	\$ 322,312	\$ (111,362)	\$ (118,862)	\$ 441,174
Fund Balance, July 1, 2024	<u>534,605</u>	<u>616,979</u>	<u>616,979</u>	<u>(82,374)</u>
Fund Balance, June 30, 2025	<u><u>\$ 856,917</u></u>	<u><u>\$ 505,617</u></u>	<u><u>\$ 498,117</u></u>	<u><u>\$ 358,800</u></u>

# MISCELLANEOUS SCHEDULES

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Changes in Long-term Note and Other Loan**  
**For the Year Ended June 30, 2025**

Description of Indebtedness	Original Amount of Issue	Interest Rate	Date of Issue	Last Maturity Date	Outstanding 7-1-24	Paid and/or Matured During Period	Outstanding 6-30-25
<b>NOTE PAYABLE</b>							
Payable through Highway/Public Works Fund Equipment	\$ 268,000	4.28 %	11-29-22	9-9-24	\$ 205,000	\$ 205,000	\$ 0
Total Note Payable					<u>\$ 205,000</u>	<u>\$ 205,000</u>	<u>\$ 0</u>
<b>OTHER LOAN PAYABLE</b>							
Payable through General Debt Service Fund Jail Renovation	8,164,130	2.32	2-22-12	3-1-37	\$ 4,825,000	\$ 322,000	\$ 4,503,000
Total Other Loan Payable					<u>\$ 4,825,000</u>	<u>\$ 322,000</u>	<u>\$ 4,503,000</u>

**CARROLL COUNTY, TENNESSEE****Schedule of Long-term Debt Requirements by Year**

<b>Year Ending June 30</b>	<b>Other Loan</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 330,000	\$ 101,318	\$ 431,318
2027	337,000	93,893	430,893
2028	345,000	86,310	431,310
2029	353,000	78,548	431,548
2030	361,000	70,605	431,605
2031	370,000	62,483	432,483
2032	378,000	54,158	432,158
2033	387,000	45,653	432,653
2034	396,000	36,945	432,945
2035	406,000	28,035	434,035
2036	415,000	18,900	433,900
2037	425,000	9,563	434,563
<b>Total</b>	<b>\$ 4,503,000</b>	<b>\$ 686,411</b>	<b>\$ 5,189,411</b>

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Transfers**  
**For the Year Ended June 30, 2025**

<b>From Fund</b>	<b>To Fund</b>	<b>Purpose</b>	<b>Amount</b>
General Fund	Highway/Public Works	Debt retirement	\$ 209,726
Public Utility	General	Payment in-lieu-of taxes	402,049
"	Solid Waste/Sanitation	"	29,611
"	Highway/Public Works	"	45,612
"	General Debt Service	"	<u>14,750</u>
Total Transfers			<u><u>\$ 701,748</u></u>

**CARROLL COUNTY, TENNESSEE****Schedule of Salaries and Official Bonds of Principal Officials**

Primary Government and Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2025**

<b>Official</b>	<b>Salary</b>	<b>Authorization</b>	<b>Bond</b>	<b>Surety</b>
<b>County Mayor</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 121,017</u>			
<b>Road Supervisors</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 156,824</u> (2)			
<b>Director of Schools</b>		State Board of Education and County Board of Education	(1)	Tennessee Risk Management Trust
Base salary	\$ 122,572			
Chief executive officer training supplement	1,000			
Total compensation	<u>\$ 123,572</u>			
<b>Trustee</b>		Section 8-24-102, <i>TCA</i>	\$ 895,727	RLI Insurance Company
Base salary/Total compensation	<u>\$ 95,251</u>			
<b>Assessor of Property</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 95,251</u>			
<b>County Clerk</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 95,251</u>			
<b>Circuit, General Sessions and Juvenile Courts Clerk</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 95,251</u>			
<b>Clerk and Master</b>		Section 8-24-102, <i>TCA</i> , and Chancery Court Judge	(1)	Local Government Property and Casualty Fund
Base salary	\$ 95,251			
Special commissioner fees	9,809			
Total compensation	<u>\$ 105,060</u>			
<b>Register of Deeds</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 95,251</u>			
<b>Sheriff</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary	\$ 104,776			
Superintendent of workhouse	10,478			
Law enforcement training supplement	1,600			
Total compensation	<u>\$ 116,854</u>			
<b>Administrator of Elections</b>		Section 2-12-208, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 85,726</u>			
Employee Blanket Bonds:				
Employee Fidelity - County Departments			400,000	Local Government Property and Casualty Fund
Employee Fidelity - School Department			400,000	Tennessee Risk Management Trust

(1) Official is under the employee fidelity insurance coverage.

(2) Includes two highway commissioners' salaries at \$78,412 each.

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types****For the Year Ended June 30, 2025**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Local Taxes</b>						
County Property Taxes						
Current Property Tax	\$ 5,032,721	\$ 370,663	\$ 0	\$ 0	\$ 0	\$ 568,853
Trustee's Collections - Prior Year	119,928	8,832	0	0	0	9,539
Circuit Clerk/Clerk and Master Collections - Prior Years	106,578	7,850	0	0	0	7,553
Interest and Penalty	27,501	2,010	0	0	0	2,617
Payments in-Lieu-of Taxes - T.V.A.	12	0	0	0	0	0
Payments in-Lieu-of Taxes - Other	138,467	9,824	0	0	0	15,132
County Local Option Taxes						
Local Option Sales Tax	875,591	0	0	0	0	0
Wheel Tax	648,569	0	0	0	0	509,590
Litigation Tax - General	44,603	0	0	0	0	0
Litigation Tax - Special Purpose	76,628	0	0	0	0	0
Litigation Tax - Jail, Workhouse, or Courthouse	0	0	0	0	0	0
Business Tax	293,095	0	0	0	0	0
Mineral Severance Tax	0	0	0	0	0	6,970
Statutory Local Taxes						
Bank Excise Tax	157,307	0	0	0	0	0
Wholesale Beer Tax	69,977	0	0	0	0	0
Beer Privilege Tax	1,119	0	0	0	0	0
<b>Total Local Taxes</b>	<b>\$ 7,592,096</b>	<b>\$ 399,179</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 1,120,254</b>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Licenses and Permits</b>						
Licenses						
Cable TV Franchise	\$ 5,106	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Permits						
Building Permits	675	0	0	0	0	0
<b>Total Licenses and Permits</b>	<b>\$ 5,781</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>Fines, Forfeitures, and Penalties</b>						
Circuit Court						
Fines	\$ 3,078	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Officers Costs	4,942	0	0	0	0	0
Drug Control Fines	3,999	0	4,722	0	0	0
Drug Court Fees	1,119	0	0	0	0	0
Jail Fees	3,230	0	0	0	0	0
DUI Treatment Fines	841	0	0	0	0	0
Data Entry Fee - Circuit Court	846	0	0	0	0	0
Victims Assistance Assessments	3,636	0	0	0	0	0
General Sessions Court						
Fines	21,992	0	0	0	0	0
Officers Costs	76,475	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Fines, Forfeitures, and Penalties (Cont.)</b>						
General Sessions Court (Cont.)						
Game and Fish Fines	\$ 34	\$ 0	\$ 0	\$ 0	\$ 0	0
Drug Control Fines	8,277	0	8,697	0	0	0
Drug Court Fees	6,562	0	0	0	0	0
Jail Fees	13,169	0	0	0	0	0
Judicial Commissioner Fees	53	0	0	0	0	0
DUI Treatment Fines	7,027	0	0	0	0	0
Data Entry Fee - General Sessions Court	7,031	0	0	0	0	0
Courtroom Security Fee	53	0	0	0	0	0
Victims Assistance Assessments	18,160	0	0	0	0	0
Juvenile Court						
Fines	52	0	0	0	0	0
Officers Costs	48	0	0	0	0	0
Data Entry Fee - Juvenile Court	245	0	0	0	0	0
Chancery Court						
Officers Costs	1,066	0	0	0	0	0
Data Entry Fee - Chancery Court	7,563	0	0	0	0	0
Judicial District Drug Program						
Drug Task Force Forfeitures and Seizures	11,656	0	22,150	0	0	0
<b>Total Fines, Forfeitures, and Penalties</b>	<b>\$ 201,154</b>	<b>\$ 0</b>	<b>\$ 35,569</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>0</b>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Charges for Current Services</b>						
General Service Charges						
Residential Waste Collection Charge	\$ 0	\$ 1,703,981	\$ 0	\$ 0	\$ 0	\$ 0
Solid Waste Disposal Fee	0	932	0	0	0	0
Surcharge - Waste Tire Disposal	0	19,619	0	0	0	0
Fees						
Library Fees	648	0	0	0	0	0
Archives and Records Management Fee	10,423	0	0	0	0	0
Greenbelt Late Application Fee	1,250	0	0	0	0	0
Telephone Commissions	88,661	0	0	0	0	0
Additional Fees - Titling and Registration	20,604	0	0	0	0	0
Constitutional Officers' Fees and Commissions	0	0	0	0	112,309	0
Data Processing Fee - Register	8,818	0	0	0	0	0
Data Processing Fee - Sheriff	4,743	0	0	0	0	0
Sexual Offender Registration Fee - Sheriff	3,900	0	0	0	0	0
Data Processing Fee - County Clerk	2,628	0	0	0	0	0
Subscription and Electronic Filing Fee - Circuit and General Sessions	1,500	0	0	0	0	0
Vehicle Insurance Coverage and Reinstatement Fees	4,701	0	0	0	0	0
Education Charges						
Contract for Instructional Services with Other LEA's	216,309	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Charges for Current Services (Cont.)</b>						
Education Charges (Cont.)						
Contract for Student Support Services with Other LEA's	\$ 189,704	\$ 0	\$ 0	\$ 0	\$ 0	0
Other Charges for Services	1,600	0	0	0	0	0
<b>Total Charges for Current Services</b>	<b>\$ 555,489</b>	<b>\$ 1,724,532</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 112,309</b>	<b>\$ 0</b>
<b>Other Local Revenues</b>						
Recurring Items						
Investment Income	\$ 863,249	\$ 0	\$ 0	\$ 0	\$ 0	0
Lease/Rentals/PPP	113,268	0	0	0	0	0
Commissary Sales	59,797	0	0	0	0	0
Sale of Gasoline	259,253	0	0	0	0	0
Sale of Recycled Materials	12,423	71,859	0	0	0	849
Miscellaneous Refunds	81,349	438	0	0	0	1,886
Nonrecurring Items						
Sale of Equipment	67,950	7,075	0	0	0	0
Sale of Property	18,949	0	0	0	0	0
Contributions and Gifts	20,105	0	0	0	0	0
Other Local Revenues						
Other Local Revenues	183,457	0	0	0	0	0
<b>Total Other Local Revenues</b>	<b>\$ 1,679,800</b>	<b>\$ 79,372</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>2,735</b>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Fees Received From County Officials</b>						
Excess Fees						
Clerk and Master	\$ 16,580	\$ 0	\$ 0	\$ 0	\$ 0	0
Fees In-Lieu-of Salary						
County Clerk	311,830	0	0	0	0	0
Circuit Court Clerk	43,206	0	0	0	0	0
General Sessions Court Clerk	143,638	0	0	0	0	0
Juvenile Court Clerk	5,311	0	0	0	0	0
Register	132,354	0	0	0	0	0
Sheriff	17,204	0	0	0	0	0
Trustee	465,631	0	0	0	0	0
<b>Total Fees Received From County Officials</b>	<b>\$ 1,135,754</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>0</b>
<b>State of Tennessee</b>						
General Government Grants						
Juvenile Services Program	\$ 9,000	\$ 0	\$ 0	\$ 0	\$ 0	0
Airport Maintenance Program	14,954	0	0	0	0	0
Aging Programs	44,810	0	0	0	0	0
Alternative School Program	1,350,629	0	0	0	0	0
Other General Government Grants	33,160	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>State of Tennessee (Cont.)</b>						
Public Safety Grants						
Law Enforcement Training Programs	\$ 50,350	\$ 0	\$ 0	\$ 0	\$ 0	0
School Resource Officer Grants	528,200	0	0	0	0	0
Other Public Safety Grants	296,467	0	0	0	0	0
Health and Welfare Grants						
Health Department Programs	118,947	0	0	0	0	0
Public Works Grants						
Litter Program	0	67	0	0	0	0
Other State Revenues						
Beer Tax	17,752	0	0	0	0	0
Vehicle Certificate of Title Fees	7,177	0	0	0	0	0
Alcoholic Beverage Tax	96,793	0	0	0	0	0
Opioid Settlement Funds - TN Abatement Council	118,460	0	0	0	0	0
State Revenue Sharing - T.V.A.	339,144	0	0	0	0	0
State Revenue Sharing - Telecommunications	15,938	0	0	0	0	0
State Shared Sports Gaming Privilege Tax	30,901	0	0	0	0	0
Emergency Hospital - Prisoners	30,842	0	0	0	0	0
Contracted Prisoner Boarding	670,063	0	0	0	0	0
Gasoline and Motor Fuel Tax	0	0	0	0	0	2,792,721

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>State of Tennessee (Cont.)</b>						
Other State Revenues (Cont.)						
Hybrid/Electric Vehicle Registration Fee	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	31,077
Petroleum Special Tax	0	0	0	0	0	18,844
Registrar's Salary Supplement	15,164	0	0	0	0	0
Other State Grants	77,875	0	0	0	0	0
Other State Revenues	61,279	0	0	0	0	0
<b>Total State of Tennessee</b>	<b>\$ 3,927,905</b>	<b>\$ 67</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>2,842,642</b>
<b>Federal Government</b>						
Federal Through State						
Civil Defense Reimbursement	\$ 82,411	\$ 0	\$ 0	\$ 0	\$ 0	0
Homeland Security Grants	43,708	0	0	0	0	0
American Rescue Plan Act Grant #1	0	0	0	20,000	0	0
American Rescue Plan Act Grant A	0	0	0	379,230	0	0
American Rescue Plan Act Grant C	288,419	0	0	0	0	0
Other Federal through State	537,801	0	0	0	0	0
Direct Federal Revenue						
Asset Forfeiture Funds	16,251	0	0	0	0	0
American Rescue Plan Act Grant #10	0	0	0	37,136	0	0
<b>Total Federal Government</b>	<b>\$ 968,590</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 436,366</b>	<b>\$ 0</b>	<b>0</b>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Special Revenue Funds</u>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Other Governments and Citizens Groups</b>						
Citizens Groups						
Donations	\$ 4,000	\$ 0	\$ 0	\$ 0	\$ 0	0
Other						
Other	151	0	0	0	0	0
Opioid Settlement Funds - Past Remediation	80,802	0	0	0	0	0
Total Other Governments and Citizens Groups	<u>\$ 84,953</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>0</u>
 Total	 <u>\$ 16,151,522</u>	 <u>\$ 2,203,150</u>	 <u>\$ 35,569</u>	 <u>\$ 436,366</u>	 <u>\$ 112,309</u>	 <u>\$ 3,965,631</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General Debt Service		Total
<b>Local Taxes</b>			
County Property Taxes			
Current Property Tax	\$ 184,684	\$	6,156,921
Trustee's Collections - Prior Year	7,705		146,004
Circuit Clerk/Clerk and Master Collections - Prior Years	8,448		130,429
Interest and Penalty	1,534		33,662
Payments in-Lieu-of Taxes - T.V.A.	0		12
Payments in-Lieu-of Taxes - Other	4,893		168,316
County Local Option Taxes			
Local Option Sales Tax	0		875,591
Wheel Tax	0		1,158,159
Litigation Tax - General	0		44,603
Litigation Tax - Special Purpose	0		76,628
Litigation Tax - Jail, Workhouse, or Courthouse	92,030		92,030
Business Tax	0		293,095
Mineral Severance Tax	0		6,970
Statutory Local Taxes			
Bank Excise Tax	0		157,307
Wholesale Beer Tax	0		69,977
Beer Privilege Tax	0		1,119
Total Local Taxes	<u>\$ 299,294</u>	<u>\$</u>	<u>9,410,823</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>	
	General Debt Service	Total
<b>Licenses and Permits</b>		
Licenses		
Cable TV Franchise	\$ 0	\$ 5,106
Permits		
Building Permits	0	675
Total Licenses and Permits	<u>\$ 0</u>	<u>\$ 5,781</u>
<b>Fines, Forfeitures, and Penalties</b>		
Circuit Court		
Fines	\$ 0	\$ 3,078
Officers Costs	0	4,942
Drug Control Fines	0	8,721
Drug Court Fees	0	1,119
Jail Fees	0	3,230
DUI Treatment Fines	0	841
Data Entry Fee - Circuit Court	0	846
Victims Assistance Assessments	0	3,636
General Sessions Court		
Fines	0	21,992
Officers Costs	0	76,475

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Debt Service Fund</u>	
	General Debt Service	Total
<b>Fines, Forfeitures, and Penalties (Cont.)</b>		
General Sessions Court (Cont.)		
Game and Fish Fines	\$ 0	\$ 34
Drug Control Fines	0	16,974
Drug Court Fees	0	6,562
Jail Fees	0	13,169
Judicial Commissioner Fees	0	53
DUI Treatment Fines	0	7,027
Data Entry Fee - General Sessions Court	0	7,031
Courtroom Security Fee	0	53
Victims Assistance Assessments	0	18,160
Juvenile Court		
Fines	0	52
Officers Costs	0	48
Data Entry Fee - Juvenile Court	0	245
Chancery Court		
Officers Costs	0	1,066
Data Entry Fee - Chancery Court	0	7,563
Judicial District Drug Program		
Drug Task Force Forfeitures and Seizures	0	33,806
<b>Total Fines, Forfeitures, and Penalties</b>	<u>\$ 0</u>	<u>\$ 236,723</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>	
	General Debt Service	Total
<b>Charges for Current Services</b>		
General Service Charges		
Residential Waste Collection Charge	\$ 0	\$ 1,703,981
Solid Waste Disposal Fee	0	932
Surcharge - Waste Tire Disposal	0	19,619
Fees		
Library Fees	0	648
Archives and Records Management Fee	0	10,423
Greenbelt Late Application Fee	0	1,250
Telephone Commissions	0	88,661
Additional Fees - Titling and Registration	0	20,604
Constitutional Officers' Fees and Commissions	0	112,309
Data Processing Fee - Register	0	8,818
Data Processing Fee - Sheriff	0	4,743
Sexual Offender Registration Fee - Sheriff	0	3,900
Data Processing Fee - County Clerk	0	2,628
Subscription and Electronic Filing Fee - Circuit and General Sessions	0	1,500
Vehicle Insurance Coverage and Reinstatement Fees	0	4,701
Education Charges		
Contract for Instructional Services with Other LEA's	0	216,309

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>	
	General Debt Service	Total
<b>Charges for Current Services (Cont.)</b>		
Education Charges (Cont.)		
Contract for Student Support Services with Other LEA's	\$ 0	\$ 189,704
Other Charges for Services	0	1,600
Total Charges for Current Services	<u>\$ 0</u>	<u>\$ 2,392,330</u>
<b>Other Local Revenues</b>		
Recurring Items		
Investment Income	\$ 0	\$ 863,249
Lease/Rentals/PPP	0	113,268
Commissary Sales	0	59,797
Sale of Gasoline	0	259,253
Sale of Recycled Materials	0	85,131
Miscellaneous Refunds	0	83,673
Nonrecurring Items		
Sale of Equipment	0	75,025
Sale of Property	0	18,949
Contributions and Gifts	0	20,105
Other Local Revenues		
Other Local Revenues	0	183,457
Total Other Local Revenues	<u>\$ 0</u>	<u>\$ 1,761,907</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General Debt Service		Total
<b>Fees Received From County Officials</b>			
Excess Fees			
Clerk and Master	\$	0	\$ 16,580
Fees In-Lieu-of Salary			
County Clerk		0	311,830
Circuit Court Clerk		0	43,206
General Sessions Court Clerk		0	143,638
Juvenile Court Clerk		0	5,311
Register		0	132,354
Sheriff		0	17,204
Trustee		0	465,631
Total Fees Received From County Officials	\$	0	\$ 1,135,754
<b>State of Tennessee</b>			
General Government Grants			
Juvenile Services Program	\$	0	\$ 9,000
Airport Maintenance Program		0	14,954
Aging Programs		0	44,810
Alternative School Program		0	1,350,629
Other General Government Grants		0	33,160

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>	
	General Debt Service	Total
<b>State of Tennessee (Cont.)</b>		
Public Safety Grants		
Law Enforcement Training Programs	\$ 0	\$ 50,350
School Resource Officer Grants	0	528,200
Other Public Safety Grants	0	296,467
Health and Welfare Grants		
Health Department Programs	0	118,947
Public Works Grants		
Litter Program	0	67
Other State Revenues		
Beer Tax	0	17,752
Vehicle Certificate of Title Fees	0	7,177
Alcoholic Beverage Tax	0	96,793
Opioid Settlement Funds - TN Abatement Council	0	118,460
State Revenue Sharing - T.V.A.	0	339,144
State Revenue Sharing - Telecommunications	0	15,938
State Shared Sports Gaming Privilege Tax	0	30,901
Emergency Hospital - Prisoners	0	30,842
Contracted Prisoner Boarding	0	670,063
Gasoline and Motor Fuel Tax	0	2,792,721

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>	
	General Debt Service	Total
<b>State of Tennessee (Cont.)</b>		
Other State Revenues (Cont.)		
Hybrid/Electric Vehicle Registration Fee	\$ 0	\$ 31,077
Petroleum Special Tax	0	18,844
Registrar's Salary Supplement	0	15,164
Other State Grants	0	77,875
Other State Revenues	0	61,279
Total State of Tennessee	<u>\$ 0</u>	<u>\$ 6,770,614</u>
<b>Federal Government</b>		
Federal Through State		
Civil Defense Reimbursement	\$ 0	\$ 82,411
Homeland Security Grants	0	43,708
American Rescue Plan Act Grant #1	0	20,000
American Rescue Plan Act Grant A	0	379,230
American Rescue Plan Act Grant C	0	288,419
Other Federal through State	0	537,801
Direct Federal Revenue		
Asset Forfeiture Funds	0	16,251
American Rescue Plan Act Grant #10	0	37,136
Total Federal Government	<u>\$ 0</u>	<u>\$ 1,404,956</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types (Cont.)**

	<u>Debt Service Fund</u>	
	General Debt Service	Total
<hr/>		
<b>Other Governments and Citizens Groups</b>		
Citizens Groups		
Donations	\$ 0	\$ 4,000
Other		
Other	0	151
Opioid Settlement Funds - Past Remediation	0	80,802
Total Other Governments and Citizens Groups	<u>\$ 0</u>	<u>\$ 84,953</u>
 Total	 <u>\$ 299,294</u>	 <u>\$ 23,203,841</u>

**CARROLL COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2025**

	<u>Special Revenue Funds</u>			
	General Purpose School	School Transpor - tation	Internal School	Total
<b>Local Taxes</b>				
County Property Taxes				
Current Property Tax	\$ 0	\$ 347,644	\$ 0	\$ 347,644
Trustee's Collections - Prior Year	0	8,285	0	8,285
Circuit Clerk/Clerk and Master Collections - Prior Years	0	7,362	0	7,362
Interest and Penalty	0	1,906	0	1,906
Payments in-Lieu-of Taxes - Local Utilities	0	28,642	0	28,642
Payments in-Lieu-of Taxes - Other	0	8,344	0	8,344
County Local Option Taxes				
Local Option Sales Tax	146,158	0	0	146,158
Total Local Taxes	<u>\$ 146,158</u>	<u>\$ 402,183</u>	<u>\$ 0</u>	<u>\$ 548,341</u>
<b>Licenses and Permits</b>				
Licenses				
Marriage Licenses	\$ 48	\$ 0	\$ 0	\$ 48
Total Licenses and Permits	<u>\$ 48</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 48</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

	<u>Special Revenue Funds</u>			Total
	General Purpose School	School Transportation	Internal School	
<b>Charges for Current Services</b>				
Education Charges				
Transportation - Other State Systems	\$ 90,380	\$ 0	\$ 0	\$ 90,380
Contract for Instructional Services with Other LEA's	640,179	0	0	640,179
Total Charges for Current Services	<u>\$ 730,559</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 730,559</u>
<b>Other Local Revenues</b>				
Recurring Items				
Investment Income	\$ 3,014	\$ 0	\$ 0	\$ 3,014
Miscellaneous Refunds	4,687	0	0	4,687
Nonrecurring Items				
Sale of Equipment	1,050	0	0	1,050
Damages Recovered from Individuals	48	0	0	48
Contributions and Gifts	1,856	0	0	1,856
Other Local Revenues				
Other Local Revenues	0	0	49,298	49,298
Total Other Local Revenues	<u>\$ 10,655</u>	<u>\$ 0</u>	<u>\$ 49,298</u>	<u>\$ 59,953</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Schedule of Detailed Revenues -**

**All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

	<u>Special Revenue Funds</u>			Total
	General Purpose School	School Transportation	Internal School	
<b>State of Tennessee</b>				
General Government Grants				
On-behalf Contributions for OPEB	\$ 1,246	\$ 0	\$ 0	\$ 1,246
State Education Funds				
Tennessee Investment in Student Achievement	1,608,121	0	0	1,608,121
Basic Education Program	9,799	0	0	9,799
TISA - On-behalf Payments	615	0	0	615
Career Ladder Program	2,280	0	0	2,280
Other State Revenues				
State Revenue Sharing - T.V.A.	0	562,378	0	562,378
State Revenue Sharing - Telecommunications	899	0	0	899
Total State of Tennessee	<u>\$ 1,622,960</u>	<u>\$ 562,378</u>	<u>\$ 0</u>	<u>\$ 2,185,338</u>
<b>Federal Government</b>				
Federal Through State				
Other Federal through State	\$ 130,828	\$ 0	\$ 0	\$ 130,828
Total Federal Government	<u>\$ 130,828</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 130,828</u>
<b>Other Governments and Citizens Groups</b>				
Other Governments				
Contributions	\$ 23,520	\$ 0	\$ 0	\$ 23,520
Total Other Governments and Citizens Groups	<u>\$ 23,520</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 23,520</u>
Total	<u>\$ 2,664,728</u>	<u>\$ 964,561</u>	<u>\$ 49,298</u>	<u>\$ 3,678,587</u>

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types**  
**For the Year Ended June 30, 2025**

**General Fund**

General Government

**County Commission**

Board and Committee Members Fees	\$	24,700	
Social Security		1,435	
Pensions		969	
Employee and Dependent Insurance		364	
Employer Medicare		354	
Audit Services		12,514	
Dues and Memberships		3,356	
Legal Notices, Recording, and Court Costs		3,026	
Periodicals		572	
Other Charges		123	
Total County Commission			\$ 47,413

**Board of Equalization**

Board and Committee Members Fees	\$	4,930	
Data Processing Services		17,522	
Total Board of Equalization			22,452

**Other Boards and Committees**

Legal Notices, Recording, and Court Costs	\$	79	
Total Other Boards and Committees			79

**County Mayor/Executive**

County Official/Administrative Officer	\$	121,017	
Supervisor/Director		70,000	
Secretary(ies)		157,968	
Social Security		21,216	
Pensions		22,336	
Employee and Dependent Insurance		16,853	
Unemployment Compensation		160	
Employer Medicare		4,962	
Communication		2,675	
Data Processing Services		1,048	
Dues and Memberships		2,656	
Fiscal Agent Charges		119	
Maintenance Agreements		1,598	
Postal Charges		4,417	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**County Mayor/Executive (Cont.)**

Printing, Stationery, and Forms	\$	1,396	
Travel		2,503	
Office Supplies		4,586	
Office Equipment		4,534	
Total County Mayor/Executive			\$ 440,044

**County Attorney**

Consultants	\$	2,750	
Legal Services		4,490	
Total County Attorney			7,240

**Election Commission**

County Official/Administrative Officer	\$	85,726	
Deputy(ies)		31,547	
Election Commission		4,150	
Election Workers		42,484	
Social Security		7,206	
Pensions		7,611	
Employee and Dependent Insurance		94	
Unemployment Compensation		56	
Employer Medicare		1,685	
Communication		2,230	
Legal Notices, Recording, and Court Costs		2,352	
Maintenance Agreements		40,244	
Maintenance and Repair Services - Equipment		5,870	
Postal Charges		3,005	
Printing, Stationery, and Forms		4,786	
Travel		1,277	
Office Supplies		29,383	
Office Equipment		1,984	
Total Election Commission			271,690

**Register of Deeds**

County Official/Administrative Officer	\$	95,251	
Deputy(ies)		69,777	
Part-time Personnel		803	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**Register of Deeds (Cont.)**

Social Security	\$	9,134	
Pensions		10,710	
Employee and Dependent Insurance		33,036	
Unemployment Compensation		59	
Employer Medicare		2,136	
Communication		3,274	
Data Processing Services		8,636	
Dues and Memberships		1,007	
Maintenance Agreements		1,668	
Postal Charges		326	
Travel		2,279	
Other Contracted Services		2,175	
Office Supplies		3,575	
Data Processing Equipment		23,068	
Office Equipment		230	
Total Register of Deeds			\$ 267,144

**County Buildings**

Custodial Personnel	\$	27,639
Maintenance Personnel		40,284
Social Security		4,185
Pensions		4,408
Employee and Dependent Insurance		144
Unemployment Compensation		56
Employer Medicare		979
Communication		3,683
Maintenance Agreements		6,430
Maintenance and Repair Services - Buildings		173,398
Maintenance and Repair Services - Equipment		3,827
Maintenance and Repair Services - Vehicles		1,399
Permits		1,245
Custodial Supplies		7,244
Electricity		70,613
Gasoline		2,624
Natural Gas		17,938
Tires and Tubes		80

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

General Government (Cont.)

**County Buildings (Cont.)**

Water and Sewer	\$	18,002	
Other Supplies and Materials		546	
Building and Contents Insurance		194,802	
Liability Insurance		268,861	
Refunds		300	
Other Charges		8,395	
Communication Equipment		33,723	
Data Processing Equipment		48,963	
Total County Buildings			\$ 939,768

Finance

**Property Assessor's Office**

County Official/Administrative Officer	\$	95,251	
Deputy(ies)		69,778	
Social Security		9,817	
Pensions		10,710	
Employee and Dependent Insurance		12,886	
Unemployment Compensation		56	
Employer Medicare		2,296	
Communication		1,947	
Contracts with Private Agencies		11,732	
Dues and Memberships		1,700	
Maintenance Agreements		1,838	
Postal Charges		1,470	
Travel		324	
Office Supplies		2,266	
Total Property Assessor's Office			222,071

**Reappraisal Program**

Data Processing Services	\$	3,820	
Other Contracted Services		19,800	
Total Reappraisal Program			23,620

**County Trustee's Office**

County Official/Administrative Officer	\$	95,251	
Deputy(ies)		66,991	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Finance (Cont.)

**County Trustee's Office (Cont.)**

Part-time Personnel	\$	3,044	
Social Security		9,770	
Pensions		10,529	
Employee and Dependent Insurance		18,864	
Unemployment Compensation		68	
Employer Medicare		2,285	
Communication		2,065	
Data Processing Services		17,389	
Dues and Memberships		1,502	
Legal Notices, Recording, and Court Costs		1,867	
Maintenance Agreements		1,807	
Postal Charges		12,550	
Travel		887	
Office Supplies		2,133	
Office Equipment		2,294	
Total County Trustee's Office			\$ 249,296

**County Clerk's Office**

County Official/Administrative Officer	\$	95,251	
Deputy(ies)		134,738	
Part-time Personnel		1,071	
Bonus Payments		8,800	
Social Security		12,984	
Pensions		14,926	
Employee and Dependent Insurance		29,647	
Unemployment Compensation		116	
Employer Medicare		3,037	
Communication		1,691	
Data Processing Services		3,000	
Dues and Memberships		1,462	
Maintenance Agreements		2,467	
Maintenance and Repair Services - Office Equipment		6,078	
Postal Charges		11,290	
Travel		2,092	
Office Supplies		4,363	
Office Equipment		6,000	
Total County Clerk's Office			339,013

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Administration of Justice

**Circuit Court**

County Official/Administrative Officer	\$	95,251	
Deputy(ies)		201,528	
Bonus Payments		8,460	
Jury and Witness Expense		10,273	
Social Security		18,249	
Pensions		19,778	
Employee and Dependent Insurance		19,521	
Unemployment Compensation		208	
Employer Medicare		4,268	
Communication		5,101	
Data Processing Services		26,673	
Dues and Memberships		872	
Legal Notices, Recording, and Court Costs		1,068	
Maintenance Agreements		5,843	
Maintenance and Repair Services - Buildings		33,160	
Postal Charges		207	
Travel		673	
Other Contracted Services		1,143	
Office Supplies		8,975	
Other Charges		1,114	
Data Processing Equipment		889	
Office Equipment		344	
Total Circuit Court			\$ 463,598

**General Sessions Judge**

Judge(s)	\$	136,506	
Assistant(s)		41,600	
Social Security		10,856	
Pensions		11,559	
Employee and Dependent Insurance		6,817	
Unemployment Compensation		28	
Employer Medicare		2,539	
Dues and Memberships		700	
Travel		2,387	
Office Supplies		881	
Total General Sessions Judge			213,873

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Administration of Justice (Cont.)

**Drug Court**

Other Per Diem and Fees	\$ 10,207	
Total Drug Court		\$ 10,207

**Chancery Court**

County Official/Administrative Officer	\$ 23,813	
Deputy(ies)	118,543	
Social Security	7,723	
Pensions	9,239	
Employee and Dependent Insurance	21,167	
Unemployment Compensation	84	
Employer Medicare	1,806	
Advertising	12,360	
Communication	2,521	
Data Processing Services	15,776	
Dues and Memberships	1,057	
Maintenance Agreements	2,041	
Postal Charges	1,795	
Travel	440	
Office Supplies	5,161	
Total Chancery Court		223,526

**Juvenile Court**

Supervisor/Director	\$ 55,488	
Probation Officer(s)	105,758	
Youth Service Officer(s)	9,000	
Social Security	10,101	
Pensions	11,049	
Employee and Dependent Insurance	14,902	
Unemployment Compensation	84	
Employer Medicare	2,362	
Communication	2,481	
Maintenance Agreements	2,036	
Postal Charges	180	
Travel	231	
Drugs and Medical Supplies	238	
Office Supplies	490	
Total Juvenile Court		214,400

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Administration of Justice (Cont.)

**Judicial Commissioners**

Board and Committee Members Fees	\$	18,500	
Social Security		1,147	
Employer Medicare		268	
Dues and Memberships		100	
Total Judicial Commissioners			\$ 20,015

**Other Administration of Justice**

Contracts with Government Agencies	\$	33,499	
Total Other Administration of Justice			33,499

**Victim Assistance Programs**

Remittance of Revenue Collected	\$	25,000	
Total Victim Assistance Programs			25,000

Public Safety

**Sheriff's Department**

County Official/Administrative Officer	\$	115,254	
Deputy(ies)		1,070,602	
Detective(s)		30,272	
Investigator(s)		231,349	
Salary Supplements		54,317	
Part-time Personnel		2,812	
School Resource Officer		372,171	
Overtime Pay		100,506	
Other Salaries and Wages		14,227	
In-service Training		16,282	
Social Security		118,427	
Pensions		189,085	
Employee and Dependent Insurance		194,486	
Unemployment Compensation		1,269	
Employer Medicare		27,697	
Communication		11,926	
Contracts with Private Agencies		1,047	
Dues and Memberships		2,694	
Maintenance Agreements		37,741	
Maintenance and Repair Services - Equipment		3,715	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Sheriff's Department (Cont.)**

Maintenance and Repair Services - Vehicles	\$	46,318	
Medical and Dental Services		332,267	
Postal Charges		2,917	
Travel		16,908	
Gasoline		131,287	
Instructional Supplies and Materials		11,604	
Law Enforcement Supplies		6,744	
Office Supplies		13,724	
Tires and Tubes		21,366	
Uniforms		9,881	
Other Supplies and Materials		74,310	
Other Charges		1,816	
Data Processing Equipment		102	
Motor Vehicles		203,856	
Other Equipment		172,463	
Total Sheriff's Department			\$ 3,641,442

**Administration of the Sexual Offender Registry**

Remittance of Revenue Collected	\$	1,450	
Data Processing Supplies		241	
Total Administration of the Sexual Offender Registry			1,691

**Jail**

Dispatchers/Radio Operators	\$	347,410	
Guards		1,251,472	
Clerical Personnel		41,258	
Cafeteria Personnel		74,838	
Maintenance Personnel		42,726	
Part-time Personnel		16,762	
Overtime Pay		72,840	
Other Salaries and Wages		39,216	
In-service Training		11,201	
Social Security		111,793	
Pensions		122,642	
Employee and Dependent Insurance		171,565	
Unemployment Compensation		1,599	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Jail (Cont.)**

Employer Medicare	\$	26,150	
Communication		13,807	
Maintenance Agreements		15,283	
Maintenance and Repair Services - Equipment		3,870	
Medical and Dental Services		385,241	
Travel		6,849	
Custodial Supplies		29,895	
Electricity		75,681	
Food Supplies		333,311	
Instructional Supplies and Materials		700	
Library Books/Media		486	
Natural Gas		40,122	
Prisoners Clothing		10,800	
Uniforms		5,960	
Water and Sewer		76,667	
Other Supplies and Materials		5,285	
Other Equipment		4,779	
Total Jail			\$ 3,340,208

**Correctional Incentive Program Improvements**

Guidance Personnel	\$	118,335	
Social Security		7,093	
Pensions		7,680	
Employee and Dependent Insurance		5,320	
Unemployment Compensation		56	
Employer Medicare		1,659	
Travel		317	
Office Supplies		1,215	
Other Supplies and Materials		3,193	
Total Correctional Incentive Program Improvements			144,868

**Juvenile Services**

Educational Assistants	\$	988,155	
Social Security		59,413	
Pensions		58,796	
Employee and Dependent Insurance		68,307	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Juvenile Services (Cont.)**

Unemployment Compensation	\$	628	
Employer Medicare		13,895	
Accounting Services		12,850	
Communication		5,532	
Dues and Memberships		629	
Licenses		810	
Maintenance Agreements		4,604	
Maintenance and Repair Services - Equipment		776	
Maintenance and Repair Services - Vehicles		9,469	
Medical and Dental Services		395	
Postal Charges		197	
Other Contracted Services		13,836	
Custodial Supplies		3,971	
Food Supplies		37,608	
Gasoline		16,513	
Instructional Supplies and Materials		4,409	
Office Supplies		1,967	
Tires and Tubes		3,202	
Other Supplies and Materials		13,913	
Building and Contents Insurance		4,083	
Liability Insurance		25,138	
Workers' Compensation Insurance		4,413	
Other Charges		8,253	
Motor Vehicles		101,864	
Other Equipment		720	
Total Juvenile Services			\$ 1,464,346

**Fire Prevention and Control**

Assistant(s)	\$	10,000
Supervisor/Director		59,787
Social Security		4,285
Pensions		4,234
Employee and Dependent Insurance		168
Unemployment Compensation		28
Employer Medicare		1,002
Communication		3,366

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Fire Prevention and Control (Cont.)**

Dues and Memberships	\$	4,740	
Maintenance and Repair Services - Equipment		11,123	
Maintenance and Repair Services - Vehicles		60,682	
Postal Charges		167	
Travel		2,022	
Gasoline		9,015	
Instructional Supplies and Materials		3,178	
Office Supplies		2,850	
Tires and Tubes		9,067	
Other Supplies and Materials		4,130	
Liability Insurance		14,182	
Other Charges		4,917	
Communication Equipment		15,619	
Motor Vehicles		156,368	
Other Equipment		140,916	
Total Fire Prevention and Control			\$ 521,846

**Civil Defense**

Supervisor/Director	\$	45,675
Social Security		2,714
Pensions		2,880
Employee and Dependent Insurance		3,805
Unemployment Compensation		54
Employer Medicare		635
Communication		6,331
Dues and Memberships		55
Maintenance Agreements		2,750
Maintenance and Repair Services - Vehicles		531
Postal Charges		37
Travel		350
Electricity		12,456
Gasoline		2,148
Instructional Supplies and Materials		679
Natural Gas		1,096
Office Supplies		3,110
Tires and Tubes		781

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Safety (Cont.)

**Civil Defense (Cont.)**

Water and Sewer	\$	1,220	
Other Supplies and Materials		25,453	
Refunds		387	
Other Charges		3,268	
Other Equipment		10,992	
Total Civil Defense			\$ 127,407

**County Coroner/Medical Examiner**

Medical Personnel	\$	23,500	
Other Per Diem and Fees		4,800	
Contracts with Government Agencies		27,234	
Transportation - Other than Students		750	
Total County Coroner/Medical Examiner			56,284

Public Health and Welfare

**Local Health Center**

Clerical Personnel	\$	112,052	
Social Security		6,196	
Pensions		7,220	
Employee and Dependent Insurance		25,959	
Unemployment Compensation		112	
Employer Medicare		1,449	
Communication		9,951	
Contracts with Government Agencies		33,539	
Dues and Memberships		510	
Janitorial Services		8,900	
Maintenance and Repair Services - Buildings		5,359	
Travel		1,989	
Custodial Supplies		2,144	
Drugs and Medical Supplies		1,462	
Electricity		8,903	
Natural Gas		2,407	
Office Supplies		927	
Water and Sewer		4,196	
Building Improvements		745,419	
Total Local Health Center			978,694

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Public Health and Welfare (Cont.)

**Rabies and Animal Control**

Communication	\$	273	
Maintenance and Repair Services - Vehicles		765	
Pest Control		12,000	
Veterinary Services		1,344	
Animal Food and Supplies		190	
Gasoline		496	
Total Rabies and Animal Control			\$ 15,068

**Alcohol and Drug Programs**

Supervisor/Director	\$	42,162	
Deputy(ies)		300	
Salary Supplements		8,901	
Part-time Personnel		17,630	
Social Security		5,317	
Pensions		4,463	
Employee and Dependent Insurance		144	
Unemployment Compensation		36	
Employer Medicare		1,244	
Advertising		25,249	
Communication		879	
Contracts with Other Public Agencies		38,745	
Fiscal Agent Charges		17,696	
Postal Charges		302	
Printing, Stationery, and Forms		1,604	
Travel		15,412	
Other Supplies and Materials		10,339	
Total Alcohol and Drug Programs			190,423

**General Welfare Assistance**

Pauper Burials	\$	1,481	
Total General Welfare Assistance			1,481

**Other Local Welfare Services**

Dues and Memberships	\$	17,023	
Total Other Local Welfare Services			17,023

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Social, Cultural, and Recreational Services

**Senior Citizens Assistance**

Supervisor/Director	\$	35,923	
Social Workers		29,897	
Other Salaries and Wages		1,904	
Social Security		3,942	
Pensions		4,272	
Employee and Dependent Insurance		6,820	
Unemployment Compensation		64	
Employer Medicare		922	
Communication		2,170	
Contracts with Other Public Agencies		3,536	
Contracts with Private Agencies		2,911	
Licenses		810	
Maintenance Agreements		1,500	
Postal Charges		438	
Printing, Stationery, and Forms		1,010	
Travel		3,008	
Food Supplies		3,346	
Gasoline		121	
Office Supplies		739	
Other Charges		9,083	
Total Senior Citizens Assistance			\$ 112,416

**Libraries**

Assistant(s)	\$	55,835
Librarians		35,362
Part-time Personnel		14,969
Social Security		6,332
Pensions		5,919
Employee and Dependent Insurance		5,608
Unemployment Compensation		112
Employer Medicare		1,481
Communication		6,000
Dues and Memberships		1,197
Maintenance Agreements		918
Travel		2,264
Other Contracted Services		3,411

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Social, Cultural, and Recreational Services (Cont.)

**Libraries (Cont.)**

Library Books/Media	\$	9,377	
Office Supplies		1,496	
Other Supplies and Materials		2,061	
Other Charges		2,578	
Office Equipment		10,966	
Total Libraries			\$ 165,886

**Parks and Fair Boards**

Supervisor/Director	\$	54,374	
Part-time Personnel		9,501	
Social Security		4,019	
Pensions		3,529	
Employee and Dependent Insurance		144	
Unemployment Compensation		70	
Employer Medicare		940	
Communication		3,137	
Maintenance and Repair Services - Buildings		5,839	
Maintenance and Repair Services - Equipment		1,792	
Remittance of Revenue Collected		1,492	
Other Contracted Services		1,000	
Custodial Supplies		2,525	
Electricity		23,871	
Natural Gas		9,150	
Office Supplies		695	
Water and Sewer		5,645	
Other Supplies and Materials		1,888	
Furniture and Fixtures		170	
Total Parks and Fair Boards			129,781

Agriculture and Natural Resources

**Agricultural Extension Service**

Salary Supplements	\$	39,482	
Secretary(ies)		9,363	
Other Fringe Benefits		16,832	
Communication		2,167	
Total Agricultural Extension Service			67,844

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Agriculture and Natural Resources (Cont.)

**Forest Service**

Dues and Memberships	\$ 2,000	
Total Forest Service		\$ 2,000

**Soil Conservation**

Secretary(ies)	\$ 27,471	
Social Security	1,503	
Pensions	1,783	
Employee and Dependent Insurance	6,820	
Unemployment Compensation	28	
Employer Medicare	351	
Total Soil Conservation		37,956

**Flood Control**

Dues and Memberships	\$ 17,325	
Total Flood Control		17,325

Other Operations

**Industrial Development**

Dues and Memberships	\$ 10,000	
Total Industrial Development		10,000

**Other Economic and Community Development**

Dues and Memberships	\$ 17,000	
Other Supplies and Materials	50,000	
Total Other Economic and Community Development		67,000

**Airport**

Supervisor/Director	\$ 52,000	
Part-time Personnel	19,853	
Social Security	3,938	
Pensions	3,375	
Employee and Dependent Insurance	4,321	
Unemployment Compensation	84	
Employer Medicare	1,021	
Communication	7,433	
Maintenance and Repair Services - Buildings	8,088	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Fund (Cont.)**

Other Operations (Cont.)

**Airport (Cont.)**

Maintenance and Repair Services - Equipment	\$	8,213	
Travel		351	
Custodial Supplies		495	
Electricity		13,301	
Gasoline		231,862	
Natural Gas		2,832	
Office Supplies		1,365	
Tires and Tubes		456	
Water and Sewer		9,638	
Liability Insurance		5,910	
Airport Improvement		31,463	
Total Airport			\$ 405,999

**Veterans' Services**

Supervisor/Director	\$	27,256	
Social Security		1,647	
Unemployment Compensation		28	
Employer Medicare		385	
Communication		1,417	
Maintenance Agreements		2,004	
Travel		697	
Office Supplies		467	
Office Equipment		120	
Total Veterans' Services			34,021

**Other Charges**

Medical Insurance	\$	140,553	
Library Books/Media		12,000	
Trustee's Commission		163,384	
Workers' Compensation Insurance		98,431	
Liability Claims		10,798	
Total Other Charges			425,166

**Contributions to Other Agencies**

Contributions	\$	59,323	
Total Contributions to Other Agencies			59,323

Total General Fund \$ 16,069,446

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Solid Waste/Sanitation Fund**

Public Health and Welfare

**Waste Pickup**

Clerical Personnel	\$	35,923	
Social Security		2,090	
Pensions		2,331	
Employee and Dependent Insurance		5,320	
Medical Insurance		1,500	
Unemployment Compensation		28	
Employer Medicare		489	
Communication		1,305	
Contracts with Private Agencies		1,663,980	
Legal Services		904	
Maintenance Agreements		1,822	
Postal Charges		584	
Maintenance and Repair Services - Records		97,822	
Office Supplies		1,059	
Refunds		25	
Other Charges		2,143	
Office Equipment		102	
Total Waste Pickup			\$ 1,817,427

**Recycling Center**

Supervisor/Director	\$	61,089
Clerical Personnel		29,897
Other Salaries and Wages		176,815
Social Security		15,923
Pensions		17,381
Employee and Dependent Insurance		27,683
Medical Insurance		7,500
Unemployment Compensation		235
Employer Medicare		3,724
Communication		919
Contracts with Private Agencies		80,096
Maintenance Agreements		1,360
Maintenance and Repair Services - Buildings		334
Maintenance and Repair Services - Equipment		2,604
Maintenance and Repair Services - Vehicles		25,635
Transportation - Other than Students		1,320

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Solid Waste/Sanitation Fund (Cont.)**

Public Health and Welfare (Cont.)

**Recycling Center (Cont.)**

Custodial Supplies	\$	367	
Electricity		6,143	
Gasoline		22,704	
Natural Gas		4,759	
Office Supplies		558	
Tires and Tubes		3,236	
Other Supplies and Materials		405	
Building and Contents Insurance		7,856	
Liability Insurance		11,403	
Trustee's Commission		25,358	
Workers' Compensation Insurance		9,332	
Other Charges		2,732	
Motor Vehicles		19,242	
Other Equipment		43,727	
Total Recycling Center			\$ 610,337

Highways

**Litter and Trash Collection**

Contracts with Government Agencies	\$	963	
Total Litter and Trash Collection			963

Total Solid Waste/Sanitation Fund \$ 2,428,727

**Drug Control Fund**

Public Safety

**Drug Enforcement**

Salary Supplements	\$	5,000	
Social Security		310	
Employer Medicare		72	
Communication		64	
Veterinary Services		569	
Animal Food and Supplies		1,554	
Refunds		935	
Trustee's Commission		375	
Special Education Equipment		649	
Total Drug Enforcement			\$ 9,528

Total Drug Control Fund 9,528

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Other General Government Fund**

Other Operations

**American Rescue Plan Act Grant #1**

Contributions	\$	50,000	
Other Contracted Services		27,091	
		<u>          </u>	
Total American Rescue Plan Act Grant #1	\$		77,091

**American Rescue Plan Act Grant #10**

Other Equipment	\$	193,987	
Total American Rescue Plan Act Grant #10		<u>          </u>	193,987

**American Rescue Plan Act Grant A**

Contributions	\$	40,633	
Matching Share		200,000	
Building Improvements		221,366	
		<u>          </u>	
Total American Rescue Plan Act Grant A			461,999

**American Rescue Plan Act Grant D**

Building Improvements	\$	227,328	
Other Equipment		40,099	
		<u>          </u>	
Total American Rescue Plan Act Grant D			<u>267,427</u>

Total Other General Government Fund \$ 1,000,504

**Constitutional Officers - Fees Fund**

Administration of Justice

**Chancery Court**

Constitutional Officers' Operating Expenses	\$	98,097	
Total Chancery Court		<u>          </u>	<u>\$ 98,097</u>

Total Constitutional Officers - Fees Fund 98,097

**Highway/Public Works Fund**

Highways

**Administration**

County Official/Administrative Officer	\$	156,824	
Clerical Personnel		33,047	
Part-time Personnel		7,001	
Communication		3,135	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Highway/Public Works Fund (Cont.)**

Highways (Cont.)

**Administration (Cont.)**

Data Processing Services	\$	15,629	
Dues and Memberships		4,075	
Evaluation and Testing		25	
Maintenance and Repair Services - Equipment		210	
Printing, Stationery, and Forms		163	
Travel		2,211	
Drugs and Medical Supplies		703	
Electricity		7,224	
Natural Gas		2,087	
Office Supplies		587	
Utilities		1,844	
Water and Sewer		2,933	
Building and Contents Insurance		13,500	
Other Equipment		1,665	
Total Administration			\$ 252,863

**Highway and Bridge Maintenance**

Equipment Operators	\$	927,548	
Advertising		990	
Contracts with Private Agencies		3,625	
Asphalt - Cold Mix		74,364	
Fertilizer, Lime, and Seed		6,888	
General Construction Materials		2,719	
Road Signs		10,074	
Uniforms		14,685	
Wood Products		1,833	
Other Supplies and Materials		15,626	
Total Highway and Bridge Maintenance			1,058,352

**Operation and Maintenance of Equipment**

Maintenance Personnel	\$	208,113	
Maintenance and Repair Services - Equipment		9,863	
Equipment and Machinery Parts		238,178	
Garage Supplies		44,915	
Gasoline		145,805	
Lubricants		17,272	

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**Highway/Public Works Fund (Cont.)**

Highways (Cont.)

**Operation and Maintenance of Equipment (Cont.)**

Small Tools	\$	2,662	
Tires and Tubes		45,538	
Other Charges		694	
Total Operation and Maintenance of Equipment			\$ 713,040

**Other Charges**

Liability Insurance	\$	40,000	
Trustee's Commission		46,063	
Workers' Compensation Insurance		68,553	
Liability Claims		1,979	
Total Other Charges			156,595

**Employee Benefits**

Social Security	\$	77,957	
Pensions		85,740	
Medical Insurance		179,556	
Unemployment Compensation		7,453	
Employer Medicare		18,285	
Total Employee Benefits			368,991

**Capital Outlay**

Pipe - Metal	\$	95,195	
Highway Construction		1,043,564	
Highway Equipment		207,544	
Other Equipment		17,433	
Total Capital Outlay			1,363,736

Principal on Debt

**Highways and Streets**

Principal on Notes	\$	205,000	
Total Highways and Streets			205,000

Interest on Debt

**Highways and Streets**

Interest on Notes	\$	3,201	
Total Highways and Streets			3,201

Total Highway/Public Works Fund \$ 4,121,778

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)**

**General Debt Service Fund**

Principal on Debt

**General Government**

Principal on Other Loans	\$ 322,000	
Total General Government	<u>322,000</u>	\$ 322,000

Interest on Debt

**General Government**

Interest on Other Loans	\$ 108,561	
Total General Government	<u>108,561</u>	108,561

Other Debt Service

**General Government**

Trustee's Commission	\$ 5,219	
Total General Government	<u>5,219</u>	<u>5,219</u>

Total General Debt Service Fund		<u>\$ 435,780</u>
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Total Governmental Funds - Primary Government		<u><u>\$ 24,163,860</u></u>
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**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2025****General Purpose School Fund**

## Instruction

**Regular Instruction Program**

TISA - On-behalf Payments	\$ 615	
Total Regular Instruction Program		\$ 615

**Alternative Instruction Program**

Teachers	\$ 55,272	
Educational Assistants	18,787	
Certified Substitute Teachers	324	
Non-certified Substitute Teachers	1,993	
Social Security	3,911	
Pensions	4,952	
Medical Insurance	21,500	
Employer Medicare	915	
Instructional Supplies and Materials	1,035	
Total Alternative Instruction Program		108,689

**Career and Technical Education Program**

Teachers	\$ 411,558	
Bonus Payments	1,600	
Other Salaries and Wages	2,500	
Certified Substitute Teachers	1,841	
Non-certified Substitute Teachers	6,928	
Social Security	24,422	
Pensions	32,591	
Medical Insurance	62,187	
Employer Medicare	5,712	
Instructional Supplies and Materials	50,471	
Textbooks - Bound	4,451	
Other Supplies and Materials	228	
Other Charges	15,287	
Vocational Instruction Equipment	30,939	
Total Career and Technical Education Program		650,715

## Support Services

**Attendance**

Clerical Personnel	\$ 11,033	
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(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Attendance (Cont.)**

Social Security	\$	671	
Pensions		781	
Employer Medicare		157	
Other Contracted Services		2,643	
		<hr/>	
Total Attendance	\$		15,285

**Health Services**

Medical Personnel	\$	1,500	
Social Security		73	
Pensions		95	
Employer Medicare		23	
Drugs and Medical Supplies		531	
Other Charges		224	
		<hr/>	
Total Health Services			2,446

**Other Student Support**

Career Ladder Program	\$	1,000	
Secretary(ies)		33,762	
Other Salaries and Wages		71,885	
Social Security		6,489	
Pensions		7,026	
Medical Insurance		15,287	
Employer Medicare		1,518	
Lease/SBITA Payments		10,282	
Internet Connectivity		23,520	
Travel		8,077	
Other Supplies and Materials		201	
In Service/Staff Development		884	
Other Charges		2,820	
		<hr/>	
Total Other Student Support			182,751

**Career and Technical Education Program**

In Service/Staff Development	\$	5,455	
		<hr/>	
Total Career and Technical Education Program			5,455

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Technology**

Other Salaries and Wages	\$	55,386	
Social Security		3,370	
Pensions		3,921	
Medical Insurance		7,360	
Employer Medicare		788	
Internet Connectivity		9,504	
Other Contracted Services		9,693	
Other Supplies and Materials		1,250	
In Service/Staff Development		1,618	
Other Charges		4,928	
Other Equipment		1,909	
Total Technology			\$ 99,727

**Adult Programs**

Communication	\$	2,000	
Total Adult Programs			2,000

**Other Programs**

On-behalf Payments to OPEB	\$	1,246	
Total Other Programs			1,246

**Board of Education**

Board and Committee Members Fees	\$	5,900	
Social Security		366	
Unemployment Compensation		2,102	
Employer Medicare		86	
Audit Services		3,975	
Dues and Memberships		2,820	
Liability Insurance		84,929	
Trustee's Commission		5,460	
Workers' Compensation Insurance		30,892	
In Service/Staff Development		5,111	
Criminal Investigation of Applicants - TBI		1,195	
Other Charges		4,431	
Total Board of Education			147,267

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Director of Schools**

County Official/Administrative Officer	\$	122,572	
Other Salaries and Wages		1,000	
Social Security		7,068	
Pensions		7,859	
Medical Insurance		10,121	
Employer Medicare		1,653	
Communication		7,119	
Dues and Memberships		3	
Postal Charges		2,261	
Travel		832	
In Service/Staff Development		3,233	
Other Charges		164	
Administration Equipment		350	
Total Director of Schools			\$ 164,235

**Office of the Principal**

Principals	\$	82,992	
Career Ladder Program		1,000	
Bonus Payments		800	
Social Security		5,202	
Pensions		5,393	
Medical Insurance		7,927	
Employer Medicare		1,217	
Dues and Memberships		250	
In Service/Staff Development		1,126	
Total Office of the Principal			105,907

**Fiscal Services**

Accountants/Bookkeepers	\$	58,086	
Clerical Personnel		49,398	
Social Security		5,983	
Pensions		7,610	
Medical Insurance		18,257	
Employer Medicare		1,399	
Data Processing Services		17,000	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Fiscal Services (Cont.)**

Data Processing Supplies	\$	361	
Office Supplies		975	
In Service/Staff Development		39	
Total Fiscal Services			\$ 159,108

**Operation of Plant**

Janitorial Services	\$	37,200	
Disposal Fees		5,021	
Other Contracted Services		5,705	
Custodial Supplies		5,068	
Electricity		41,592	
Natural Gas		24,591	
Water and Sewer		7,048	
Plant Operation Equipment		3,410	
Total Operation of Plant			129,635

**Maintenance of Plant**

Maintenance Personnel	\$	26,010	
Social Security		1,575	
Pensions		1,868	
Medical Insurance		5,468	
Employer Medicare		368	
Maintenance and Repair Services - Buildings		19,693	
Maintenance and Repair Services - Equipment		8,399	
Other Contracted Services		930	
Other Supplies and Materials		4,835	
Other Charges		1,317	
Total Maintenance of Plant			70,463

**Transportation**

Bus Drivers	\$	692,839	
Other Salaries and Wages		86,595	
Social Security		48,201	
Pensions		40,722	
Employer Medicare		11,273	

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Schedule of Detailed Expenditures -**

**All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

Support Services (Cont.)

**Transportation (Cont.)**

Communication	\$	3,198	
Other Charges		823	
Transportation Equipment		772,950	
Total Transportation			\$ 1,656,601

Capital Outlay

**Regular Capital Outlay**

Building Improvements	\$	127,475	
Other Capital Outlay		6,130	
Total Regular Capital Outlay			133,605

Total General Purpose School Fund \$ 3,635,750

**School Transportation Fund**

Support Services

**Board of Education**

Trustee's Commission	\$	13,347	
Other Charges		80	
Total Board of Education			\$ 13,427

**Transportation**

Supervisor/Director	\$	59,980
Mechanic(s)		133,664
Clerical Personnel		35,733
Social Security		13,438
Pensions		15,199
Medical Insurance		27,662
Employer Medicare		3,143
Laundry Service		6,280
Maintenance and Repair Services - Equipment		1,950
Maintenance and Repair Services - Vehicles		77,112
Medical and Dental Services		4,104
Other Contracted Services		3,358
Diesel Fuel		170,381
Garage Supplies		2,385

(Continued)

**CARROLL COUNTY, TENNESSEE**

**Schedule of Detailed Expenditures -**

**All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**School Transportation Fund (Cont.)**

Support Services (Cont.)

**Transportation (Cont.)**

Gasoline	\$	12,884	
Lubricants		11,933	
Small Tools		59	
Tires and Tubes		27,921	
Vehicle Parts		80,917	
Gravel and Chert		1,080	
Other Supplies and Materials		181	
In Service/Staff Development		2,732	
Other Charges		7,491	
Other Equipment		1,121	
Total Transportation			<u>\$ 700,708</u>

Total School Transportation Fund \$ 714,135

**Internal School Fund**

Operation of Non-Instructional Services

**Community Services**

Other Charges	\$	39,929	
Total Community Services			<u>\$ 39,929</u>

Total Internal School Fund 39,929

Total Governmental Funds - Carroll County School Department \$ 4,389,814

**SINGLE AUDIT SECTION**



JASON E. MUMPOWER  
*Comptroller*

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Carroll County Mayor and  
Board of County Commissioners  
Carroll County, Tennessee

To the County Mayor and Board of County Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Carroll County's basic financial statements, as listed in the table of contents, and have issued our report thereon dated December 12, 2025. Our report includes references to other auditors who audited the financial statements of the Carroll County Board of Public Utilities (a major proprietary fund and a fiduciary fund), the Carroll County Indigent Care Board (a fiduciary fund), the Internal School Fund of the Carroll County School Department (a discretely presented component unit), and the Carroll County Emergency Communications District (a discretely presented component unit) as described in our report on Carroll County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Carroll County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Carroll County's internal control. Accordingly, we do not express an opinion on the effectiveness of Carroll County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified the following deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs, that we consider to be a significant deficiency: 2025-001(C).

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Carroll County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and are described in the accompanying Schedule of Findings and Questioned Costs as items: 2025-001(A,B), 2025-002, 2025-003, and 2025-004.


## Carroll County's Responses to the Findings

*Government Auditing Standards* require the auditor to perform limited procedures on Carroll County's responses to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. Carroll County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carroll County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

  
Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

December 12, 2025

JEM/gc



JASON E. MUMPOWER  
*Comptroller*

**Independent Auditor’s Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

Carroll County Mayor and  
Board of County Commissioners  
Carroll County, Tennessee

To the County Mayor and Board of County Commissioners:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Carroll County's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Carroll County's major federal programs for the year ended June 30, 2025. Carroll County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Carroll County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits (*Government Auditing Standards*) issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance.) Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Carroll County, Tennessee, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Carroll County’s compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Carroll County’s federal programs.

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Carroll County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for noncompliance resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Carroll County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Carroll County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Carroll County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Carroll County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Carroll County’s basic financial statements. We issued our report thereon dated December 12, 2025, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Very truly yours,



Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

December 12, 2025

JEM/gc

**CARROLL COUNTY, TENNESSEE, AND THE CARROLL COUNTY SCHOOL DEPARTMENT**  
**Schedule of Expenditures of Federal Awards and State Grants (1) (2)**  
**For the Year-Ended June 30, 2025**

Federal/Pass-through Agency/State Grantor Program Title	Assistance Listing Number	Passed-through Entity Identifying Number	Amount Passed-through to Subrecipients	Expenditures
U.S. Department of Agriculture:				
Passed-through State Department of Health:				
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	GG-25-82877	\$ 0	\$ 17,656
Total U.S. Department of Agriculture				<u>\$ 17,656</u>
U.S. Department of Justice:				
Direct Programs:				
Public Safety Partnership and Community Policing Grant	16.710	N/A	0	\$ 130,828
Federal Asset Forfeiture Program	16.U01	N/A	0	16,251
Total U.S. Department of Justice				<u>\$ 147,079</u>
U.S. Department of Transportation:				
Passed-through State Department of Transportation:				
Alcohol Open Container Requirements	20.607	(4)	0	\$ 17,883
Total U.S. Department of Transportation				<u>\$ 17,883</u>
U.S. Department of the Treasury:				
Passed-through Department of Economic and Community Development:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds (ARP)	21.027	33023-55425	0	\$ 37,136 (7)
COVID 19 - Coronavirus Capital Projects Fund (ARP)	21.029	33023-47624	0	379,230
Passed-through Department of Environment and Conservation:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds (ARP)	21.027	32701	(8) 9,091	20,000 (7)
Passed-through State Department of Health:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds (ARP)	21.027	(5)	0	342,006 (7)
Total U.S. Department of the Treasury				<u>\$ 778,372</u>
U.S. National Foundation on the Arts and the Humanities:				
Passed-through Tennessee Secretary of State:				
Grants to States	45.310	30501-00625.11	0	\$ 1,930
Total U.S. National Foundation on the Arts and the Humanities				<u>\$ 1,930</u>
U.S. Election Assistance Commission:				
Passed-through State Division of Elections:				
HAVA Election Security Grants	90.404	(5)	0	\$ 32,024
Total U.S. Election Assistance Commission				<u>\$ 32,024</u>
U.S. Department of Health and Human Services:				
Passed-through Northwest Tennessee Development District:				
Special Programs for the Aging, Title VII, Chapter 3, Programs for Prevention of Elder Abuse, Neglect, and Exploitation	93.041	(5)	0	\$ 150
Special Programs for the Aging, Title III, Part D, Disease Prevention and Health Promotion Services	93.043	(5)	0	3,280
Aging Cluster: (3)				
Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	93.044	(5)	0	33,110
Passed-through State Department of Health:				
Immunization Cooperative Agreements	93.268	(5)	0	7,600
COVID 19 - Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) (ARP)				
Maternal and Child Health Services Block Grant to the States	93.323	(5)	0	280,819
Maternal and Child Health Services Block Grant to the States	93.994	34360-17425	0	18,404
Passed-through State Department of Mental Health and Substance Abuse Services:				
Opioid STR	93.788	78005	0	14,084
COVID 19 - Block Grants for Prevention and Treatment of Substance Abuse	93.959	73278	0	56,387 (7)
Block Grants for Prevention and Treatment of Substance Abuse	93.959	78127	0	53,895 (7)
Total U.S. Department of Health and Human Services				<u>\$ 467,729</u>
U.S. Department of Homeland Security:				
Passed-through State Department of Military:				
Emergency Management Performance Grants	97.042	34101-22024	0	\$ 82,411
Homeland Security Grant Program	97.067	(6)	0	25,825
Total U.S. Department of Homeland Security				<u>\$ 108,236</u>
Total Expenditures of Federal Grants				<u>\$ 1,570,909</u>

(Continued)

**CARROLL COUNTY, TENNESSEE, AND THE CARROLL COUNTY SCHOOL DEPARTMENT**  
**Schedule of Expenditures of Federal Awards and State Grants (1) (2) (Cont.)**

State Grants	Assistance Listing Number	Contract Number	Expenditures
Courtroom Security Grant - State Administrative Office of the Courts	N/A	(5)	\$ 33,160
Home and Community Based Services - State Commission on Aging and Disability	N/A	(5)	4,042
Senior Center Services for the Elderly - State Commission on Aging and Disability	N/A	(5)	4,228
Juvenile Court Prevention Services - State Department of Children's Services	N/A	(5)	649,629
Juvenile Court State Supplement Funds - State Department of Children's Services	N/A	(5)	9,000
Tennessee Law Enforcement Hiring, Training and Recruitment Program - Bonuses for School Resource Officer - State Department of Commerce and Insurance	N/A	(5)	3,200
Tennessee Law Enforcement Training Academy - State Department of Commerce and Insurance	N/A	33501-2425228	16,000
Three Star Grant Program - State Department of Economic and Community Development	N/A	33007-26924	50,000
Non-Public School Security Grant - State Department of Education	N/A	N/A	720
Mental Health Transport - State Department of Finance and Administration	N/A	(5)	30,842
State Direct Appropriations Grant - State Department of Finance and Administration	N/A	(5)	700,000
Violent Crime Intervention Fund Grant - Community Crime Prevention - State Department of Finance and Administration	N/A	(5)	59,034
Local Health Services - State Department of Health	N/A	34360-17425	118,947
Drug Coalition Grant - State Department of Mental Health and Substance Abuse Services	N/A	(5)	74,678
Statewide School Resource Officer Grant Program - State Department of Safety and Homeland Security	N/A	N/A	525,000
Airport Maintenance Program - State Department of Transportation	N/A	40100-51199	14,954
Litter Grant - State Department of Transportation	N/A	(5)	67
T-Hangar Apron Rehabilitation Design - State Department of Transportation	N/A	40100-51008	22,500
Volunteer Firefighter Equipment and Training Grant Program - State of Tennessee Department of Commerce and Insurance	N/A	33501-2525299	55,185
Evidence-Based Programming Project - State Office of Criminal Justice Programs	N/A	(5)	133,162
Student Ticket Subsidy - Tennessee Arts Commission	N/A	(5)	280
Tennessee Corrections Institute Training Equipment Grant - Tennessee Corrections Institution	N/A	31609-0150	13,593
Election Security Grant - Tennessee Secretary of State	N/A	30501-02524-109	1,415
Top Grant - Tennessee Secretary of State	N/A	(5)	5,375
Total State Grants			<u>\$ 2,525,011</u>

ALN = Assistance Listing Number  
N/A = Not Applicable

- (1) Presented in conformity with generally accepted accounting principles using the modified accrual basis of accounting.
- (2) Carroll County elected not to use the 10% de minimis cost rate permitted in the Uniform Guidance.
- (3) Aging Cluster total \$33,110.
- (4) Z24THS039: \$7,253; Z25THS043: \$10,630.
- (5) Information not available.
- (6) 34101-14823: \$11,973; 34101-10924: \$13,852.
- (7) Total for ALN 21.027 is \$399,142; Total for ALN 93.959 is \$110,282.
- (8) SUBRECIPIENT AMOUNTS

The following amounts were paid to a subrecipient:

Subrecipient	ALN	Amount Provided to Subrecipient
Cedar Grove Utility District	21.207	<u>\$ 9,091</u>

**CARROLL COUNTY, TENNESSEE**  
**Summary Schedule of Prior-year Findings**  
**For the Year Ended June 30, 2025**

*Government Auditing Standards* require auditors to report the status of uncorrected findings from prior audits. In addition, OMB's Uniform Guidance requires auditees to report the status of all prior-year findings whether corrected or not. Presented below are financial statement findings along with their current status from the Annual Financial Report for Carroll County, Tennessee, for the year ended June 30, 2025.

**Prior-year Financial Statement Findings**

Fiscal Year	Page Number	Finding Number	Title of Finding	ALN	Current Status
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**OFFICE OF CLERK AND MASTER**

2024	193	2024-001	The clerk and master had a deficit of \$13,496 in the fee and commission account.	N/A	Corrected
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**Prior-year Federal Awards Findings**

There were no prior-year federal award findings to report.

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**CARROLL COUNTY, TENNESSEE**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended June 30, 2025**

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**PART I, SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements:**

1. Our report on the financial statements of Carroll County is unmodified.
2. Internal Control Over Financial Reporting:
  - \* Material weakness identified? **NO**
  - \* Significant deficiency identified? **YES**
3. Noncompliance material to the financial statements noted? **NO**

**Federal Awards:**

4. Internal Control Over Major Federal Programs:
  - \* Material weakness identified? **NO**
  - \* Significant deficiency identified? **NONE REPORTED**
5. Type of report auditor issued on compliance for major programs. **UNMODIFIED**
6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **NO**
7. Identification of Major Federal Programs:
  - \* Assistance Listing Number: 21.027 COVID 19 - Coronavirus State and Local  
Fiscal Recovery Funds (ARP)
8. Dollar threshold used to distinguish between Type A and Type B Programs. **\$750,000**
9. Auditee qualified as low-risk auditee? **YES**

## PART II, FINDINGS RELATING TO THE FINANCIAL STATEMENTS

The findings and recommendations, as a result of our audit, are presented below. We reviewed the findings and recommendations with management to provide an opportunity for their response. Written responses for the findings are paraphrased and presented following each finding and recommendation. Management's corrective action plans, whether related to the financial statements or federal awards, are presented separately in the Management's Corrective Action Plan in the Single Audit Section of this report. Findings relating specifically to the audit of federal awards, if any, are separately presented under Part III, Findings and Questioned Costs for Federal Awards.

### OFFICE OF CIRCUIT, GENERAL SESSIONS, AND JUVENILE COURTS CLERK

FINDING 2025-001

#### **CIRCUIT AND GENERAL SESSIONS COURTS ALLOWED A PRIVATE PROBATION COMPANY TO COLLECT COURT FINES AND COSTS ON BEHALF OF THE COUNTY WITHOUT ADEQUATE CONTROLS RESULTING IN A CASH SHORTAGE OF \$16,787**

(A. and B. - Noncompliance Under *Government Auditing Standards*; C. – Internal Control – Significant Deficiency Under *Government Auditing Standards*)

Section 40-35-302, *Tennessee Code Annotated (TCA)*, authorizes the courts to use a private probation company for the supervision of individuals convicted of misdemeanor crimes. Carroll County uses Supervisory Services, Inc. (SSI) for private probation services. The following deficiencies were noted with these services, which are the result of a lack of management oversight, a lack of understanding of internal controls, and the failure to follow state statutes.

- A. The courts allowed SSI to collect court fines and costs on behalf of the county without ensuring adequate controls over those collections. Section 18-4-103, *TCA*, places responsibility on the court clerk to properly account for all collections of the office. In some instances, SSI collected these funds without issuing receipts and maintaining proper documentation which prevented the court clerk from fulfilling this statutory duty. As a result, an employee of SSI misappropriated county funds resulting in a cash shortage of at least \$16,787. This amount was paid in full to the county on October 7, 2025.
- B. Court funds and costs collected by SSI were not deposited within three days of collection, as required by Section 5-8-207, *TCA*. The delay in depositing funds weakens internal controls over collections and increases the risks of fraud and misappropriation.
- C. Carroll County did not have a contract with SSI outlining duties, responsibilities, or internal controls. The absence of a written agreement further weakens controls and increases the risk of fraud, waste, and abuse.

On May 8, 2025, the Comptroller's Division of Investigations issued an investigative report on SSI and the private probation services provided to Carroll County. The full investigative report is available at <https://www.comptroller.tn.gov/office-functions/investigations/find.html>. It should be noted that the prior arrangement between Carroll County and SSI was in place prior to the current court clerk taking office. In response to the deficiencies noted in the investigative report, the county executed an agreement with SSI on July 8, 2025, outlining duties, responsibilities, and internal controls.

### RECOMMENDATION

The court clerk should ensure that adequate internal controls are in place to safeguard county funds and to help prevent fraud, waste, and abuse. All funds should be deposited within three days of collection, as required by state statute.

## **MANAGEMENT’S RESPONSE – CIRCUIT, GENERAL SESSIONS, AND JUVENILE COURTS CLERK**

I disagree with this finding. The investigative report states that SSI’s employee began accepting court costs and fees from probation in the form of cash and money orders around 2018. This is not correct. I took office in 2018, and I was informed that a defendant’s court costs were being collected at SSI’s office, which had been a normal procedure for many years. After this discovery, I was vocal and had meetings with the judge and SSI about these procedures. I was told that it’s always been done in this manner and it works. I discussed these procedures with audit and have not had a finding since taking office. There was a recommendation from audit in 2021 to have procedures in place, a contract, or a court order. I did make the court aware of this recommendation and never received an order, procedures, or contract between the county and the court.

When I discovered that money orders were not being delivered to the courthouse in a timely manner, I called for a meeting to implement procedures to ensure monies were receipted immediately after collection. The judge, the employee in question, and another representative from SSI were in attendance. The judge proofed this procedure, and it was put into place. Revised procedures were effective October 18, 2023. My office staff was also aware of these procedures. It was maybe a year after this meeting that I was made aware of the suspected theft. I immediately stopped court payments at SSI. SSI and my staff were all aware of this change.

I did not allow misappropriation of monies, and I did not allow for county monies to go past the three-day deposit period. I do ensure that adequate internal controls are in place and that county monies are safeguarded. I was transparent through this entire process with the court, SSI, and audit and took necessary actions I thought were best. After I first took office, discovery of all court procedures took time to understand and react if needed. I reacted to this situation and revised procedures again on September 3, 2024. There is a contract now between the county and SSI. The contract is not between the clerk and SSI. For these reasons, I disagree with the finding.

## **MANAGEMENT’S RESPONSE – HONORABLE MICHAEL KING, GENERAL SESSIONS AND JUVENILE COURT JUDGE**

It is my understanding that the finding is related to a probation officer employed by a private entity, SSI, who misappropriated funds. Those funds were court costs that the probation officer received from probationers that she then stole instead of paying those funds to the clerk.

SSI has been employed by Carroll County for more than 20 years. SSI’s practice of allowing probation officers to collect court costs was put in place prior to both my administration and that of Sarah Bradberry, Circuit Court Clerk. Both Mrs. Bradberry and I voiced our concerns to the management of SSI about the practice. The probation officer, who misappropriated the funds, was not an employee of the county. Neither the court nor the clerk supervised the employee or set the internal policies of SSI. Additionally, there is no legal basis for the clerk to refuse payments delivered by a third party private probation officer on behalf of a probationer absent a contract. The county has since entered into a written contract with SSI that prevents its probation officers from accepting payments for court costs.

The purpose of this response is to request that the finding be modified to more accurately reflect that the probation officer was an employee of SSI, not under the supervision of the courts or the clerk's office. Additionally, the finding should reflect that Carroll County has entered into a contract with SSI that prevents the collection of court costs by its employees in the future.

## **AUDITOR’S COMMENT**

The audit finding clearly states that an employee of SSI misappropriated county funds totaling at least \$16,787. While the employee was not under the direct supervision of the court clerk, the clerk does have a statutory responsibility to properly account for all collections of the office as stated in Section 18-4-103, *TCA*. Per the investigative report, the SSI employee not only did not issue receipts when collecting court payments from probationers, funds that were collected and remitted to the court were sometimes held up to a month or longer. We do realize that the arrangement between the county and SSI was in place prior to the current court clerk taking office. Since becoming aware of the

theft, the clerk and the county have been proactive in changing policies and procedures that should help to mitigate the risk of this happening in the future.

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**OFFICE OF ASSESSOR OF PROPERTY**

FINDING 2025-002

**THE ASSESSOR DID NOT MAINTAIN AN ADEQUATE PROGRAM OF PROPERTY SALES VERIFICATION**

(Noncompliance Under *Government Auditing Standards*)

The assessor did not maintain an adequate program for the verification of real property sales. During a monitoring review by the Division of Property Assessments for the 2025 fiscal year, the review found a high error rate in sales questionnaires, data entry, and deeds for items tested as follows:

Data Evaluated	Error Rate
Commercial	3rd Quarter - 81.3% (13 of 16 sales questionnaires tested)
"	4th Quarter - 100% (4 of 4 sales questionnaires tested)
"	1st Quarter - 42.9% (6 of 14 sales questionnaires tested)
"	2nd Quarter - 34.8% (8 of 23 sales questionnaires tested)
Farm Sales	3rd Quarter - 46.9% (15 of 32 sales questionnaires tested)
"	4th Quarter - 87.5% (7 of 8 deeds reviewed)
"	1st Quarter - 22% (4 of 18 sales questionnaires tested)
Warranty Deed Rejections	4th Quarter - 87.5% (7 of 8 sales questionnaires tested)
"	1st Quarter - 53.8% (7 of 12 sales questionnaires tested)
"	2nd Quarter - 75% (6 of 8 sales questionnaires tested)
Incomplete deeds	3rd Quarter - 17 were listed as information only
"	4th Quarter - 73 were listed as information only

Monitors also discovered a large number of data entry errors in the 1st quarter due to incorrect sale dates and prices. Section 67-5-1601, *Tennessee Code Annotated*, requires the assessor to maintain a real property sales verification program in accordance with the rules established by the Tennessee Board of Equalization. The assessor is required to maintain documentation of the reason for the rejection of any sale for use in analyzing appraisals. This deficiency is the result of management’s failure to properly comply with state statutes and such errors on the sales verifications could result in the over or under assessment of property values.

**RECOMMENDATION**

The assessor should institute a proper maintenance procedure and quality control within their office to ensure an adequate program of sales collection and verification within their office.

**MANAGEMENT’S RESPONSE – ASSESSOR OF PROPERTY**

We had sales listing and verification errors. We have corrected these. We have put into place some protocols to see that this does not happen again. We are trying hard to correct all issues. We have been minus one employee for about a year which will be resolved shortly.

FINDING 2025-003

**THE ASSESSOR DID NOT MAINTAIN AN ADEQUATE PROGRAM OF VISUAL INSPECTIONS**

(Noncompliance Under *Government Auditing Standards*)

The assessor did not adequately perform visual inspections required to maintain accurate property records. In many cases, data found on the property records did not accurately represent the structures on the property. During a monitoring review by the Division of Property Assessments for the 3<sup>rd</sup> quarter two samples were selected. In the first sample, 45 of 208 parcels reviewed (22%) had errors affecting the property valuation, and in the second sample, 49 of 248 parcels reviewed (20%) had errors affecting the property valuation. Section 67-5-1601, *Tennessee Code Annotated*, requires the assessor to complete an on-site review of each parcel of real property over a four-year review period. This deficiency can be attributed to the failure of management to maintain an adequate system of internal controls to ensure accurate reporting of on-site reviews.

**RECOMMENDATION**

The assessor should ensure that visual inspections are properly performed and accurately reflect the property.

**MANAGEMENT’S RESPONSE – ASSESSOR OF PROPERTY**

There was some visual inspection errors discovered in my audit. We have addressed these errors. Part of the problem was the field man not doing his work. He is no longer employed. We have corrected these issues and have them keyed.

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FINDING 2025-004

**THE ASSESSOR DID NOT PROPERLY MAINTAIN PERSONAL PROPERTY INFORMATION**

(Noncompliance Under *Government Auditing Standards*)

The assessor had the following deficiencies in personal property assessments:

- A. The office did not produce their personal property tax roll correctly or in a timely manner. Section 67-5-903(a), *Tennessee Code Annotated (TCA)*, requires the assessor to furnish each business by February 1 with a schedule requiring the business to list all personal property (furniture, fixtures, machinery and equipment, supplies, raw materials, etc.) The office did not run these schedules until July 24, 2024, and they were based on an incorrect tax year.
- B. Back Assessment Reassessments (BARA) were not completed timely, and some (9 of 36) could not be completed due to the certification deadline passing for their completion. Section 67-1-1005(b), *TCA*, requires the assessor to audit the personal property tax roll and to issue a back assessment or reassessment for errors or omissions found.
- C. The assessor’s office did not prepare the Tangible Personal Property schedules in a timely manner. Tennessee Division of Property Assessment (DPA) staff discovered on March 27, 2024, that the assessor’s office was not working on the data entry for Tangible Personal Property (TPP) schedules even though the data entry for both real and personal property were required to be completed by April 19, 2024. DPA staff were required to visit the county on three separate occasions to assist with the preparation of the TPP schedules in order to meet the April 19<sup>th</sup> deadline.

**RECOMMENDATION**

The assessor should ensure that the information and schedules related to personal property assessments are completed correctly and in a timely manner.

## **MANAGEMENT'S RESPONSE – ASSESSOR OF PROPERTY**

There was Personal Property issues that we have new protocols in place to make sure never happens again. We have addressed all the issues.

### **PART III, FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

There were no findings and questioned costs related to federal awards for the year ended June 30, 2025.

**CARROLL COUNTY, TENNESSEE**  
**MANAGEMENT'S CORRECTIVE ACTION PLAN**  
**For the Year Ended June 30, 2025**

We reviewed the financial statement and federal award findings and recommendations with management to provide an opportunity for their response as required by the auditee requirements within Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Management's corrective action plans for all financial statement findings and federal award findings are presented in this section and have been indexed below. The corrective action plans were prepared by management and have been presented as they were submitted.

Finding Number	Title of Finding	Corrective Action Plan Page Number
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**OFFICE OF CIRCUIT, GENERAL SESSIONS, AND JUVENILE COURTS CLERK**

2025-001	Circuit and general sessions courts allowed a private probation company to collect court fines and costs on behalf of the county without adequate controls resulting in a cash shortage of \$16,787.	211
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**OFFICE OF ASSESSOR OF PROPERTY**

2025-002	The assessor did not maintain an adequate program of property sales verification.	213
2025-003	The assessor did not maintain an adequate program of visual inspections.	214
2025-004	The assessor did not properly maintain personal property information.	215



**CIRCUIT COURT CLERK**

**SARAH BRADBERRY**

Twenty-Fourth Judicial District

sbradberr@carroll.tn.org

PH: (731) 986-1932 FAX: (731) 986-1930

**J. BRENT BRADBERRY**  
Judge, Division I

99 Court Square, Suite 103  
Huntingdon, TN 38344

**BRUCE I. GRIFFEY**  
Judge, Division II

**SHERI BOYD**  
Deputy Clerk, Civil Division  
(731) 986-1929

**JAYDEN MCGEE**  
Deputy Clerk, Criminal Division  
(731) 986-1931

***Corrective Action Plan***

***FINDING***

**CIRCUIT AND GENERAL SESSIONS COURTS ALLOWED A PRIVATE PROBATION COMPANY TO COLLECT COURT FINES AND COSTS ON BEHALF OF THE COUNTY WITHOUT ADEQUATE CONTROLS RESULTING IN A CASH SHORTAGE OF \$16,787**

**Response and Corrective Action Plan Prepared by:**  
Sarah Bradberry, Circuit, General Sessions, and Juvenile Courts Clerk

**Person Responsible for Implementing the Corrective Action:**  
Sarah Bradberry, Circuit, General Sessions, and Juvenile Courts Clerk

**Anticipated Completion Date of Corrective Action:**  
July 2025

**Repeat Finding:**  
No

**Reason Corrective Action was not Take in the Prior Year:**  
N/A

**Planned Corrective Action:**

On July 8, 2025, an agreement was established between Supervisory Services, Inc. and Carroll County. Section 4 of the agreement states the following:

“The parties agree that SSI shall use all available efforts to insure monetary fines or court costs assessed against persons receiving probation services shall be remitted directly by the person receiving probation services to the

Clerk of Court for Carroll County, TN General Sessions Court or the Clerk of Court for Carroll County, TN Circuit Court, as applicable.

In the event or circumstance arises where SSI collects monetary fines and/or court costs from a person receiving probation services, SSI shall remit those payments as soon as practicable to the Clerk of Court for Carroll County, TN Circuit Court, as applicable, and shall keep a receipt of such payment on file for the person receiving probation services from SSI, without exception.

In addition to the foregoing, the parties agree that SSI shall provide accountings to the Clerk of the respective Court on a basis of no less than every six (6) months, or upon written request by Carroll County, to show the collection and payment of any monetary fines and court costs paid by persons receiving probation services through SSI and remitted to the Clerk of Court for Carroll County, TN General Sessions Court or the Clerk of Court for Carroll County, TN Circuit Court, as applicable.”

Sarah Bradbury 12-11-25  
Signature

CARROLL COUNTY  
ASSESSOR OF PROPERTY  
**RITA K. JONES**  
625 HIGH STREET, SUITE 105  
HUNTINGDON, TENNESSEE 38344  
E-mail: [Rita.Jones@cot.tn.gov](mailto:Rita.Jones@cot.tn.gov)

*Corrective Action Plan*

*FINDING*

**THE ASSESSOR DID NOT MAINTAIN AN ADEQUATE  
PROGRAM OF PROPERTY SALES VERIFICATION**

**Response and Corrective Action Plan Prepared by:**

Rita Jones, Assessor of Property

**Person Responsible for Implementing the Corrective Action:**

Rita Jones, Assessor of Property

**Anticipated Completion Date of Corrective Action:**

June 30, 2026

**Repeat Finding:**

No

**Reason Corrective Action was not Taken in the Prior Year:**

N/A

**Planned Corrective Action:**

We had sales listing and verification errors. We have corrected these. We have put into place some protocols to see that this does not happen again. We are trying hard to correct all issues. We have been minus one employee for about a year which will be resolved shortly.

CARROLL COUNTY  
ASSESSOR OF PROPERTY  
**RITA K. JONES**  
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*Corrective Action Plan*

*FINDING*

**THE ASSESSOR DID NOT MAINTAIN AN ADEQUATE PROGRAM OF VISUAL INSPECTIONS**

**Response and Corrective Action Plan Prepared by:**

Rita Jones, Assessor of Property

**Person Responsible for Implementing the Corrective Action:**

Rita Jones, Assessor of Property

**Anticipated Completion Date of Corrective Action:**

Immediately

**Repeat Finding:**

No

**Reason Corrective Action was not Taken in the Prior Year:**

N/A

**Planned Corrective Action:**

There were some visual inspection errors discovered during the audit. We have addressed these errors. Part of the problem was the field man not doing his work. He is no longer employed. We have corrected these issues and have them keyed.

CARROLL COUNTY  
ASSESSOR OF PROPERTY  
**RITA K. JONES**  
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*Corrective Action Plan*

*FINDING*

**THE ASSESSOR DID NOT PROPERLY MAINTAIN PERSONAL  
PROPERTY INFORMATION**

**Response and Corrective Action Plan Prepared by:**

Rita Jones, Assessor of Property

**Person Responsible for Implementing the Corrective Action:**

Rita Jones, Assessor of Property

**Anticipated Completion Date of Corrective Action:**

Immediately

**Repeat Finding:**

No

**Reason Corrective Action was not Taken in the Prior Year:**

N/A

**Planned Corrective Action:**

There were personal property issues that we have new protocols in place to make sure never happens again.  
We have addressed all the issues.



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Signature

## **BEST PRACTICE**

Accounting literature describes a best practice as a recommended policy, procedure, or technique that aids management in improving financial performance. Historically, a best practice has consistently shown superior results over conventional methods.

The Division of Local Government Audit strongly believes that the item noted below is a best practice that should be adopted by the governing body as a means of significantly improving accountability and the quality of services provided to the citizens of Carroll County.

### **CARROLL COUNTY SHOULD ADOPT A CENTRAL SYSTEM OF ACCOUNTING, BUDGETING, AND PURCHASING**

Carroll County does not have a central system of accounting, budgeting, and purchasing covering all county departments. The county recently adopted a private act centralizing operations of the offices under the supervision of the mayor and highway commissioners; however, the school department was not included in this centralization. Sound business practices dictate that establishing a central system covering all county departments would significantly improve internal controls over the accounting, budgeting, and purchasing processes. The absence of a central system of accounting, budgeting, and purchasing has been a management decision by the county commission, resulting in decentralization and some duplication of effort. We recommend the adoption of the County Financial Management System of 1981 or a private act, which would provide for a central system of accounting, budgeting, and purchasing covering all county departments.